

Sustainable Development Select Committee Agenda

Thursday, 22 March 2018

7.00 pm,

Committee room 3

Civic Suite

Lewisham Town Hall

London SE6 4RU

For more information contact: Timothy Andrew (timothy.andrew@lewisham.gov.uk)

This meeting is an open meeting and all items on the agenda may be audio recorded and/or filmed.

Part 1

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Sustainable Development Select Committee Members

Members of the committee, listed below, are summoned to attend the meeting to be held on Thursday, 22 March 2018.

Janet Senior, Acting Chief Executive
Tuesday, 13 March 2018

Councillor Liam Curran (Chair)	
Councillor Mark Ingleby (Vice-Chair)	
Councillor Abdeslam Amrani	
Councillor Andre Bourne	
Councillor Suzannah Clarke	
Councillor Amanda De Ryk	
Councillor Sophie McGeevor	
Councillor Eva Stamirowski	
Councillor Paul Upex	
Councillor James-J Walsh	
Councillor Alan Hall (ex-Officio)	
Councillor Gareth Siddorn (ex-Officio)	

MINUTES OF THE SUSTAINABLE DEVELOPMENT SELECT COMMITTEE

Thursday, 18 January 2018 at 7.00 pm

PRESENT: Councillors Liam Curran (Chair), Mark Ingleby (Vice-Chair), Abdeslam Amrani, Andre Bourne, Suzannah Clarke, Amanda De Ryk, Sophie McGeevor, Eva Stamirowski and James-J Walsh

ALSO PRESENT: Councillor Chris Best (Cabinet Member for Health, Wellbeing and Older People), Sir Steve Bullock (Mayor), Timothy Andrew (Scrutiny Manager) Aileen Buckton (Executive Director for Community Services), James Cook (Emergency Planning, Business Continuity and Parking Service Group Manager), Liz Dart (Head of Culture and Community Development), Helen Haylett (Sales and Marketing Manager, Broadway Theatre), Jessie Lea (Senior Programme Manager), Kplom Lotsu (SGM Capital Programmes), Wendy Nicholas (Strategic Waste and Environment Manager), Carmel O'Connor (Operations Manager, Broadway Theatre), Gavin Plaskitt (Programme Manager), Kevin Sheehan (Executive Director for Customer Services), Nigel Tyrell (Head of Environment), Sarah Walsh (Regeneration and Urban Design Planning Manager) and Ralph Wilkinson (Head of Public Services)

1. Minutes of the meeting held on 11 December 2017

- 1.1 **Resolved:** that the minutes of the meeting held on 11 December be agreed as an accurate record.

2. Declarations of interest

- 2.1 Councillor Ingleby declared a personal interest in relation to item 8 as the Chair of the Grove Park Nature Reserve.

3. Responses from Mayor and Cabinet

- 3.1 **Resolved:** to note the response on to the Committee's referral on the Broadway theatre would be provided under item four.

4. Broadway theatre

- 4.1 Aileen Buckton (Executive Director for Community Services) introduced the report, the following key points were noted:
- There were specific issues relating to the theatre that dictated how it could be run and managed.
 - It was a grade two listed building and a treasured icon locally.
 - The listing meant that any proposed changes to the building would require careful consideration, time and resources to carry out.
 - The building was originally built as a music hall and not as a purpose built theatre.
 - There were limitations to the scale of productions that could be staged because there was no mechanical access for deliveries to the theatre. Any staging and equipment required for productions in the Broadway had to be carried in. This posed health and safety issues.

- Local authority financial regulations meant that the theatre's budget had to balance each year. This was not the case for commercially run theatres, which could take greater risks.
- Since 2013/14, in line with the Council's overall budget reduction programme, the dedicated theatre budget had been reduced by 72%; earned income from the theatre programme was 59% of turnover in 2014; earned income was now 88% of turnover.
- In the first full year of budget reductions (which also entailed a staffing restructure) the theatre made a budget surplus of £65k but this could not be carried forward from one year to the next because of the Council's overall financial position.
- Given the reduction in resources, as well as the repairs and maintenance required to the building, a decision was taken to reduce the theatre programme (rather than to close it altogether).
- As of last year theatre income had increased. However, further changes were required in the building to enable further sources of income to be realised.

4.2 Carmel O'Connor (Operations Manager, Broadway theatre) and Helen Haylett (Sales and Marketing Manager, Broadway theatre) introduced a presentation, which is included with the committee papers. It included a summary of current activity taking place at the theatre as well as plans for future events and programming- such as: work with community groups, club nights, commercial hires and potential partnerships with other theatres.

4.3 Liz Dart (Head of Culture and Community Development) addressed the Committee, the following key points were noted:

- Officers from the Community Services Directorate had been working with colleagues in the Resources and Regeneration directorate to identify funding options for improvements to the theatre building and as a result, £1.2m of capital funding had been secured.
- A cross directorate working group for the theatre had been established to oversee works.
- A conservation management plan for the building had been commissioned. The final report was due at the end of March.
- The management plan would help to further improve the plan of work that needed to take place to maintain and develop the theatre.

4.3 Aileen Buckton, Liz Dart, Carmel O'Connor, Helen Haylett and Kplom Lotsu responded to questions from the Committee, the following key points were noted:

- Some initial funding had been identified to support the delivery of maintenance and improvement work.
- The conservation management plan was a key piece of work.
- Further consideration needed to be given to the phasing of future work to the building and the options to access heritage lottery funding.
- Further consideration would also have to be given to the alignment of plans for the theatre with the programme for the redevelopment of Catford town centre.
- The Catford regeneration programme team were mindful of the central importance of the theatre for the vitality of the town centre.
- The day to day maintenance of the building was funded from the Council's facilities management budget.
- There had been a single year in which a £65k surplus had been generated in the theatre's operational budget.

- Community Services spent £110k a year on the theatre and Resources and Regeneration spent £140k a year – resulting in a combined subsidy of £250k.
- The theatre made use of volunteers, however, volunteers required training, supervision and management time. Most organisations using the theatre brought volunteers with them to support various programmes of work.
- Consideration had been given to inviting a commercial operator to run the theatre, however, the current limitations of the building and the risks involved meant that it was not currently a viable option for a commercial operator.
- It was important for the Council to sustain its current programme of activity and community focused events.
- There was no question about the expertise of the officers managing the theatre. However, one issue with the Council running the theatre was that its decision making processes and appetite for taking risks were restrained.
- There was no censorship of acts at the theatre and it was difficult for officers to answer general questions about the content of theatre productions, given the subjective nature of some performances (particularly comedy). However, if officers were made aware of concerns about any specific production at the theatre then they would consider what action could be taken (in line with theatre hirers' agreement terms and conditions, which prohibited offensive content).
- Work was taking place to update the theatre's website.
- The use of the theatre lobby by a commercial bar operator had resulted in some unintended costs for the operation of the theatre, including: some clashes in programming between the bar and studio theatre space; the loss of the lobby as an entrance for the theatre and the requirement for additional staffing to manage the transfer of alcohol between the bar and the theatre space.

4.4 Sir Steve Bullock (Mayor of Lewisham) addressed the Committee, the following key points were noted:

- Officers had provided a thorough summary of work that was taking place at the theatre. The level of work that was involved in running and improving the theatre should not be underestimated.
- If the theatre was allowed to close, it would not be likely to open again.
- The Broadway had the feeling of a community theatre but the scale of a commercial theatre, which made it a special case to manage.
- The granting of lottery funding might take more than one attempt to realise.
- Censorship was a difficult issue. Theatre staff used their judgement to ensure that the bookings at the theatre matched the diversity of Lewisham's community and the attitudes and values of the Council. However, once productions were on stage it would be difficult to manage the content of their productions.

4.5 Councillor Best (Cabinet Member for Health, Wellbeing and Older People) addressed the Committee, the following key points were noted:

- Officers had worked hard to deliver a varied programme of activity at the theatre. They had brought in additional funding from filming and hires. They had also improved the reputation of the theatre.
- Efforts were being made to bring back the pantomime for 2018.

- 4.6 **Resolved:** that the report be noted. It was also agreed that officers should be commended for the work that they had carried out to develop an innovative and community focused programme of activity at the theatre.

5. Catford town centre regeneration: masterplan brief

- 5.1 Kplom Lotsu (Service Group Manager, Capital Programmes) introduced the report, the following key points were noted:

- Further work had taken place to develop a masterplan brief for the regeneration of Catford. It set out the key objectives for the redevelopment of the town centre.
- Comments from the Committee had been incorporated into the brief, where possible.
- Key dates for the development and agreement of the masterplan had been included in the report.

- 5.2 In the Committee discussion that followed, the following key points were noted:

- The Committee welcomed the clarity and plainness of the language in the brief.
- Members believed that the following should be emphasised in the report: walking, cycling and human scale of development; air quality; the role of Catford as a civic centre and; accessibility for disabled people.
- Some Members believed that consideration should also be given to potential higher education uses in the town centre.
- The Committee welcomed efforts that were being made to work with colleagues in the Council's libraries service.
- There was some concern that there were unequal levels of engagement from residents in the north and south of the town centre.
- However, the Committee commended the work that the programme team was carrying out in the local community and noted that it was an example of good practice.
- Members were concerned about the potential negative impacts of gentrification.
- The Committee wished to highlight the sensitivity about the impact of tall buildings on the town centre, Members recalled the campaign against the proposed tower in the Catford Green development.
- The Committee would welcome further customer experience mapping for bus movements in the new development.
- The Committee suggested that the key issues it highlighted be included somewhere prominently in the key objectives for the masterplan brief.
- The Committee also noted the additional documents and due diligence that officers were preparing and undertaking to support the delivery of the masterplan.
- The study area spanned an 800m radius from a defined point in the town centre but this was not tightly defined.

- 5.3 **Resolved:** that the report be noted. It was also agreed that once a masterplanner was appointed, they would be invited to present to the Committee.

6. Annual parking report

- 6.1 Ralph Wilkinson (Head of Public Services) introduced the report. The following key points were noted:

- The Council had 13 car parks and 22 controlled parking zones encompassing 21 thousand parking spaces in the borough.
- Good progress was being made with the implementation of the controlled parking zone programme.
- More penalty charge notices were being issued as a result of the new controlled parking zones in the borough. However, there had not been a resulting increase in the number of appeals and complaints.
- More people were using cashless payments for parking.
- Work carried out in the last year was designed to improve the service whilst reducing costs.
- The report also provided a breakdown of the financial performance of the service.

6.2 Ralph Wilkinson, James Cook (Emergency Planning, Business Continuity and Parking Service Group Manager) and Kevin Sheehan (Executive Director for Customer Services) responded to questions from the Committee, the following key points were noted:

- Enforcement agents had rules they had to operate by. However, officers would consider concerns about any specific areas which councillors highlighted regarding the fairness or quality of enforcement.
- Complaints and comments were received from members of the public about areas of insufficient parking enforcement – as well as those about excessive enforcement activity. The challenge was to find a balance.
- Officers recognised concerns about the implementation of the controlled parking zone in Brockley. The timing of the new programme was over ambitious and officers lacked the resources to implement it successfully. There were also pressures on cost and in managing relationships with contractors. Lessons had been learned.
- Complaints were logged on the Council's iCasework system. A single complaint that was dealt with by multiple people would be logged as a single complaint unless it was escalated from an informal to a formal complaint or if the person making the complaint raised a separate case about the way their complaint was being dealt with.
- Enforcement agents were tasked with visiting controlled parking zones at critical times.
- There were 20 agents working during the week and a small number at weekends.
- Agents were moved around the borough to deal with trouble areas. Officers were currently considering the level and cost of enforcement activity.
- The times for controlled parking zones had been voted on by local residents.
- Any change to a controlled parking zone required consultation and significant resources to carry out.
- The controlled parking zone programme had been agreed following discussion and consultation. The focus had been on the implementation of new zones. The programme for the review of existing zones was scheduled behind areas that had no parking controls in place.
- There was a school deployment plan for parking enforcement around schools. Priority schools were visited by agents once a week others were visited once a fortnight. A review of the plan was currently taking place with officers in the Children and Young People directorate.
- Some Councils were considering stopping any driving or parking near schools to improve safety and air quality. However, there were obviously accessibility issues and a balance had to be reached.

- Options for different controlled parking zone times were given in the consultation for new zones.
- 6.3 In the Committee discussion, the following key points were also noted:
- Members were concerned about driving, parking and enforcement on the Catford Broadway.
 - There were also concerns about parking, driving, access and safety around schools.
- 6.4 **Resolved:** that the report be noted. It was also agreed that officers would provide additional information regarding: issues surrounding the implementation of the controlled parking zone in Brockley; progress with the lamppost electric vehicle charging project in Lewisham; parking enforcement near schools.

7. Waste and recycling services update

- 7.1 Wendy Nicholas (Strategic Waste and Environment Manager) introduced the report, the following key points were noted:
- The report provided an update on the new arrangements for the food and fortnightly collection service that had begun in the autumn of 2017.
 - There had been some teething problems, which were to be expected as a result of the major service change. The principal problem was that of missed collections as crews got to know their new rounds and negotiated access issues.
 - Quality checks were being carried out to ensure that the new services met the agreed standards.
 - Waste advisors had carried out a pre-implementation survey. In February a post implementation survey would be carried out – and areas with low levels of recycling would be targeted for further engagement activity.
 - Advisors had carried out roadshows and ‘door knocking’ reaching more than 15 thousand residents. Feedback from the advisors was that residents were broadly satisfied with the new services.
 - There had been a slight increase in the number of missed collections following the implementation of the new service. This had decreased substantially in the following months.
 - Complaints and casework had increased substantially (59% in October and 46% in November) but there had been a significant decrease in the number of complaints in December as early problems were identified and solved.
 - Tonnages of food recycling had increased month on month following the implementation of the new service.
 - Recycling, composting and reuse figures had increased from 16.11% in September to 24% in October.
 - The percentage of waste being sent for incineration had also reduced.
- 7.2 Wendy Nicholas, Nigel Tyrell (Head of Environmental Services) and Kevin Sheehan responded to questions from the Committee, the following key points were noted:
- The problems that had been experienced as part of the implementation of the new service were relatively small, especially in comparison to some other areas of London that had implemented new services (and experienced significant disruption).

- Officers were currently trying to negotiate an extension to the contract for the borough's waste incinerator.
- The option for kerb side sorting of waste had been explored at the time of renegotiating the new waste and recycling contract but the costs, logistics and level of labour required to carry this out were prohibitive.
- It was recognised that there was some potential confusion among residents about things that could and could not be recycled, especially regarding the different kinds of plastic.
- Work was taking place at a national level to simplify recycling symbols on plastic but there was lots of complexity in the supply chain for different products.
- The new food recycling collection was being composted in Britain for reuse here. This was not the case with all of the different kinds of recycling.
- Bins were not routinely taken away from residents for misuse. Contamination tags were used for food bins that contained items other than food.
- Bins were checked for contamination. There was a process in place to divert contaminated loads from the recycling facility, which charged the Council for disposal of contaminated recycling. Any recycling that was found to be contaminated was collected by a dedicated crew for incineration.
- Average monthly contamination of recycling loads was between 10-15%.
- Officers would give consideration to carrying out further work in any specific areas in the borough where there were issues with contamination of recycling.
- Officers were conscious of the potential issues surrounding the availability of compostable waste bags for food recycling.
- Services were available for families that produced excessive amounts of waste or waste that required clinical disposal.

7.3 In the Committee discussions the following key points were also noted:

- Members expressed support for the recent national emphasis on reducing and reusing plastics.
- It was suggested that information about waste and recycling should be included with letters to new residents about council tax.
- Members highlighted concerns about issues that affected large numbers of people on a street – rather than one or two households.
- Members noted that Bromley Council had a high profile signage and communications campaign to combat fly tipping.
- The Committee wished to place on record its thanks to Pat Hollands for her ongoing hard work and dedication in dealing with casework and queries.

7.4 **Resolved:** that the report be noted.

8. Information item: Beckenham Place Park update

This item was considered after item four.

8.1 Councillor Ingleby addressed the Committee, the following key points were noted:

- There were three parts to the regeneration of the park including: the recreation of the 18th century landscape, improvement of nature and

ecology and the development of the park for biking and recreation. He had questions for officers about:

1. The role that the Forestry Commission and the Woodland Trust played in the plans for regeneration.
2. The potential further opportunities for consultation with local people about the vision for the park.

8.2 **Resolved:** that the information update be noted. It was also agreed that Councillor Ingleby's questions would be forwarded to officers working on the regeneration of Beckenham Place Park for a response.

9. Select Committee work programme

8.1 The Committee discussed the work programme for its meeting on 22 March, the following key points were noted:

- Items on the agenda were: markets, the Catford regeneration programme, work and skills strategy and home energy conservation.
- The Committee was divided about the value of discussing the regeneration programme for Beckenham Place Park at the meeting on 22 March. Some Members highlighted concerns, others noted that the plans for the park had been subject to scrutiny and that the decision to approve plans for the regeneration of the park had already been taken.

8.2 **Resolved:** that the agenda for the meeting on 22 March be agreed.

10. Items to be referred to Mayor and Cabinet

10.1 There were none.

The meeting ended at 10.10 pm

Chair:

Date:

Sustainable Development Select Committee		
Title	Declaration of interests	
Contributor	Acting Chief Executive	Item 2
Class	Part 1 (open)	22 March 2017

Declaration of interests

Members are asked to declare any personal interest they have in any item on the agenda.

1. Personal interests

There are three types of personal interest referred to in the Council's Member Code of Conduct:

- (1) Disclosable pecuniary interests
- (2) Other registerable interests
- (3) Non-registerable interests

2. Disclosable pecuniary interests are defined by regulation as:-

- (a) Employment, trade, profession or vocation of a relevant person* for profit or gain
- (b) Sponsorship – payment or provision of any other financial benefit (other than by the Council) within the 12 months prior to giving notice for inclusion in the register in respect of expenses incurred by you in carrying out duties as a member or towards your election expenses (including payment or financial benefit from a Trade Union).
- (c) Undischarged contracts between a relevant person* (or a firm in which they are a partner or a body corporate in which they are a director, or in the securities of which they have a beneficial interest) and the Council for goods, services or works.
- (d) Beneficial interests in land in the borough.
- (e) Licence to occupy land in the borough for one month or more.
- (f) Corporate tenancies – any tenancy, where to the member's knowledge, the Council is landlord and the tenant is a firm in which the relevant person* is a partner, a body corporate in which they are a director, or in the securities of which they have a beneficial interest.
- (g) Beneficial interest in securities of a body where:
 - (a) that body to the member's knowledge has a place of business or land in the borough;

(b) and either

- (i) the total nominal value of the securities exceeds £25,000 or 1/100 of the total issued share capital of that body; or
- (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person* has a beneficial interest exceeds 1/100 of the total issued share capital of that class.

*A relevant person is the member, their spouse or civil partner, or a person with whom they live as spouse or civil partner.

3. Other registerable interests

The Lewisham Member Code of Conduct requires members also to register the following interests:-

- (a) Membership or position of control or management in a body to which you were appointed or nominated by the Council
- (b) Any body exercising functions of a public nature or directed to charitable purposes, or whose principal purposes include the influence of public opinion or policy, including any political party
- (c) Any person from whom you have received a gift or hospitality with an estimated value of at least £25

4. Non registerable interests

Occasions may arise when a matter under consideration would or would be likely to affect the wellbeing of a member, their family, friend or close associate more than it would affect the wellbeing of those in the local area generally, but which is not required to be registered in the Register of Members' Interests (for example a matter concerning the closure of a school at which a Member's child attends).

5. Declaration and Impact of interest on members' participation

- (a) Where a member has any registerable interest in a matter and they are present at a meeting at which that matter is to be discussed, they must declare the nature of the interest at the earliest opportunity and in any event before the matter is considered. The declaration will be recorded in the minutes of the meeting. If the matter is a disclosable pecuniary interest the member must take no part in consideration of the matter and withdraw from the room before it is considered. They must not seek improperly to influence the decision in any way. **Failure to declare such an interest which has not already been entered in the Register of Members' Interests, or participation where such an interest exists, is liable to prosecution and on conviction carries a fine of up to £5000**
- (b) Where a member has a registerable interest which falls short of a disclosable pecuniary interest they must still declare the nature of the interest to the meeting at the earliest opportunity and in any event before the matter is considered, but they may stay in the room, participate in

consideration of the matter and vote on it unless paragraph (c) below applies.

- (c) Where a member has a registerable interest which falls short of a disclosable pecuniary interest, the member must consider whether a reasonable member of the public in possession of the facts would think that their interest is so significant that it would be likely to impair the member's judgement of the public interest. If so, the member must withdraw and take no part in consideration of the matter nor seek to influence the outcome improperly.
- (d) If a non-registerable interest arises which affects the wellbeing of a member, their, family, friend or close associate more than it would affect those in the local area generally, then the provisions relating to the declarations of interest and withdrawal apply as if it were a registerable interest.
- (e) Decisions relating to declarations of interests are for the member's personal judgement, though in cases of doubt they may wish to seek the advice of the Monitoring Officer.

6. Sensitive information

There are special provisions relating to sensitive interests. These are interests the disclosure of which would be likely to expose the member to risk of violence or intimidation where the Monitoring Officer has agreed that such interest need not be registered. Members with such an interest are referred to the Code and advised to seek advice from the Monitoring Officer in advance.

7. Exempt categories

There are exemptions to these provisions allowing members to participate in decisions notwithstanding interests that would otherwise prevent them doing so. These include:-

- (a) Housing – holding a tenancy or lease with the Council unless the matter relates to your particular tenancy or lease; (subject to arrears exception)
- (b) School meals, school transport and travelling expenses; if you are a parent or guardian of a child in full time education, or a school governor unless the matter relates particularly to the school your child attends or of which you are a governor;
- (c) Statutory sick pay; if you are in receipt
- (d) Allowances, payment or indemnity for members
- (e) Ceremonial honours for members
- (f) Setting Council Tax or precept (subject to arrears exception)

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Agenda Item 4

Sustainable Development Select Committee		
Title	A vision for rail	
Contributor	Scrutiny Manager	Item 4
Class	Part 1 (open)	22 March 2018

1. Purpose

Officers will attend the meeting to provide an update on the newly developed 'vision for rail' in Lewisham.

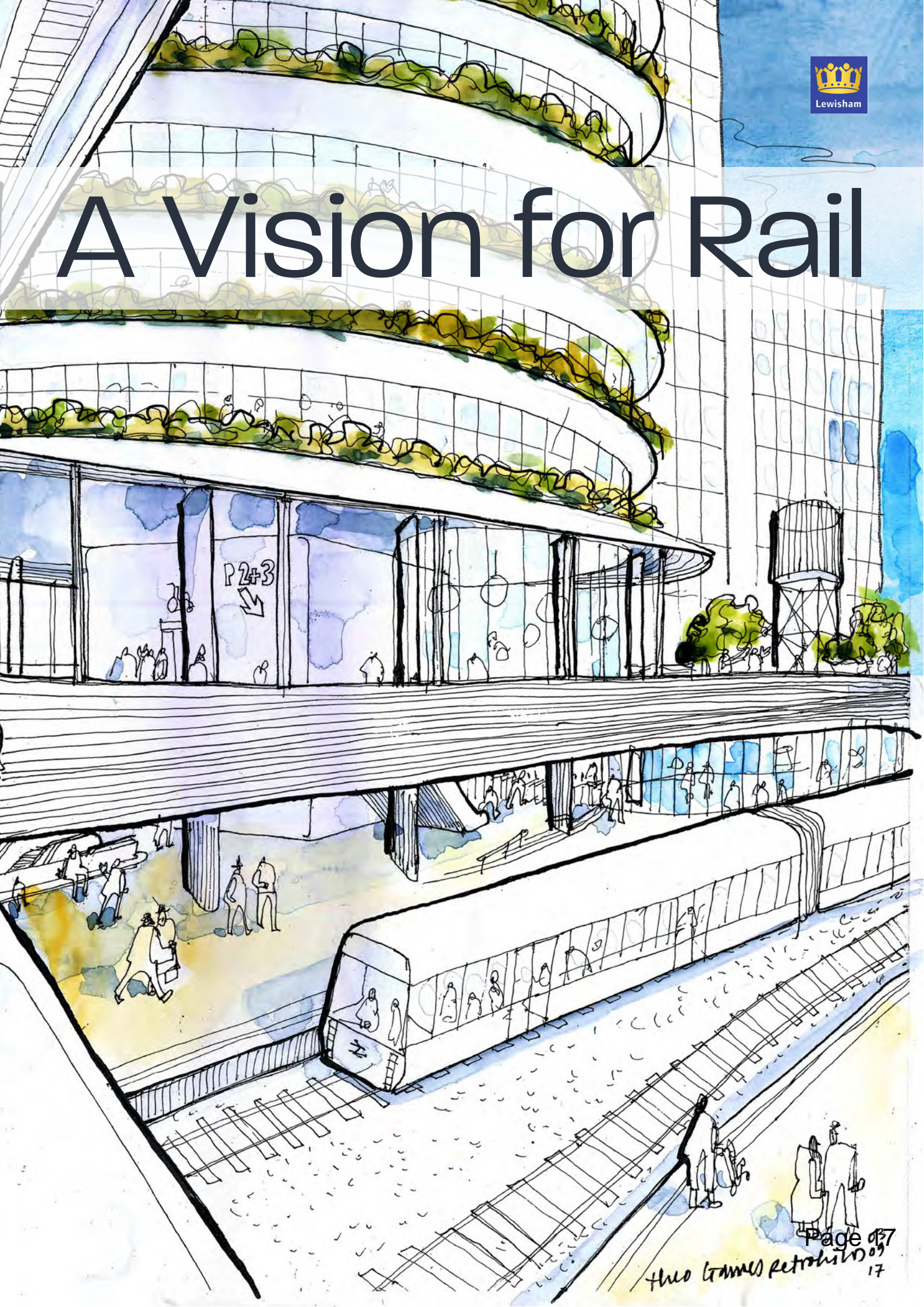
2. Recommendations

The Committee is asked to consider the vision document and ask questions of officers in attendance at the meeting.

For further information, please contact Timothy Andrew, Scrutiny Manager, 02083147916.

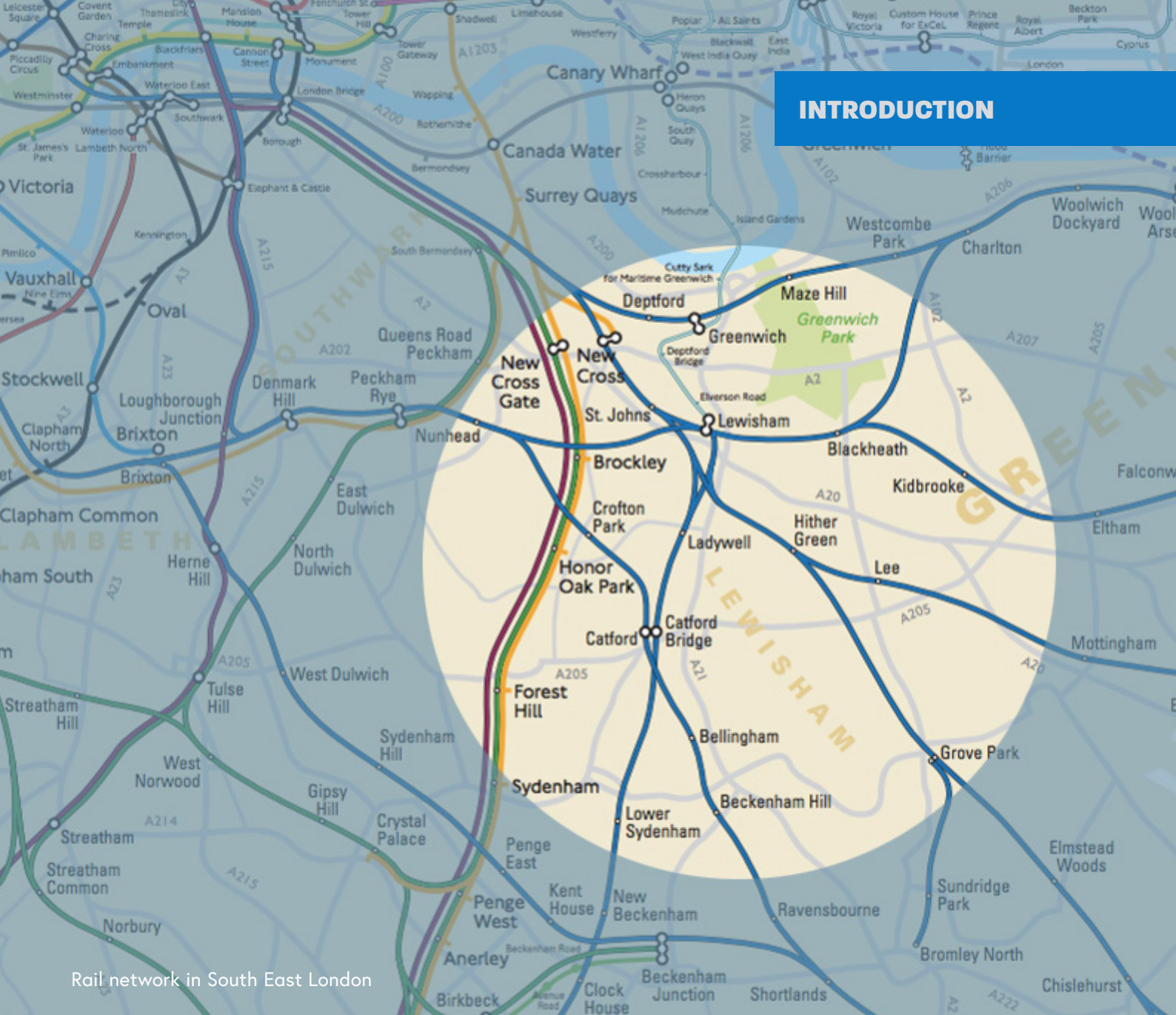
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A Vision for Rail



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Rail network in South East London

Transport in South East London

Rail transport in south east London is dominated by National Rail services operated on the Southeastern franchise area. This franchise is due to be renewed in 2018. These services feed into the termini at London Bridge, Cannon Street, Charing Cross and Victoria.

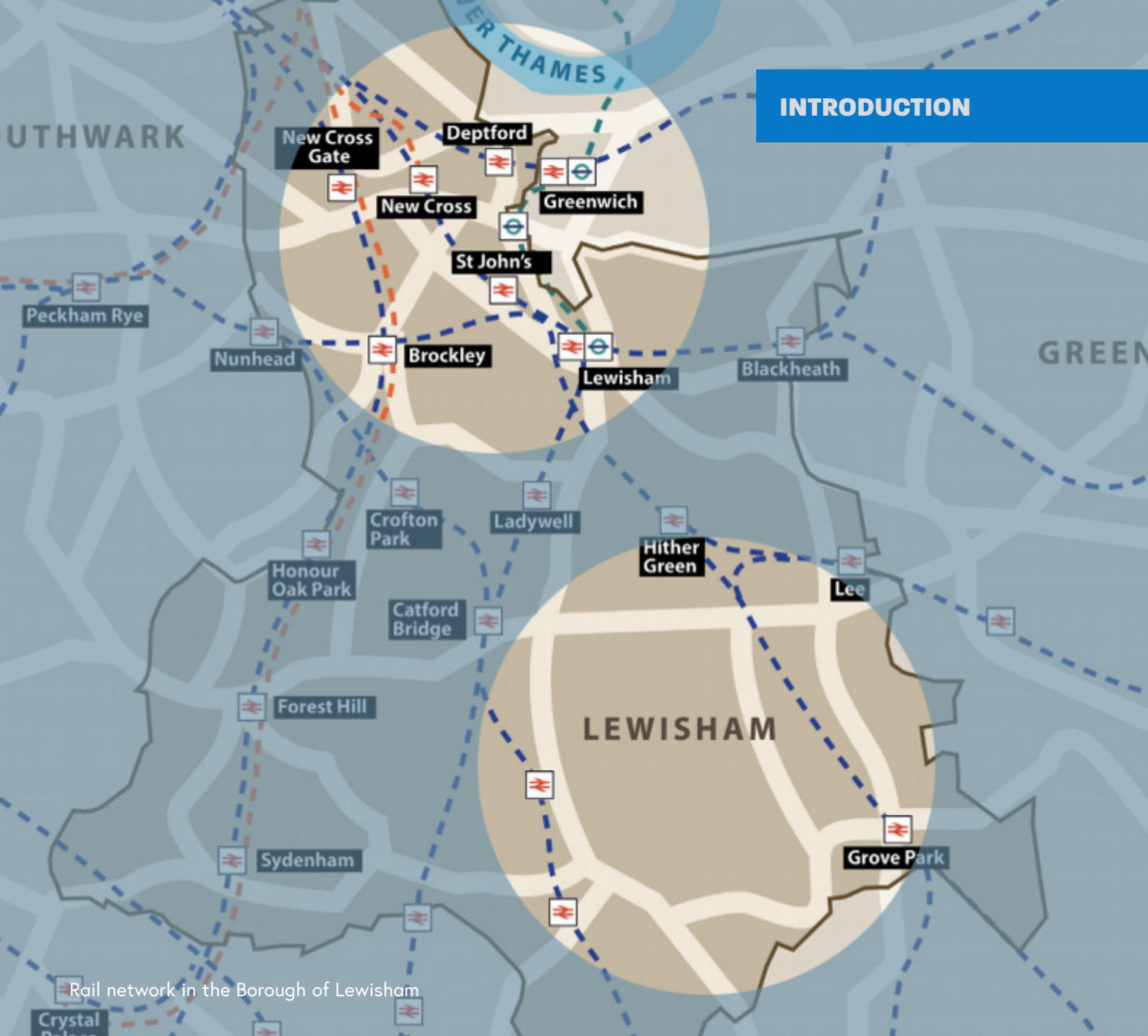
Thameslink services also operate across the area, travelling through Blackfriars, Farringdon and St Pancras stations.

The DLR provides a connection from Lewisham and Greenwich across the Thames to Canary Wharf and Stratford.

London Overground trains serve the Sydenham Corridor and New Cross, travelling through to the City and East End.

London Trams travel along the south of the area, providing connections that reach Croydon.

As there are no Underground lines reach in south east London, residents need to use one of the available services if they want to access the network. Other than the London termini, busy interchange stations are Canary Wharf, Canada Water and Blackfriars.



A Borough of two halves:

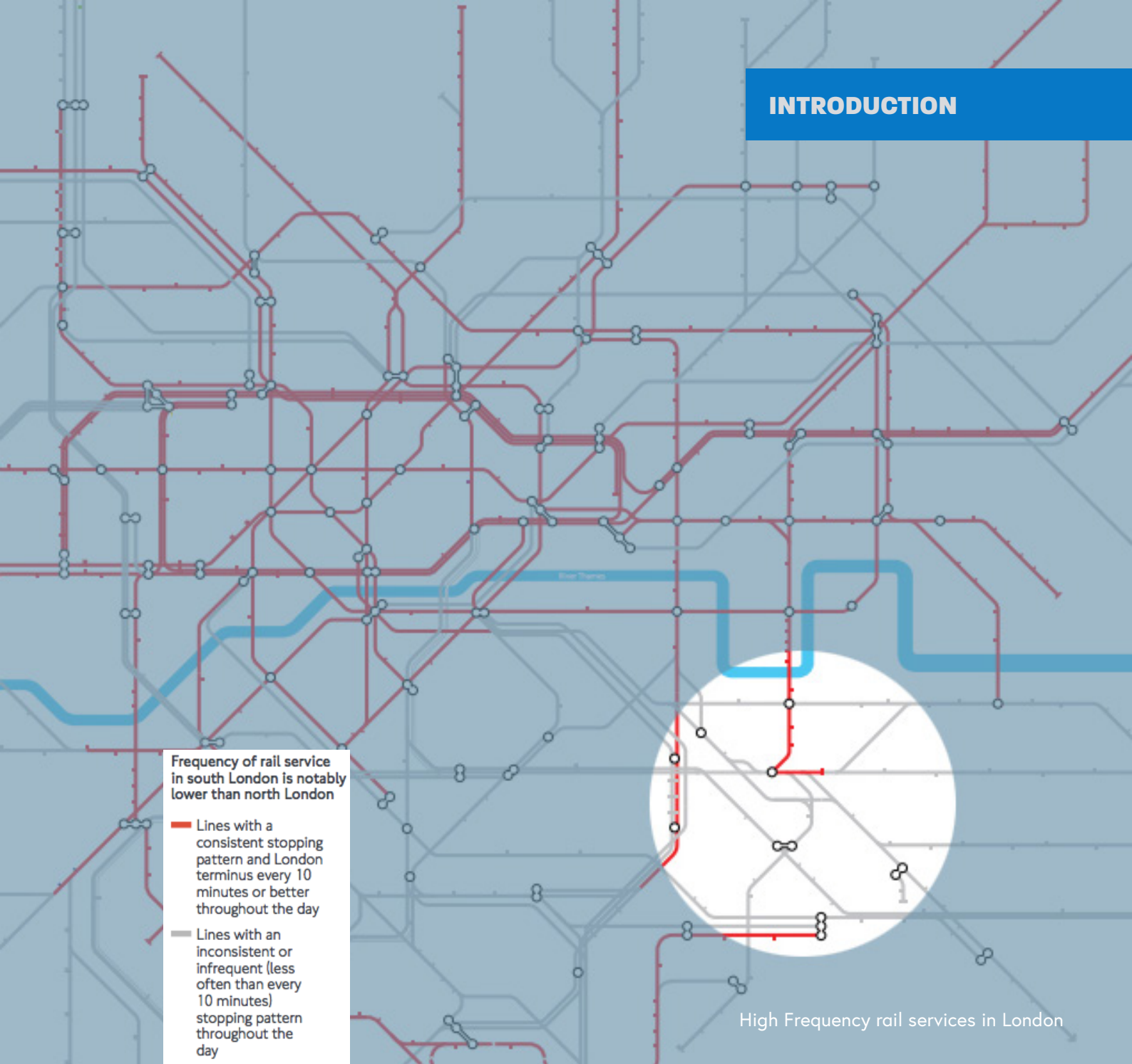
- North west of the Borough has many rail links and frequent services on DLR, National Rail and Overground.
- South east of the Borough has sparse rail network. The Whitefoot area has no rail access at all.

Rail Transport in Lewisham

Frequent services call at the main interchanges at New Cross Gate, Lewisham, Grove Park, Catford and Hither Green. National Rail services provide radial out to these stations from Central London.

Overground and DLR routes provide north-south orbital links to East London.

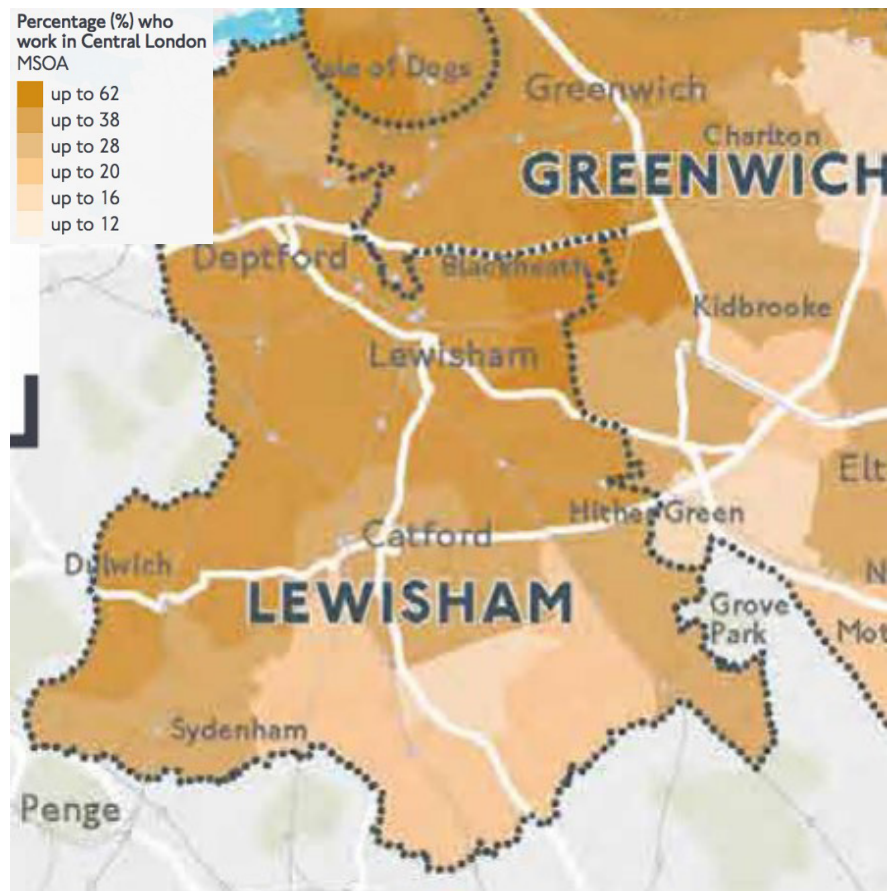
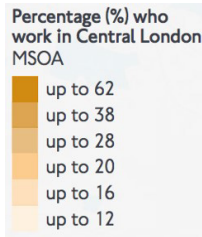
East-west services are limited to infrequent services across the north of the Borough calling at Nunhead, Lewisham and Blackheath.



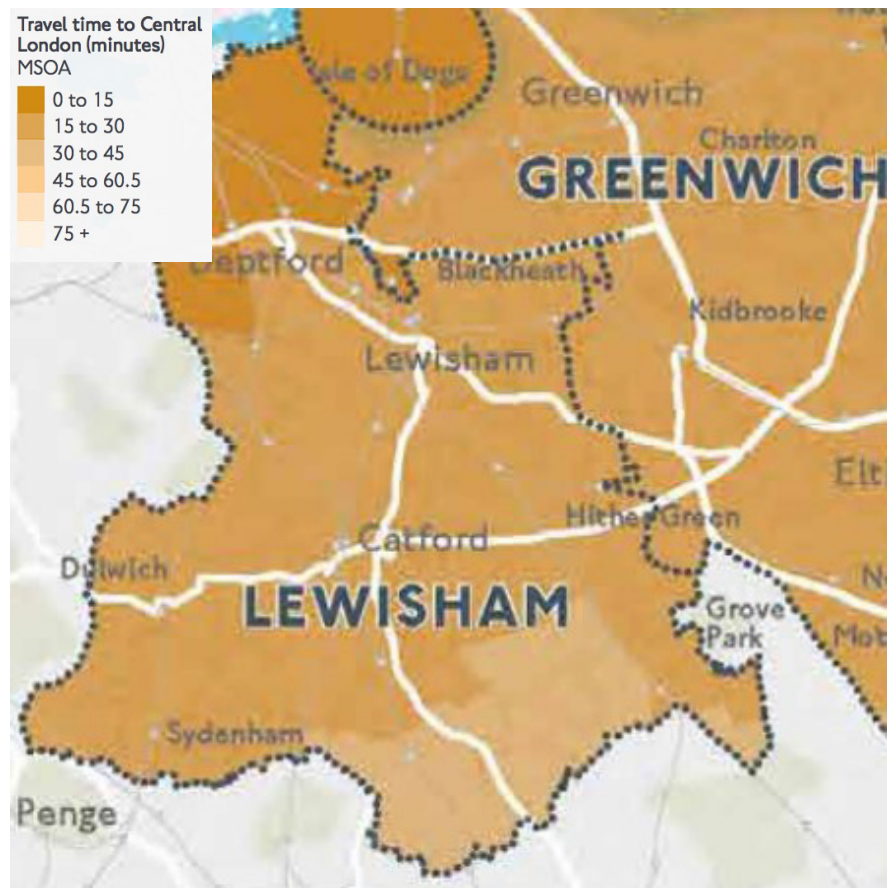
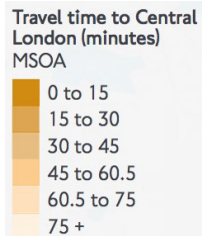
London's High Frequency Services

Rail services in south east London are limited, when compared to other parts of London. This can be seen in the map below which plots frequent services across the rail network. Whereas most of London is served with consistent services, at least every 10 minutes throughout the day, south east London only sees a consistent, regular service on the section of the London Overground and one small section between Lewisham and Blackheath. Other regular services are on the DLR and London Trams, which operate beyond the Borough to the South.

Percent of Lewisham residents who work in Central London



Travel time to Central London



Access to Central London

Central London provides many employment opportunities for the residents of Lewisham; however, not all residents have good access to these jobs.

Those residents with quick access to Central London are more likely to have a job there.

Source: TfL, based on 2011 data

Land Use Context

London's population is set to increase to over 10 million by 2030. Lewisham will be required to accommodate its share of this growth. The 2016 GLA household estimate for the Borough of Lewisham is 128,966¹ which represents a growth of 11% since the 2011 Census. The number of households will continue to grow, with an expected 158,964 households by 2033 and 168,195 by 2041². This represents a 23% increase in households by 2033.

Whilst housing growth is expected to be particularly significant in Inner London, jobs growth is expected in the major employment sites across the city. Canary Wharf and Stratford are accessible on the DLR; whereas access to the West End and the City is provided by National Rail and the Overground. Most parts of London rely on the Underground to reach the central London employment centres but as the network does not currently reach into south east London, National Rail must provide equitable access to these employment opportunities.

Our transport network does not just cater for growth in Lewisham alone, surrounding Boroughs have significant growth targets too which means that the transport network will become busier whether more homes are built in Lewisham or not. In fact, as more homes are built in the surrounding Boroughs, it will reinforce the reliance on high capacity rail services to provide access to the important employment centres in Central London, Canary Wharf and Stratford.

¹ Taken from GLA Datastore Lewisham Borough Profile 2016

² Taken from GLA Datastore GLA 2015 round household projections using London 2013 SHLAA development assumptions and capped household size model

Major Development Projects

Major housing developments in the surrounding Boroughs:

- Canada Water OA
- Old Kent Road OA
- Isle of Dogs OA
- Kidbrooke Area for Intensification

Opportunity Areas

Lewisham, Catford and New Cross

(6000 new jobs, minimum 8000 new homes)

This area has the scope for intensification, regeneration and renewal and to address poor legibility, severance and traffic congestion. Opportunities to improve the public realm and raise design quality in the area and to carry out wider environmental improvements.

Deptford Creek/Greenwich Riverside

(4000 new jobs, minimum 5000 new homes)

Designation should benefit deprived neighbourhoods in both Lewisham and Southwark capitalise on its waterside and heritage character. There is potential for a cultural quarter, leisure and tourism, business workspaces and additional housing. Opportunity to address east-west connections across Deptford Creek.

Major Sites

Convoys Wharf

(3500 homes, up to 58,000m² (approx.) commercial space; up to 13,000m² of community/non-residential institution/leisure space, a hotel and access to the riverfront)

Surrey Canal Triangle (New Bermondsey)

(approximately 2000 new jobs, 2400 new homes, Centre for sporting excellence, a new station on the London Overground and open space)

Oxestalls Road

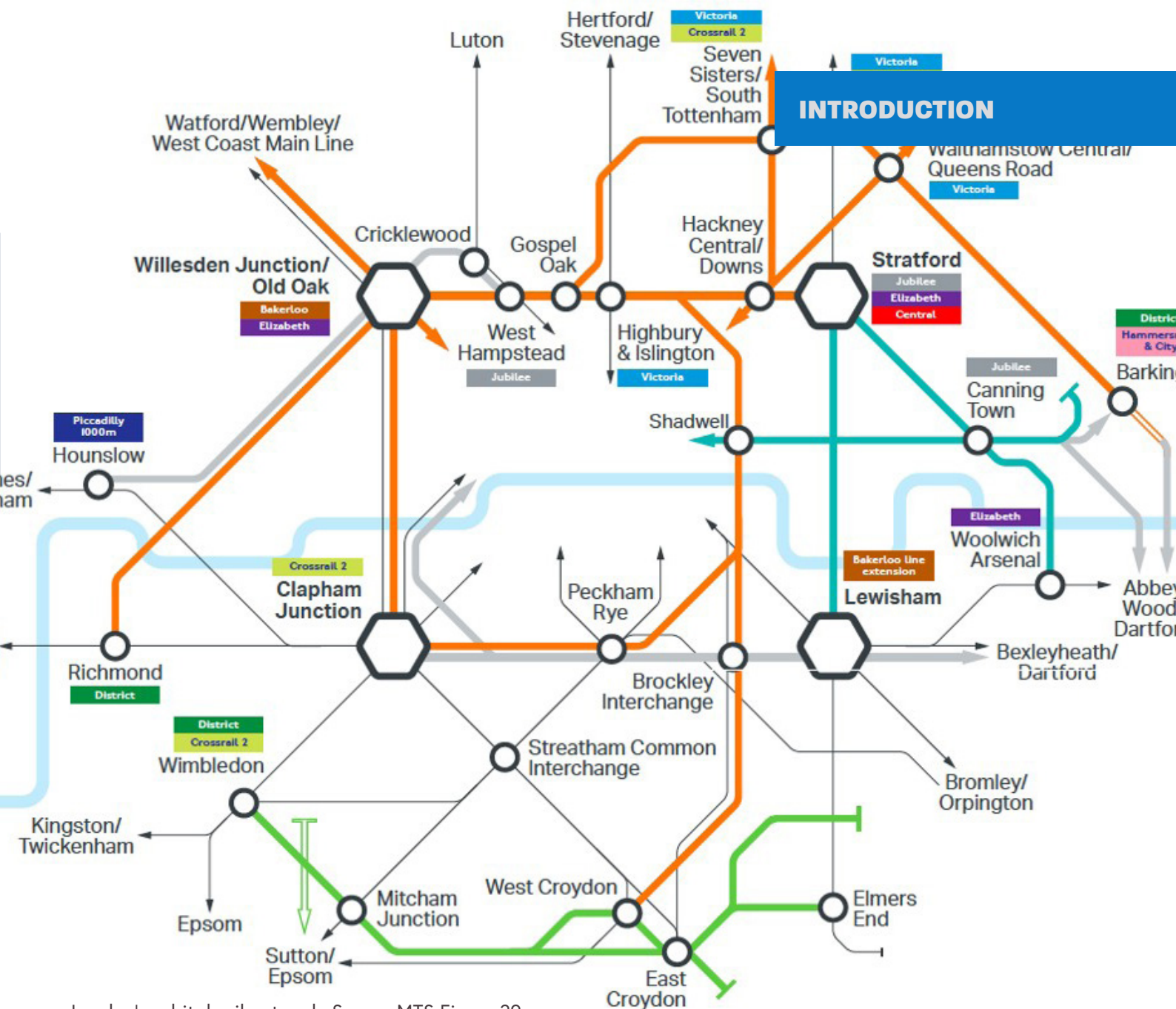
(905 dwellings and 14,000m² of mixed employment, retail and community space)

Plough Way

(Consists of 5 separate sites: 1,503 dwellings, a mix of non-residential development and a linear park)

Lewisham Gateway

(Up to 800 homes, up to 100,000m² commercial space)

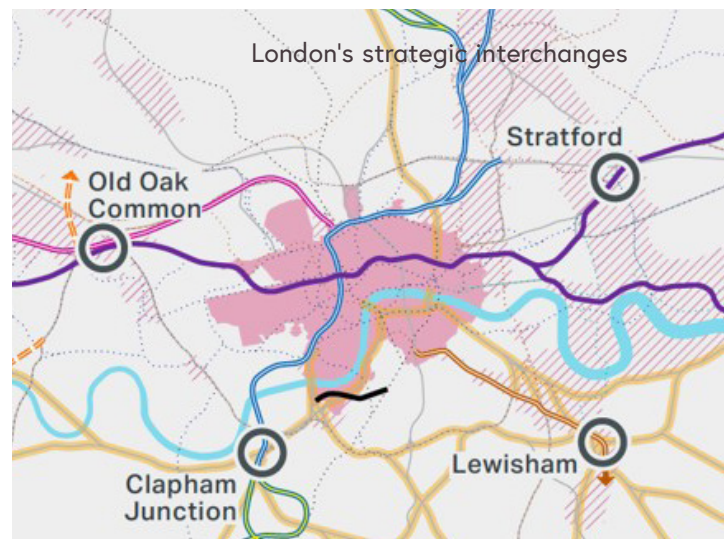


London's orbital rail network. Source MTS Figure 29

Strategic Interchanges

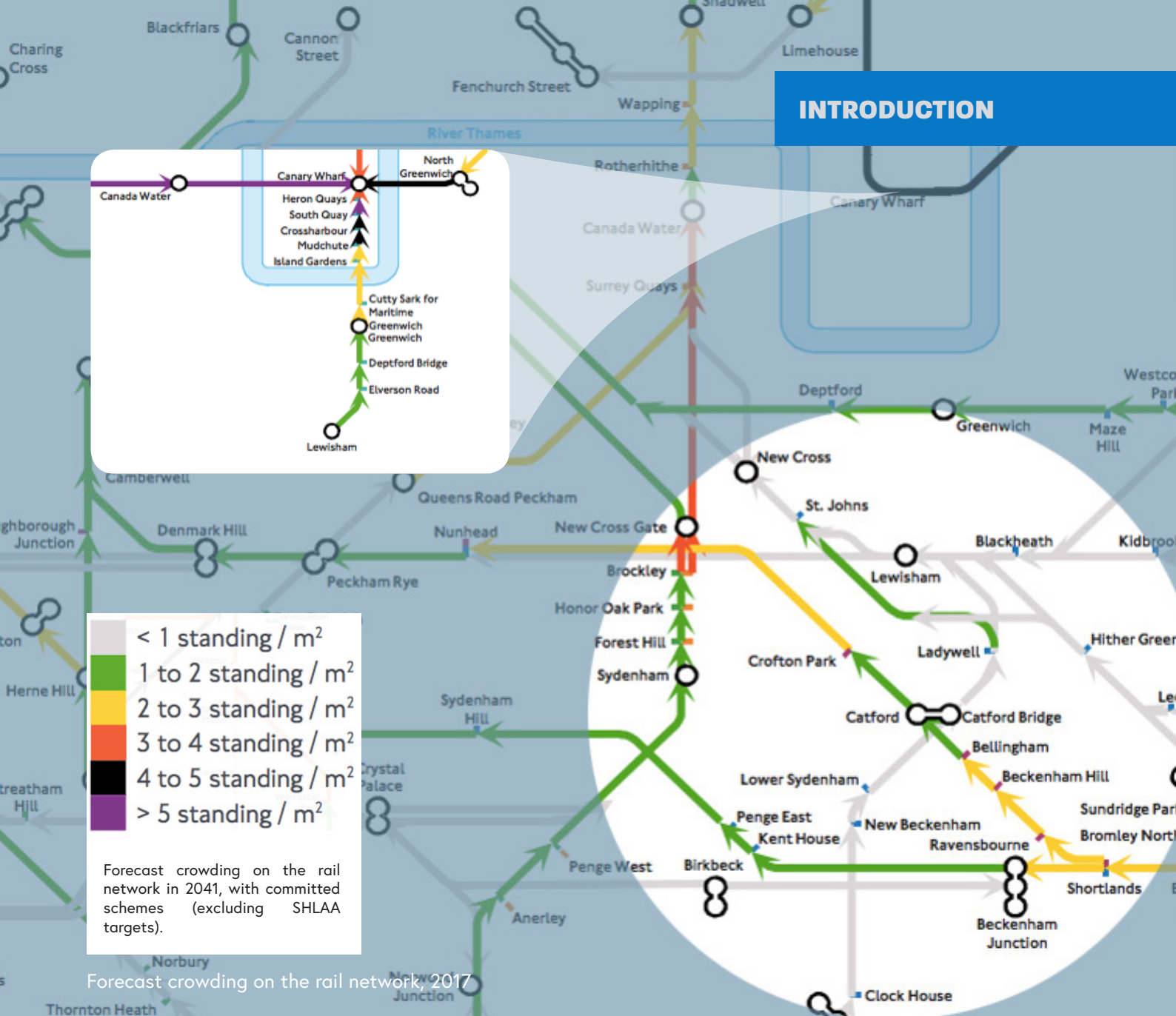
Lewisham performs the role of a Strategic Interchange where many modes of transport connect, providing a means for passengers on radial services into London to change onto an orbital link rather than travelling through Central London. The 3 other Strategic Interchanges are Willesden Junction/Old Oak Common; Stratford; and Clapham Junction.

All Strategic Interchanges, other than Lewisham, feed into the Overground orbital network. Passengers at Lewisham cannot change to the Overground but may connect to the DLR instead. The infrequent service west from Lewisham to Peckham Rye and Clapham Junction, combined with the lack of interchange at Brockley restrains Lewisham's role as the 4th Strategic Hub.



Source MTS Figure 31

INTRODUCTION



Demand on the Network in Future

The increase in demand expected on the rail network will mean that passengers experience busier trains and may not be able to board in future. Forecasts show that planned enhancements to the Southeastern network will avoid the worst crowding occurring through most of the Borough; however, the Overground service is expected to be particularly crowded in future. This shows that more mitigations are needed to provide sufficient capacity. It should be noted that Lewisham's most recent SHLAA targets are in excess of this forecast demand.

DLR services are expected to remain very busy, while residents of Lewisham will be able to board services, the crowding on board will become very severe as the trains approach Canary Wharf.

MTS Policy 14: The Mayor, through TfL and working with Network Rail and train operating companies, will seek to transform London's rail-based services to provide safer, modern, reliable, integrated, accessible and user-friendly services, with improved journey times and an increase in capacity of at least 80 per cent by 2041 to tackle crowding and facilitate mode shift to rail.

Rail Priorities

Lewisham needs to provide more homes to support an increase in population. We must do this by providing sustainable communities with good public transport access and reliable connections to key places of work. Rail transport must also be enhanced where wider demand means that few space is available for those residents of the Borough that rely on rail services.

The draft Mayor's Transport Strategy was published in June 2017, this policy will guide TfL's work to develop the rail and transport network. There are a series of overall policies that inform the specific actions that will be developed to improve the rail network.

In addition, proposals are put forward throughout the MTS for schemes that will help to achieve the policy aims. These are included in this Vision document alongside the scheme to show wider policy support for our schemes.

MTS Policy 11: The Mayor, through TfL and working with other transport operators, will seek to make the public transport network easier and more pleasant to use, enabling customers to enjoy comfortable, confident, safe and secure, informed and stress-free travel.

MTS Policy 17: The Mayor, through TfL and the Boroughs, Network Rail and train operating companies, will seek the development of London's public transport services to support the growth of the night-time economy.

MTS Policy 19: The Mayor, through TfL and the Boroughs, will ensure that new homes and jobs in London are delivered in line with the transport principles of 'good growth' for current and future Londoners by using transport to: a) create high-density, mixed-use places, and b) unlock growth potential in underdeveloped parts of the city.

Goals of Lewisham's Rail Vision

Taking into account the policy published by the Mayor of London, and Lewisham's own policy aspirations, we have developed a set of Vision Goals which allow us to appraise the schemes we have identified to measure whether they will support our policy aims. Our Vision Goals are:

Lewisham Vision Goals	
1.	To provide better links and sufficient rail capacity between all areas of Lewisham Borough and central London employment areas.
2.	To provide sufficient rail capacity between all areas of Lewisham Borough and East London employment areas.
3.	To increase rail access to and from Lewisham's growth areas.
4.	To improve rail connectivity across the Borough, especially east-west links and services to the south of the Borough.
5.	To enhance the quality of stations and provide step-free access at all station in the Borough.
6.	To improve the connectivity between stations and their local areas.

Proposed Schemes

In order for the the Borough to contribute its role in supporting London's growth, more transport access is needed to enable the growth potential we have identified.

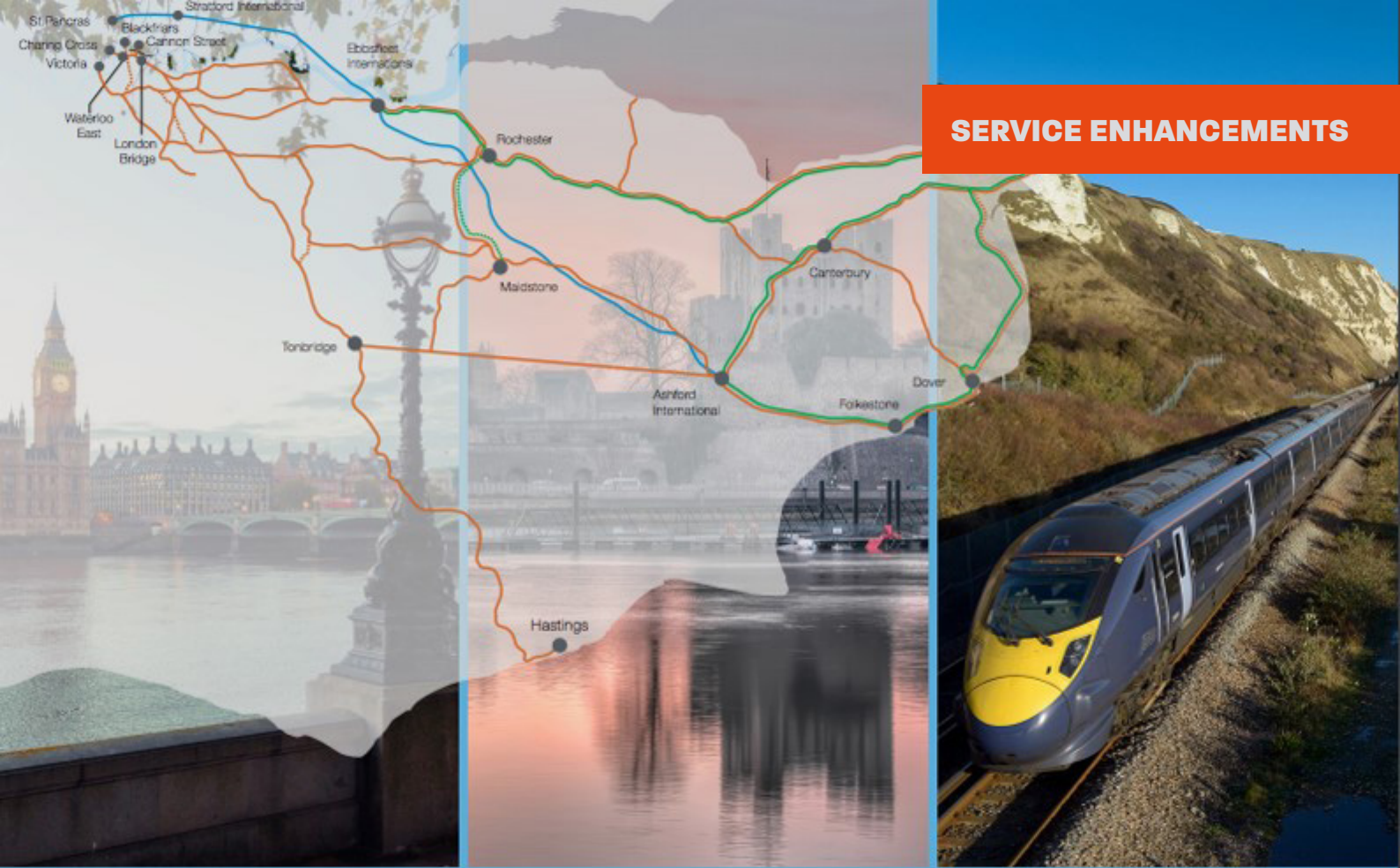
In some cases, major transport infrastructure will be needed to overcome a constraint; in others, we have identified a series of minor enhancements to unlock local area development.

These schemes are at various stages of the planning the development process. We have presented them in this section as:

- Service Alterations
- Proposed Major Schemes
- Proposed Minor Schemes
- Improving Local Connections



Service Enhancements



SERVICE ENHANCEMENTS

New Southeastern Franchise

KEY DETAILS

New franchise to begin in 2018.

Principles to:

- Provide more capacity
- Reduce delays
- Improve compensation for passengers affected by delays
- Improve passenger experience
- Embrace innovation

LEWISHAM VISION

Lewisham Council wants to improve the travelling experience for residents and has called for the new franchise to include:

- Commitment to all station and service improvements identified in Lewisham's Rail Vision.
- Sufficient TVMs to meet demand at all station entrances.
- Any train lengthening needs to be complemented by platform and stations works to increase capacity and allow passengers to use the space efficiently.
- Better integration of stations into regenerations schemes.
- Better use of derelict or under used station spaces.
- All services from Hayes branch to call at Lewisham.
- Better integration with other services across London with integrated ticketing, fares and service planning.
- Better management of service planning.
- Better conditions on board, especially in hot summers.
- Sunday services to match at least Saturday frequencies.

MTS Proposal 59: The Mayor, through TfL, will work to encourage the DfT to increase the capacity of the national rail network in London to manage crowding on both local and longer distance services.



Services into Central London	NOW		PROPOSED	
Morning Peak Hour	TPH	Total Capacity	TPH	Total Capacity
From Catford	2	2,292	4	4,584



Crofton Park Transport Users' Group (CPTUG) was formed in 2010 to advocate for improvements on the rail service on the Catford Loop. Including:

- A reliable service and an end to frequent delays
- Eight carriages on all trains in the morning and evening peaks
- Four trains per hour each way in the morning and evening peaks
- Reinstatement of services to London Victoria

Thameslink Service

KEY DETAILS

The full Thameslink service will be introduced from 2018. This service will make use of the significant works undertaken at London Bridge and Blackfriars. According to the most recent proposal for the service, residents of Lewisham will see:

The introduction of 4tph on Catford Loop line (Monday to Saturday) - following the successful Cinderella Line campaign.

Stopping services on the Sydenham Corridor will be increased to 6tph in the morning peak.

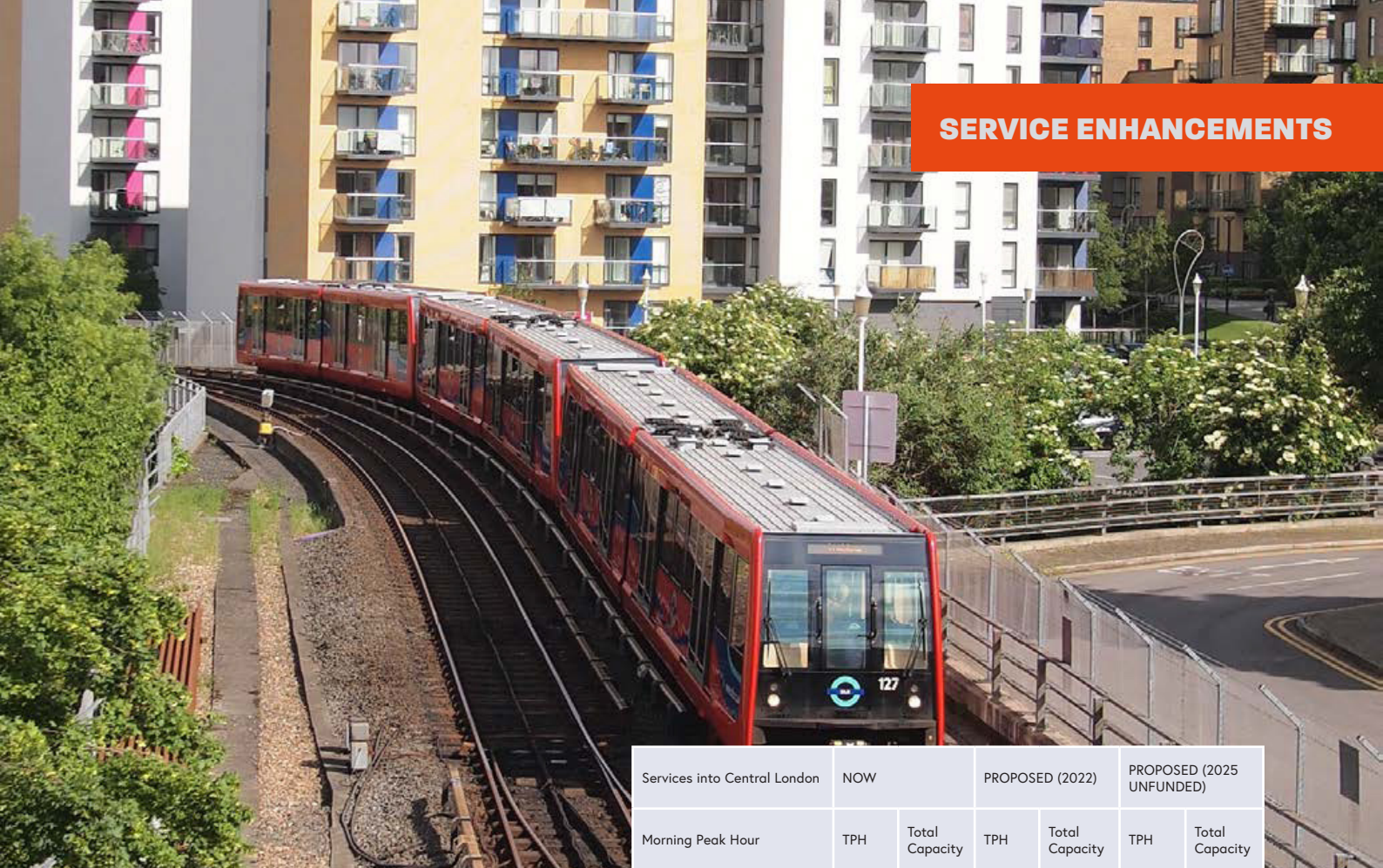
The diversion of 2tph stopping services on the Sydenham Corridor to West Croydon.

LEWISHAM VISION

Lewisham Council seeks to ensure that services on the Catford Loop are included in the through London section to maintain links with the Central London stations and See through-running of Catford Loop services.

The Council will work with stakeholders to explore options to improve links from the Sydenham Corridor to Gatwick Airport, ideally through the provision of a direct service.

MTS Proposal 59: The Mayor, through TfL, will work to encourage the DfT to increase the capacity of the national rail network in London to manage crowding on both local and longer distance services.



Services into Central London	NOW		PROPOSED (2022)		PROPOSED (2025 UNFUNDED)	
	TPH	Total Capacity	TPH	Total Capacity	TPH	Total Capacity
Morning Peak Hour						
From Lewisham (includes Canary Wharf)	22.5	9,720	22.5	12,015	30	16,020

DLR

KEY DETAILS

With no major schemes proposed, more capacity is being derived through making more efficient use of capacity available on the current infrastructure.

In May 2017 TfL began the tender process for a fleet of 43 new trains to replace the current train fleet. The new trains will enter service between June 2022 and June 2024 and provide additional capacity onboard with walk-through carriages and more efficient design.

Current services to Lewisham are provided by a mixture of 2 car and 3 car trains, but future services would all be operated by the new trains (equivalent in length to a current 3 car train).

Morning peak services would operate as 15tph to Bank and 7.5tph to Stratford. TfL have expressed a desire to increase this to 30tph (15tph to Bank & 15tph to Stratford); however, this is dependant upon securing additional funding to order additional trains.

LEWISHAM VISION

The Council seeks that 24 hour operation provided by Night Tube is extended to DLR services.

More direct services are needed at all times of the day to Stratford to link with new employment sites and growth areas in Lea Valley

High frequency DLR services should be continued throughout the weekday, weekend and late evening. The Council seeks that the service frequency continues to operate every 5 minutes until the end of service (services headway currently decreases to 10 mins after 22.30 each day, 19.30 on Sunday).

MTS Proposal 65: The Mayor, through TfL, will upgrade the DLR with the introduction of a new higher-capacity train fleet, improved frequencies (towards 30 trains per hour across more of the network) and greater station capacity at major development sites and transport interchanges. The Mayor's aim is to increase capacity on existing DLR lines by 120 per by 2040.



Credit: Tubewalker, under Creative Commons Attribution 2.0 license

Services into Central London	NOW		PROPOSED	
	TPH	Total Capacity	TPH	Total Capacity
From New Cross Gate	8	6,720	12	10,080
From New Cross	4	3,360	4	3,360

Overground

KEY DETAILS

The Council understands that TfL have an aspiration to increase services on the East London line to 16tph. These additional services would be operated on the Sydenham Corridor, via New Cross Gate.

Further capacity increases would result from the introduction of longer trains on the line.

LEWISHAM VISION

The Council wishes to ensure that services on all branches of the Overground are enhanced.

Extended operating hours, to include overnight operation, would provide a comparable service to that provided to other parts of London served by the Underground.

MTS Proposal 63: The Mayor, through TfL, will work with the DfT to continue to increase capacity on the London Overground network, with the aim of a 45 per cent increase in capacity by 2030.



Services into Central London	NOW		PROPOSED	
	TPH	Total Capacity	TPH	Total Capacity
From Beckenham Junction	6	1,236	7.5 (aspiration)	1,545

Trams

KEY DETAILS

The Borough is not currently served by Trams. The Beckenham Junction branch of the Trams network terminates close to the southernmost point of the Borough.

At the eastern part of its network, no extensions are planned but it may services could be enhanced. Longer trams would also help to provide additional capacity on the network.

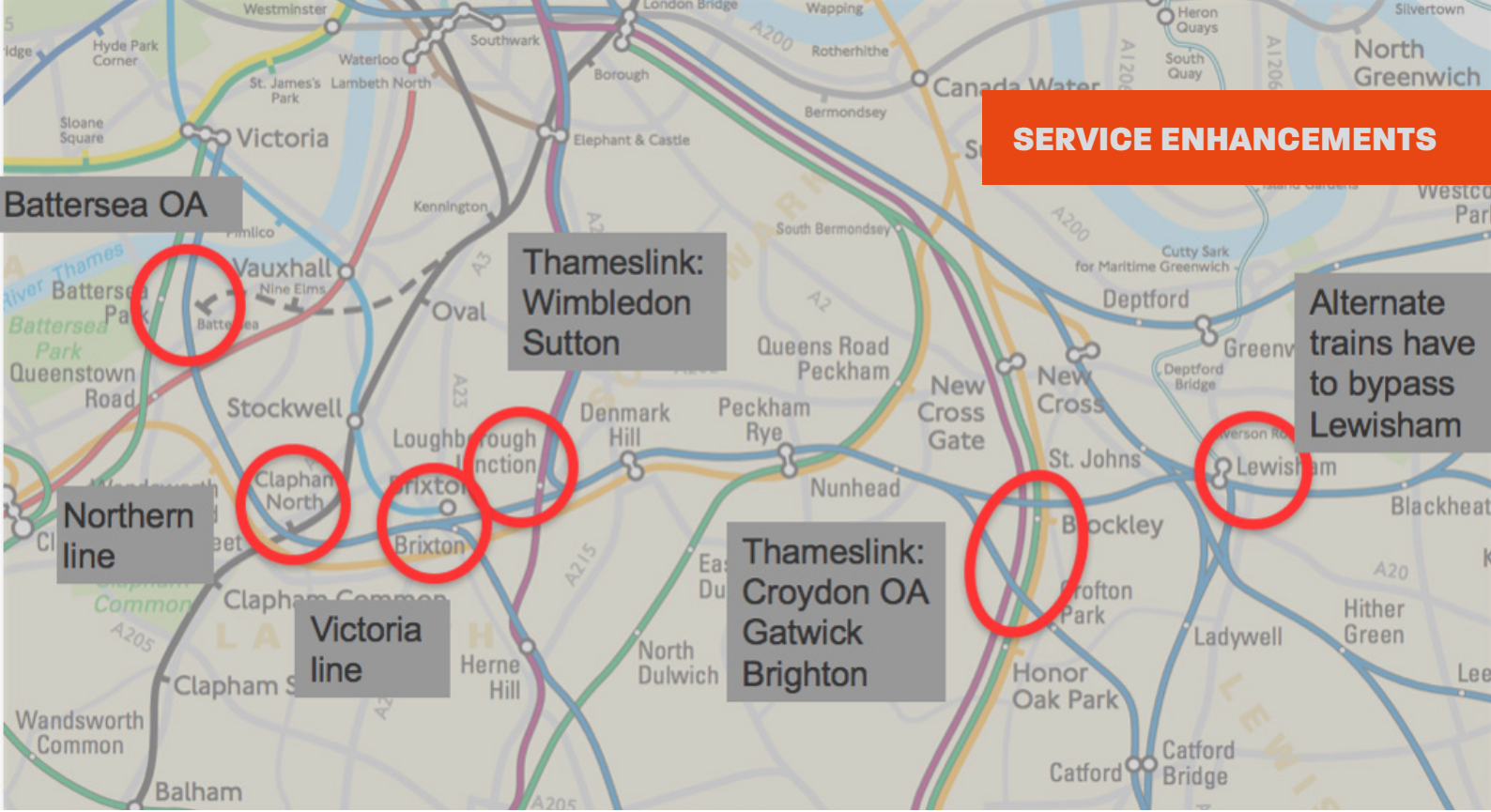
LEWISHAM VISION

The Tram provides access from south of Borough to Croydon town centre. Enhancements to services would increase the connectivity to this employment centre.

The Council believes that better east west links would be delivered through the extension of the tram beyond Beckenham Junction.

In the longer term, it is the Borough's aspiration for trams to play a role in improving connectivity in the south of the Borough.

MTS Proposal 66: The Mayor, through TfL, will upgrade the tram system to improve its reliability and to increase its capacity by 85 per cent to/from Croydon by 2030.



SERVICE ENHANCEMENTS

Rail Services between Lewisham and Victoria

Connectivity Across South London

KEY DETAILS

Due to the lack of stations along the route, National Rail services from Lewisham to Victoria do not provide interchange opportunities with many other services along the route. There are many points along the route where the line crosses other services yet no platforms are provided.

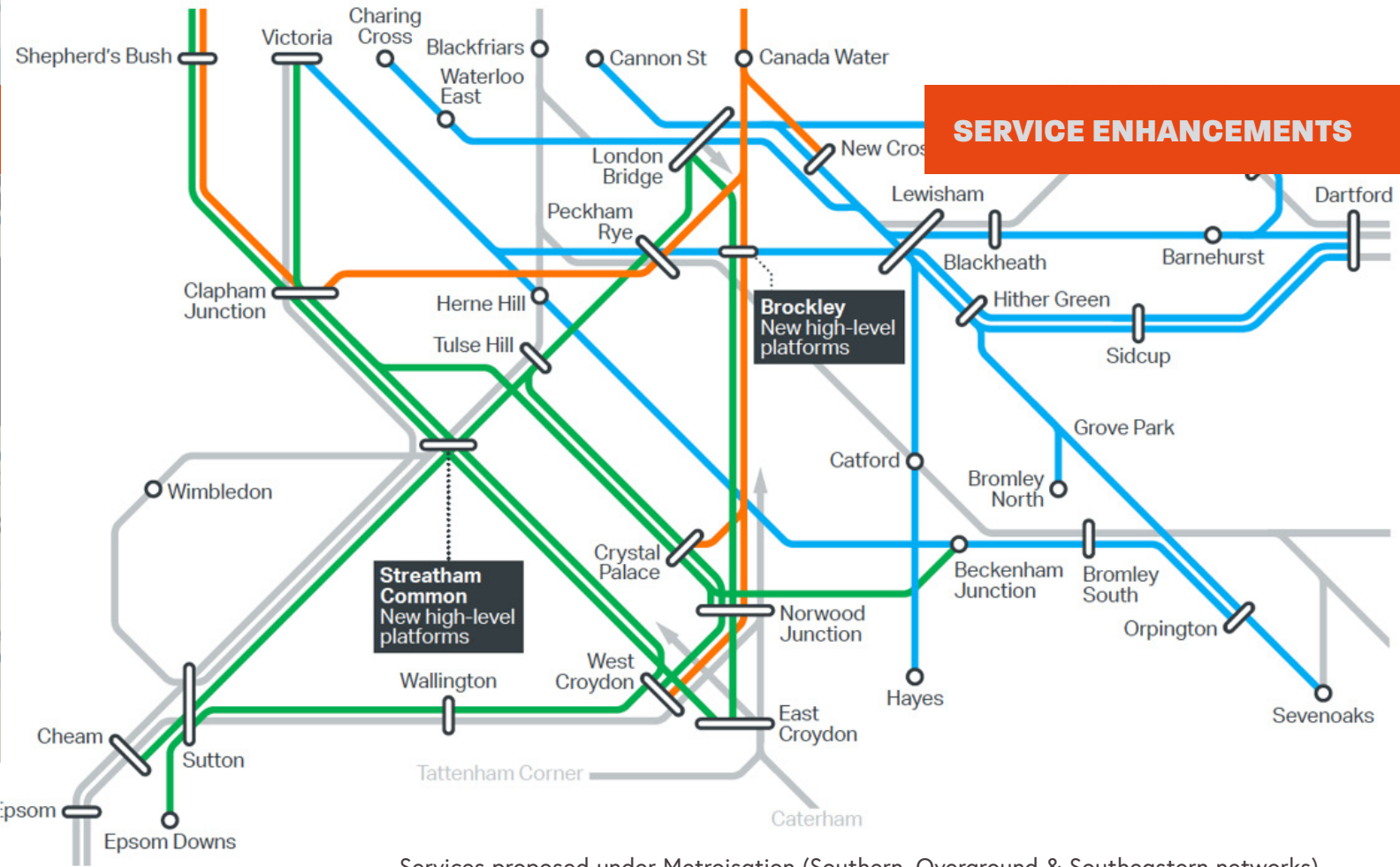
The Mayor's Transport Strategy (MTS) recognises the need for strategic interchanges and improved orbital connections.

LEWISHAM VISION

Given the emerging status of Lewisham as the strategic interchange for south east London (see page 9), it is critical to better link Lewisham into the Overground orbital network. The Council seeks that a much more regular service is provided between Lewisham and Victoria so that more convenient journeys are possible. It is essential that platforms are provided at Brockley as this would provide a connection to the high frequency services on the Sydenham Corridor, including services to Croydon and Gatwick Airport.

Orbital service would be enhanced with a service that links Lewisham with Clapham Junction so that residents can access the South West Trains network and Overground services to west London.

MTS Proposal 62: The Mayor, through TfL, will work to encourage the development and integration of inner and outer London rail services and multi-modal interchange hubs to create 'mini-radial' public transport links to town centres and to provide improved 'orbital' public transport connectivity.



Services proposed under Metroisation (Southern, Overground & Southeastern networks)

Metroisation

KEY DETAILS

TfL have proposed that south London metro services be reorganised to provide a metro style service with frequent services on standardised routes.

Passengers would benefit from more frequent, reliable services.

It may be possible to provide new services on a more simplified network.

TfL has stated that it would like this to be delivered through devolution of the services to the Mayor of London.

LEWISHAM VISION

The concept of providing more regular trains on a simplified route network would be supported providing that no residents of the Borough saw significant increases in journey time.

Along with the provision of a new interchange station at Brockley, Lewisham would seek that metroisation of services did not impact the ability of longer distance services to call at stations in the Borough.

The Council supports the Mayor of London in efforts to secure devolution of services.

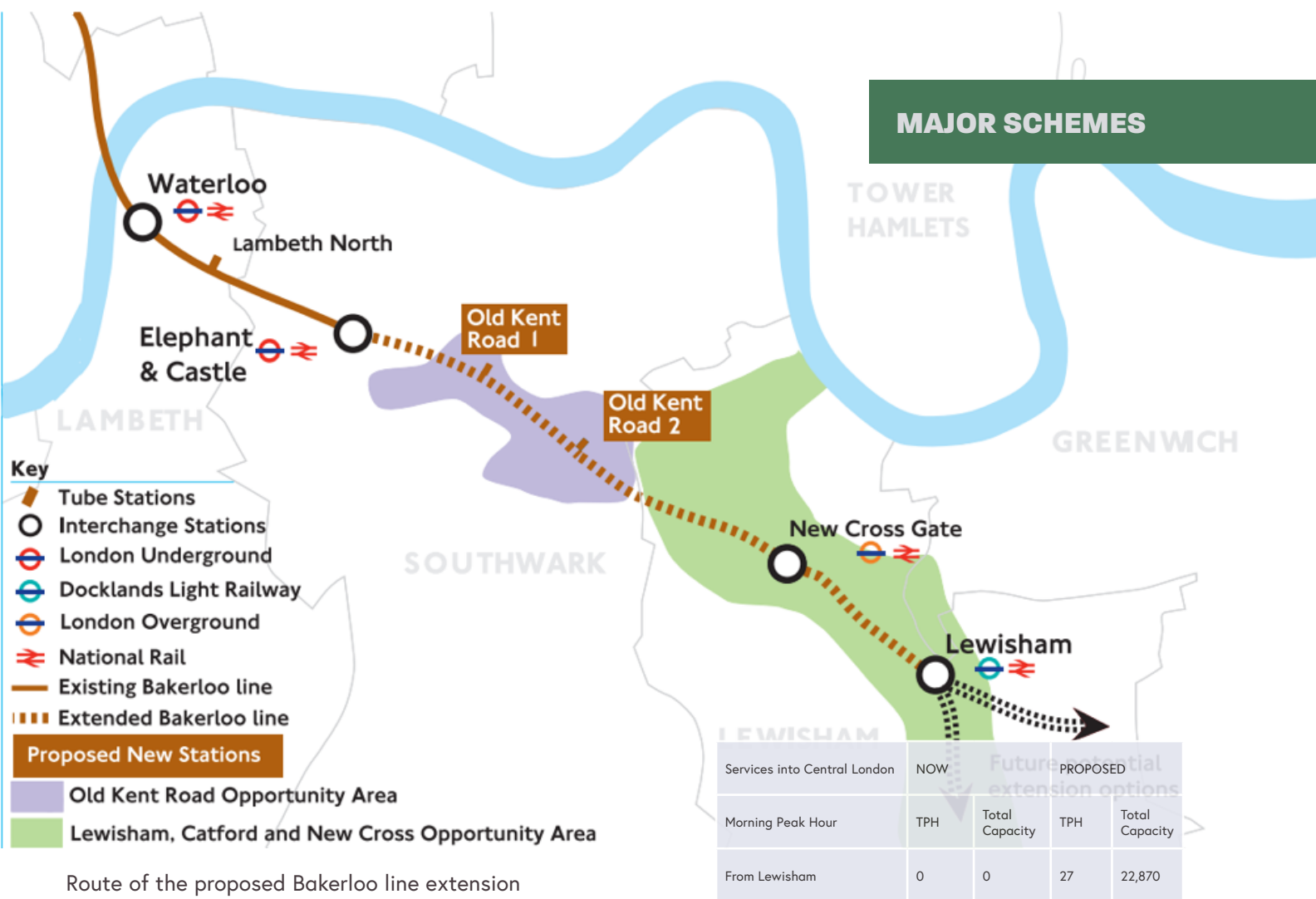
MTS Proposal 60: The Mayor, through TfL, will work with Network Rail, train operating companies and stakeholders to seek the modification of the planning of local train services from Moorgate, Victoria and London Bridge to create a London suburban metro, offering improved frequencies, journey times and interchange opportunities by the late 2020s.

MTS Proposal 61: The Mayor, through TfL, will continue to seek the devolution from DfT to the Mayor/TfL of the responsibility for local stopping rail services in London in the interest of providing improved customer services more efficiently and more quickly, and to enable better integration with London's wider transport system.



Proposed Major Schemes

MAJOR SCHEMES



Route of the proposed Bakerloo line extension

Bakerloo Line Extension to Lewisham

KEY DETAILS

TfL proposes to extend the Bakerloo line beyond its current terminus at Elephant & Castle to Lewisham. This would provide a direct link from Lewisham town centre to central London and the West End providing capacity for an additional 65,000 journeys in the morning peak.

It would enable significant housing development along the Old Kent Road, New Cross and Lewisham growth areas.

It is estimated that TfL will submit an application for a Transport and Works Act Order to construct the extension in 2019 and it is expected to be open in 2028/29. It will create an interchange between National Rail and Underground at Lewisham station.

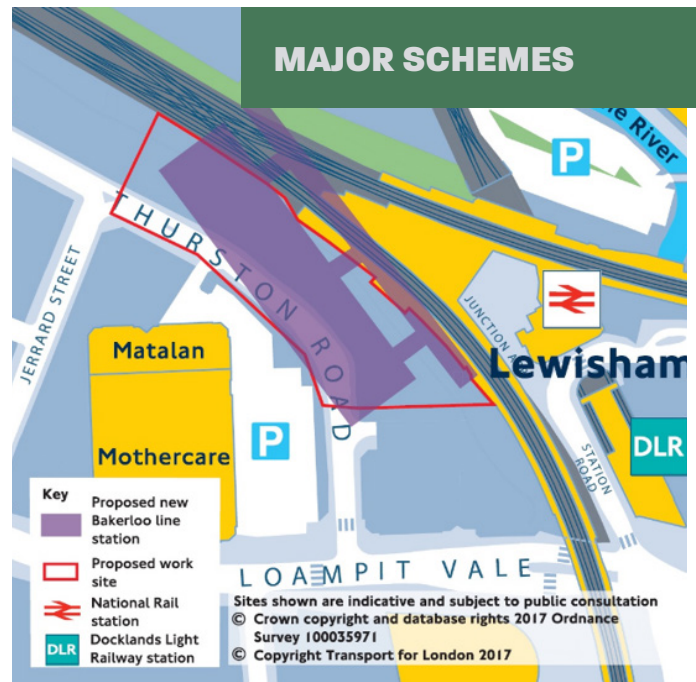
LEWISHAM VISION

Lewisham Council are actively engaged with the project. The Council welcomes the transformative proposals to bring the Tube to the Borough, but strongly urges the delivery of the full extension to Hayes in a single phase (see page 25).

The extension will enhance Lewisham town centre as a destination, as well as enhancing the station as a strategic interchange (see pages 9 and 27).

The BLE is critical to the ambitions of delivering much needed housing in the Borough, and will provide a step-change in capacity and connectivity, with direct access to the West End and four central London rail termini.

MTS Proposal 75: The Mayor, through TfL, the relevant Boroughs and Network Rail, will seek to extend the Bakerloo line to Lewisham and beyond in order to improve public transport connectivity in this part of London and support the provision of new homes and jobs. The extension will be designed to enable the creation of an attractive, dense area in inner London, with sustainable travel behaviours and a mix of uses.



TfL consultation proposals 2017

Bakerloo Line Extension to Lewisham

In February 2017, the current TfL proposals on the Bakerloo Line Extension stations and shafts were published for public consultation. Within Lewisham there are two proposed station interchanges: the first at Lewisham; and the second at New Cross Gate.

NEW CROSS GATE STATION

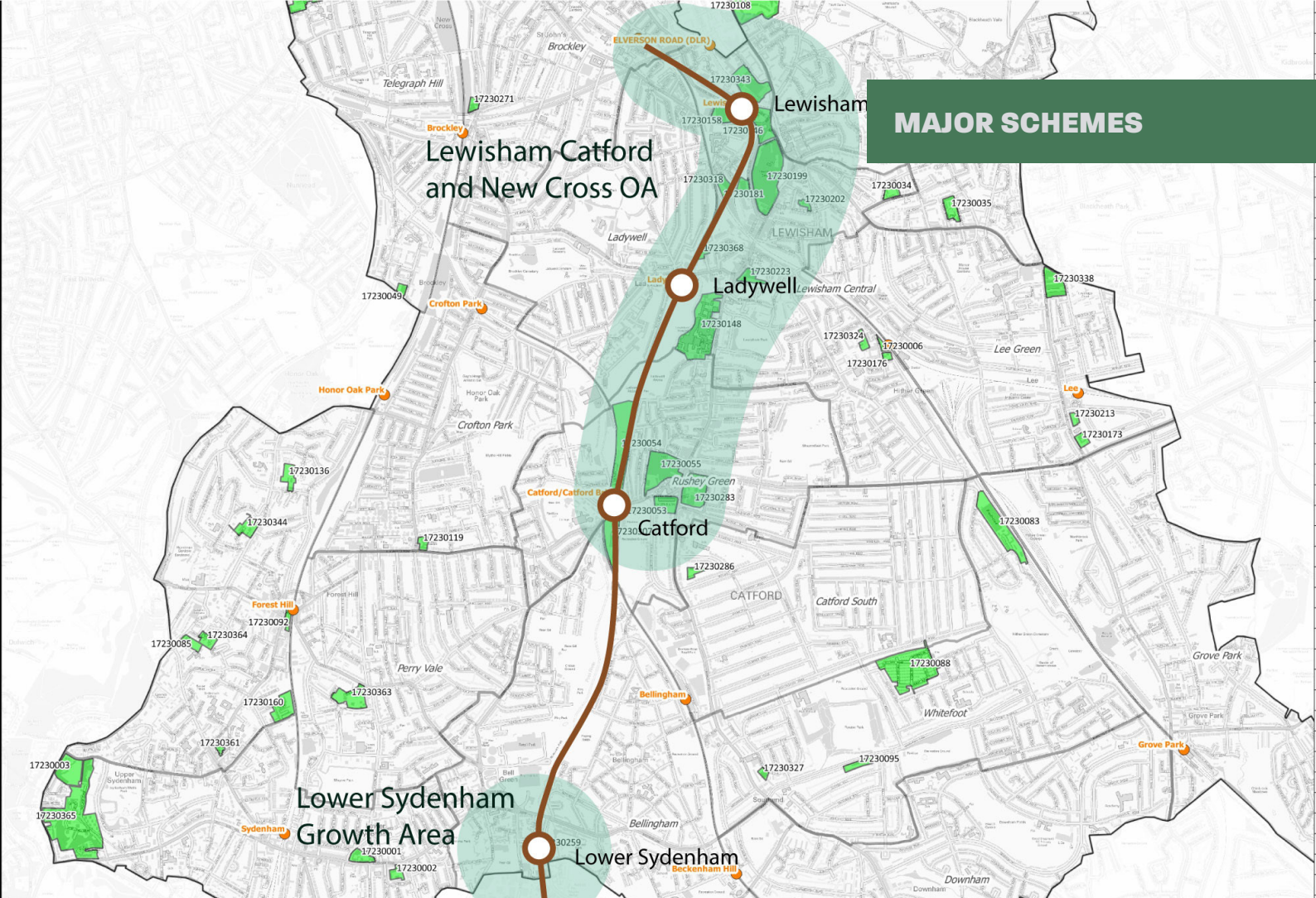
The Bakerloo Line Extension at New Cross Gate would sit next to existing National Rail station and provide a connection from services on the Brighton Mainline and Overground. Passengers would be able to change at these stations to reach Lewisham town centre. It would also be possible for residents near Lewisham station to connect here for services towards Croydon and Gatwick Airport.

The station would provide interchange opportunities to local bus routes on the east-west corridor through south London, as well as opportunities to connect by walking and cycling to education opportunities at the nearby Goldsmiths University. The Council is currently working with GLA and TfL on a New Cross Gate Master Plan Study, a jointly funded project to understand the opportunities the extension offers to New Cross as a place.

LEWISHAM STATION

The Mayor has identified Lewisham Station as a future interchange hub and is seeking to enhance a number of interchanges that maximise public transport connectivity across inner and outer London.

The Council has been working with key partners on an initial design response for Lewisham Interchange that would also tackle existing capacity constraints at the station (see page 27).



Options for the potential Bakerloo line extension beyond Lewisham

Bakerloo Line Extension Beyond Lewisham

KEY DETAILS

The extension to Lewisham would complete the first phase of a Bakerloo line extension further into south east London.

The current extension proposals include an overrun tunnel beyond Lewisham which would enable a further extension to be constructed without impacting passengers using Lewisham station. These overrun tunnels point south (due to location of the shaft site at Wearside Road) but would still facilitate a southerly or easterly extension.

The proposal to extend beyond Lewisham station has been included in various National Rail strategies, including the Network Rail Kent Route Utilisation Strategy.

LEWISHAM VISION

The Council is making the case for the extension to go beyond Lewisham, southwards taking over the Hayes branch.

This would serve the Borough's growth areas at Catford and Lower Sydenham and facilitate more journeys from the south of the Borough to the employment and transport hub at Lewisham town centre.

The extension is critical to the Mayors Transport Strategy (MTS) aim of reducing car trips, as it would provide essential capacity between central, inner and outer London, providing the infrastructure required to support car-free lifestyles in south east London.

An extension beyond Lewisham would also act as a catalyst to improve orbital bus routes across the south of the Borough to feed into the new link and connect to existing National Rail services to the east and Overground services to the west.



Services into Central London	NOW		PROPOSED	
	TPH	Total Capacity	TPH	Total Capacity
From Lewisham (Overground)	0	0	4	3,360 (5 car)

London Overground Extension New Cross – Lewisham

KEY DETAILS

Due to the complex nature of the network in the Borough the service pattern is irregular. Only a proportion of trains through Lewisham can stop at Lewisham so a disruption can have serious implications. Lewisham believes that connectivity and resilience would come from an extension of the Overground.

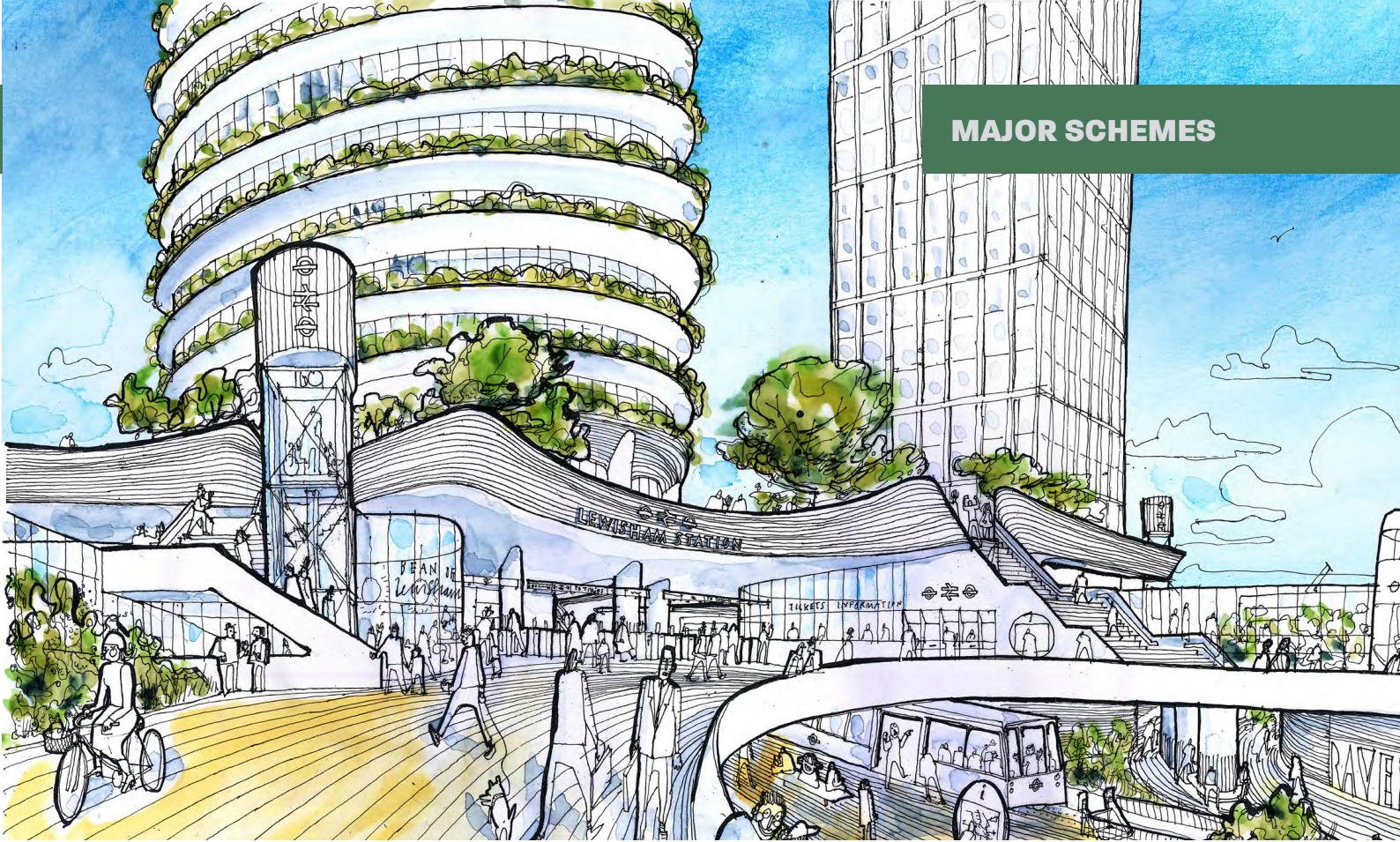
Initial work was undertaken by TfL to identify the physical works required to deliver the junctions and platforms for this extension. It concluded that while it may be possible to construct the extension, timetable constraints would impact the service that could be offered. Until the final Thameslink timetable is published it would not be possible to identify suitable paths to deliver the service on the existing line to Lewisham.

LEWISHAM VISION

An extension would provide more capacity, a greater increase in public transport access, and better connect south east London to central London. It would ensure that Lewisham joined the 3 other Strategic Interchanges as gateways to the Overground for passengers on longer distance services, and would compliment an orbital east-west connection between Lewisham and the proposed Brockley Interchange.

The Council will continue to advocate for safeguards that would allow the extension to be provided and will engage with the service planning process to ensure that suitable paths are reserved for this extension.

The Council will also lobby for any works to Lewisham station to allow for delivery of an Overground extension later.



Lewisham Station: 10.60 million entry/exit 2015/16

Lewisham Station Strategic Interchange

KEY DETAILS

The Council, along with TfL, Network Rail and the GLA, are working on a collaborative study into crowding relief at Lewisham station and its surrounding area to develop a common vision for the station to fulfil its role as a Strategic Interchange.

Upgrading the entry and exit capacity and circulation space is high on Network Rail and Southeastern's priorities for investment to accommodate growth and maintain safe operation.

Network Rail has published a study, "Lewisham Feasibility Assessment: Station, Platforms and Subways" identifying the constraints on the station:

- Crowding is limiting interchange flows between Southeastern and DLR services.
- Crowding prevents the opening of the subways to provide new entrances east and west of the station
- Passenger using National Rail services are expected to double between 2011-2031 to approximately 10,000 in the morning peak.
- It is currently forecast that, if constructed, c.18,000 passengers may want to interchange to the Bakerloo line at Lewisham station in the AM peak.

LEWISHAM VISION

Through the study, the Council has advocated for improvements to Lewisham station to enable local housing development and provide access to Lewisham town centre. These upgrades should be a requirement on the new Southeastern franchisee in order to secure any possible increases in capacity before major schemes can be delivered. Better access to National Rail services and DLR could be secured through minor projects in the interim. The option to extend the Overground should be secured through any station upgrade project.

With development sites coming forward at a rapid pace around the station, the opportunity exists now to start safeguarding a future vision for the station. This will ensure that the station in the future can engage with the surrounding area rather than be an inward-focused transit interchange.

MTS Proposal 67: The Mayor, through TfL and working with Network Rail and the Boroughs, will deliver a programme of station capacity improvements to complement line capacity enhancements and to improve the overall public transport journey experience in London.



Services into Central London	NOW		PROPOSED	
	TPH	Total Capacity	TPH	Total Capacity
From New Bermondsey (northbound)	0	0	4	3360 (5 car)

New Bermondsey Station

KEY DETAILS

The regeneration scheme of New Bermondsey will provide for a new station in the heart of the development. This station was safeguarded during the construction of the Overground extension between Surrey Quays and Queens Road Peckham in 2012.

The station would provide greater access to the nearby Old Kent Road OA becoming transport centre to complement the access provided by the Bakerloo line extension.

Funding to provide station was agreed in s106 agreement for the New Bermondsey development.

An Independent Inquiry for the regeneration scheme will be undertaken in 2017.

LEWISHAM VISION

The Council supports the delivery of the station and was an advocate of its inclusion in the planning consent for the development.

The Council is keen to provide the transport access early in the development to ensure that sustainable travel behaviour is embedded in the new development.



Credit: National Rail

Brockley Interchange

KEY DETAILS

Many journeys are impeded due to a lack of opportunity to interchange between services travelling across south London and those travelling north south into central London. This disconnect is particularly evident at Brockley station where trains travelling from Lewisham pass across the existing platforms but there are not platforms at this higher level. This prevents residents from easily reaching key employment locations on the line such as Croydon town centre, Gatwick Airport and the City Fringe OA.

The Mayor's Transport Strategy (MTS) recognises the need for improved orbital connections and, with the emerging status of Lewisham as the strategic interchange for south east London it is critical to better link Lewisham into the Overground orbital network.

LEWISHAM VISION

The Council welcomes the MTS proposal illustrated in on page 9, to create an interchange between the East London Line and the Lewisham-Victoria Line at Brockley Interchange.

The Borough has supported efforts to provide platforms at this station to allow the station to fulfil its role as a key interchange on the rail network. Many residents close to the station would also benefit from greater access to services towards south west London and Victoria.



Proposed Minor Schemes



Catford Interchange Station

KEY DETAILS

The two stations in Catford are a short distance from each other, yet do not act as an interchange due to the physical separation and lack of integration between the two operators, Southeastern (Catford Bridge) and Thameslink (Catford).

The new housing area to the north is accessed through a link road between the two stations but are currently severed from the surrounding area by the two railway lines.

LEWISHAM VISION

Better integration between the stations would enhance journeys for residents of the Borough.

It would support regeneration of Catford town centre by providing improved integration and high quality access between the stations.

Enhancements to the station area would improve quality of the urban realm.

Catford Station services are impacted by Southeastern re-franchise and Thameslink service pattern. The Council have raised these issues during consultations on both of these services. The Council will seek that improvements to Catford Interchange are included in any planning work for the onward extension of the Bakerloo line beyond Lewisham.



MINOR SCHEMES

Ladywell Station Southern Entrance

KEY DETAILS

Ladywell station currently has an entrance at the far north of the platforms. Passengers are required to walk the length of the train to exit the station onto Ladywell Road. This creates crowding in carriages at the rear of out-bound trains.

There have been local calls for improved access to University Hospital. Local consultation has shown that employees at the hospital avoid the long route through Ladywell Fields after dark; they are instead forced to take a detour along Lewisham High Street.

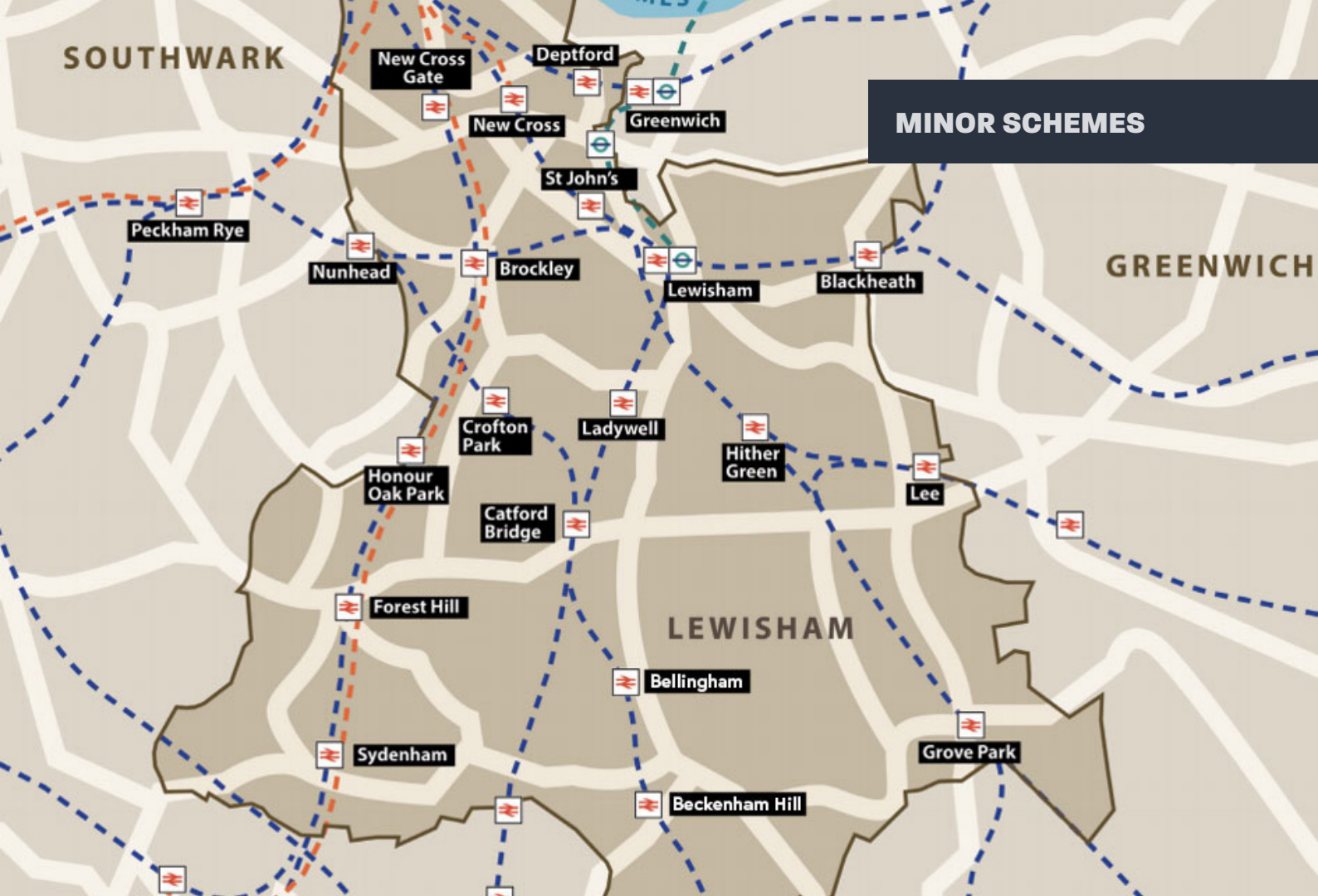
Creating a new entrance at the southern end of the platforms would provide this more convenient access to anyone accessing the hospital. The new entrance would be accessed by a direct link across the park into the hospital campus.

LEWISHAM VISION

Lewisham supports enhanced access to health facilities and believes providing a much more convenient route to the hospital site will improve access to health facilities and encourage more people to use public transport to reach the hospital.

The Council has included this entrance in its input to the new Southeastern franchise and Network Rail's Kent Route Study. The delivery of a second phase of the Bakerloo Line to Hayes would also provide an opportunity to improve local links to Ladywell station.

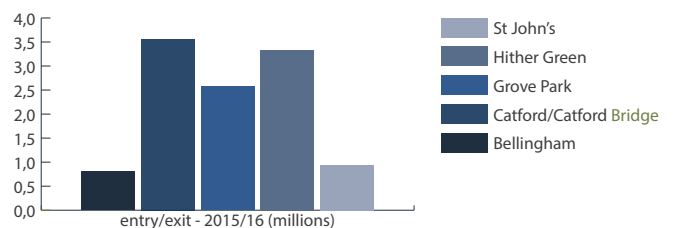
If the BLE is constructed through Ladywell it may be an opportunity to secure these improvements



Step-free Stations

The Council recognise the work undertaken to provide step-free access to some stations in the Borough however, not all stations provide step-free access to all platforms. The following stations require works to provide this access:

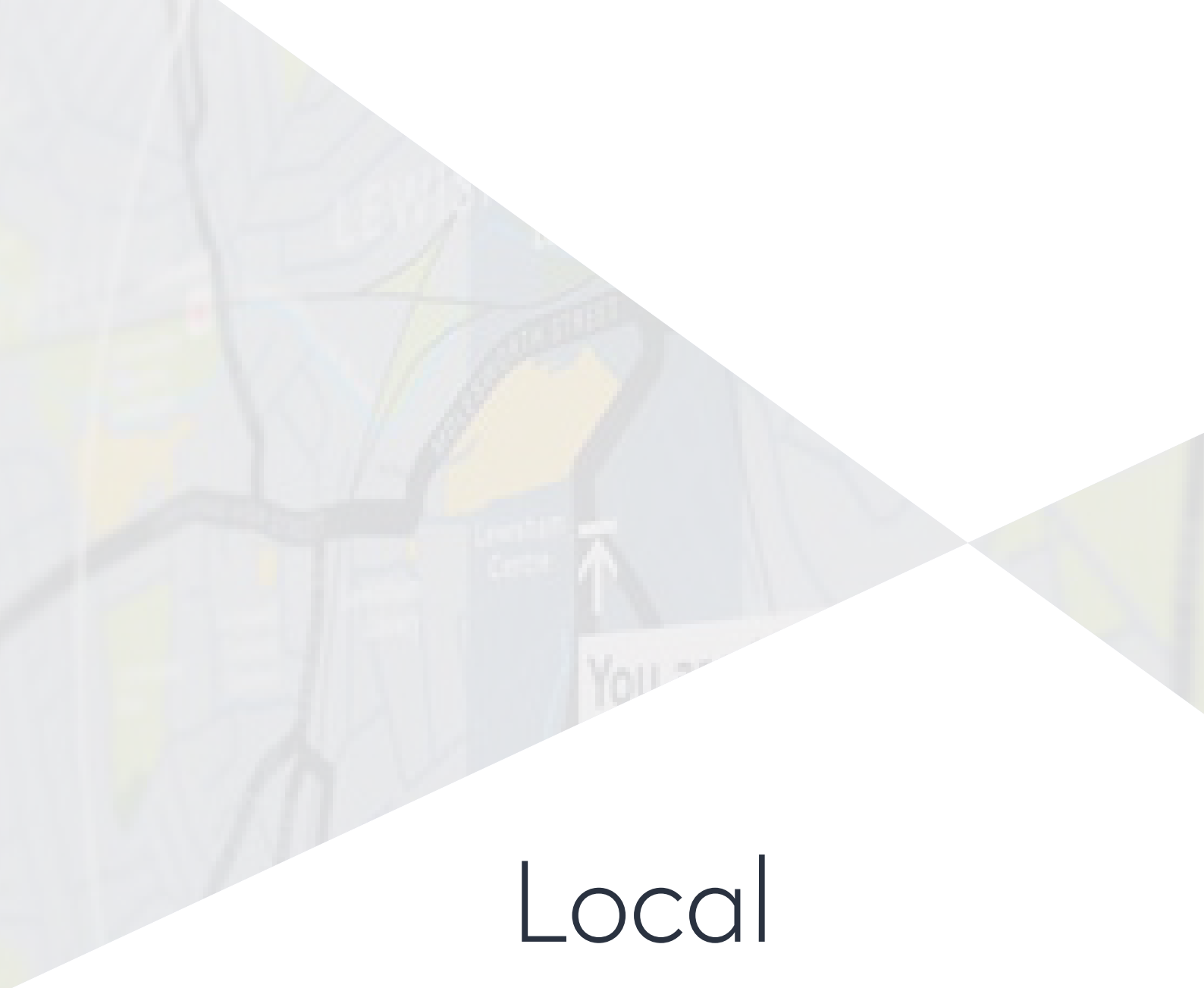
- Grove Park - for the Bromley North service
- Hither Green - Platforms 4 and 5 are the only platforms with step-free access. The Council understands that this station is in Access for All, Design stage.
- Catford/Catford Bridge - Catford Bridge has step-free access but no step-free access is available at Catford. This prevents use of the stations for interchange.
- St. Johns
- Bellingham
- Beckenham Hill - Step-free access is available from each platform to the adjacent street; however passengers must travel along a long detour to reach housing the other side of the station
- Forest Hill - Perry Vale entrance is no step-free; passengers must enter via Platform 1 and cross over the railway to reach Platform 2.



MTS Proposal 52: The Mayor, through TfL and working with Network Rail and other stakeholders, will improve the overall accessibility of the transport network by:

c) Providing step-free access at selected rail and Underground stations and on all new infrastructure, to halve the additional journey time required by those using the step-free network only, so that journey times on the step-free network become comparable to those on the wider public transport network

d) Providing staff, and facilities to board trains, creating a 'turn-up-and-go' service for wheelchair users.



Local Connections

Improving Local Connections



Local Implementation Plan Strategy



Taxi ranks at station
Ride hailing areas
Future Mobility



Walk routes to stations



Amended bus routes



Access to step-free stations



New entrances
New concourses
Surface strategy linked to Phase 2 of Bakerloo line extension.



Cycle Routes to stations:

- Cycling Strategy – CS4, Quietways
- Cycle parking
- Cycle Hire – safeguarding spaces for future expansion of the scheme.

MTS Proposal 75: The Mayor, through TfL and the Boroughs, will seek opportunities for densification of development supported by the public transport network, in particular around public transport stations and stops. Investment in improving station environments, interchanges and local walking and cycling networks, including third-party investment in the redevelopment of surrounding lower-density sites, will act as a catalyst to create wider growth.

Contribution Towards Lewisham Vision Goals

Many of the schemes we have identified help contribute towards numerous Vision Goals. We have mapped these contributions below.

Schemes	Lewisham Vision Goals					
	1	2	3	4	5	6
	Rail links and capacity between the Borough and central London	Rail capacity between the Borough and East London	Rail access to and from Lewisham's growth areas	Rail connectivity across and to the south of the Borough	Enhance the quality of stations and increase in step-free stations	Connectivity between stations and their local areas
Southeastern Service	✓	✓	✓	✓	✓	
Thameslink Service	✓		✓	✓	✓	
DLR Service		✓	✓			
Overground Service	✓	✓	✓			
Tram Service				✓		
Interchange Improvements	✓				✓	
Metroisation & Devolution	✓		✓	✓		
Bakerloo line extension Phase 1	✓		✓			✓
Bakerloo line extension Phase 2	✓	✓	✓	✓	✓	✓
Overground extension to Lewisham	✓	✓	✓			
Lewisham Station Upgrade	✓	✓	✓			✓
New Bermondsey Station			✓		✓	✓
Catford Interchange Station			✓	✓		✓
Ladywell Station Southern Entrance						✓
Step-free Stations				✓	✓	✓

Funding Opportunities

Bakerloo Line Extension

In order for the Bakerloo Line Extension (BLE) to be realised it will need to be funded through various funding streams. Some funding has to come from development and as such the Council will require specific contributions from developments within a 1km radius of either proposed BLE station to contribute to the construction of the station interchange.

The Council is working with GLA and TfL to secure and commit necessary funding for the transport infrastructure and associated public realm works for this project. We are also seeking that Mayoral Community Infrastructure Levy (CIL) and Local CIL contribute to the financing of the BLE.

Mayoral CIL

Lewisham consider the BLE to be a strategic transport project as it will create a cross-London rail link from south east to north west. As the BLE Phase 1 is highlighted as critical in the London Infrastructure Plan 2050, and contained within the London Plan, officers therefore consider it should be considered for funding from the Mayoral CIL. MCIL2 is scheduled to be levied in April 2019.

Local CIL

Lewisham's Local CIL Charging Schedule is currently being refreshed to reflect changes in property values and build costs. We will be looking to capture some of the uplift in land value that arise from the BLE and to help fund essential infrastructure. As part of this, the Regulation 123 list is being redrafted to reflect the works proposed as part of the BLE.

Funding Opportunities

Other Schemes

To deliver the schemes in this Vision within a constrained funding environment the Council has identified that there are various options which should be explored. These include:

- Developer Contributions (s106, CIL)
- BLE funding options – NCG and Lewisham
- HLOS process
- Access for All
- BLE enabling works – NCG, Lewisham, Ladywell and Catford
- TfL cycling funding
- LIP funding
- Franchise specification
- Housing Zone funding for Catford

Priorities for Investment

The opportunity to deliver these will be informed by the timing of various investment and service planning activities. The Council is actively engaged with the planning process to ensure that the schemes we have identified are promoted as the suitable interventions to provide necessary capacity and connectivity to deliver our growth targets and improve the quality of life for all residents.



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Sustainable Development Select Committee		
Title	Catford regeneration programme update	
Contributor	SGM Capital Programme Delivery	Item 5
Class	Part 1 (open)	22 March 2018

1. Purpose of paper:

- 1.1. Sustainable Development Select Committee (SDSC) has requested regular updates on the progress of the Catford Regeneration Programme.

2. Recommendations:

- 2.1. The Select Committee is asked to note the content of the update.

3. Background:

- 3.1. SDSC has requested regular updates on the progress of the Catford Regeneration Programme. This report is subsequent update requested following the previous report that was submitted on 18th January 2018.
- 3.2. At the 18th January 2018 SDSC meeting, Members were provided an opportunity to review a final draft of the Catford Town Centre Masterplan Brief.
- 3.3. The brief set out the Council’s broad aspirations for Catford Town Centre as well as the key deliverables or outputs expected of a masterplanner.
- 3.4. At the time of writing this report (9th March 2018) the minutes and decisions following the SDSC meeting on 18th January have yet to be published, so it is not possible to update the Committee on any specific actions or requests arising from the previous meeting. However, the programme team noted and appreciate SDSC’s ongoing support for their work on the Catford Programme and specifically, the Masterplan Brief.

3.5. Programme Update

3.5.1. Masterplan

The Masterplan Brief was submitted to and approved by Mayor & Cabinet on 28th February 2018, following which procurement for a Masterplanner will go live in March 2018. The contract is being widely advertised as an open tender process to ensure the opportunity to engage a high quality consultancy team is fully realised. A Meet The Team event is planned for 20th March, to give prospective masterplanners an opportunity to meet the programme team, learn about some of the background work that has already been done (such

as the setting of sustainability principles for development, which SDSC was involved with), and have a site visit around the town centre. The procurement process is expected to take approximately 3 months, with a contract award to the successful bidder expected in early June. A panel of experienced officers with relevant professional expertise in the areas of urban design, planning, property development, capital programme delivery, regeneration, housing and transport will evaluate tenders that are received. The successful bidder will be asked to enter into a contract to deliver the Masterplan for Catford Town Centre in accordance with the Masterplan Brief. The contract is due to be completed in Spring 2019. During the masterplanning process, the programme team intend to report appropriately to SDSC, who will be monitoring the progress of the masterplanning work.

3.5.2. Engagement

The data compiled from the Commonplace public online engagement platform (now at approximately 1,500 comments), alongside the feedback obtained at the various face-to-face public engagement events (for example, Ward Assemblies), will be provided to the appointed Masterplanner, to inform the creation of a Masterplan that is truly rooted in the documented aspirations of the local community. The engagement team is also pro-actively looking at creative ways to increase engagement with demographic groups so far underrepresented in the engagement process, particularly older, younger and BAME people. Engagement and use of Commonplace will continue throughout the masterplanning contract.

The Catford Food Market is being revived on a monthly basis, launching on Sunday 25th March, and should be a positive engagement opportunity for all local people to share.

A local business newsletter is also being launched, and will be published quarterly.

SDSC can now access the latest updates via Team Catford's new website, www.teamcatford.com as well as follow Team Catford on Twitter, Facebook, Instagram and Vimeo.

3.5.3. TfL - Road Realignment

TfL is continuing to work with the Catford programme team and is now embarking on the next stage of design development, Feasibility, which will be managed by TfL's Transformational Schemes Sponsorship team through 2018. Currently, topographical surveys of the land affected by the road scheme are being undertaken by TfL to inform their technical designs. Feasibility design is jointly funded by TfL and LB Lewisham, and a formal funding agreement is currently being drafted, again demonstrating the collaborative working relationship that has defined this project to date.

The programme team submitted a bid to the DCLG for Housing Infrastructure Funding to help fund the cost of delivering the new road. The bid was successful and a public announcement of an award of £10M has been made.

3.5.4. Meanwhile Use & Development

The programme team continue to work closely with the Catford Regeneration Partnership Ltd, to support the use of their assets in attaining the objectives of the Catford regeneration programme, for example, supporting creative local industry and meeting planning policy objectives around supporting culture and the evening economy.

3.5.5. Broadway Theatre

SDSC was presented with a full update on the theatre operations from the Community Services Directorate on 18th January 2018. This report will therefore only add to that information with an update that the Conservation Management Plan is now nearing completion, with the final draft currently with officers for feedback and comment. The intention is to share the final report with SDSC, once completed. The Conservation Management Plan will then be used as the basis for initiating discussions with the Heritage Lottery Fund in relation to submission of a funding bid.

4.6.1 Programme of Key Dates

The list of key dates is set out in the table below.

January 2018	SDSC Catford Update: Masterplan Brief final review
February 2018	M&C Approve Masterplan Brief
March 2018	Procurement process for Masterplan begins
March 2018	SDSC Catford Update
June 2018	Estimated Contract award date for Masterplan
July 2018	SDSC – Masterplan Inception Update
October 2018	SDSC – Masterplan Mid-Point Review
November 2018	M&C – Masterplan Update
March 2019	SDSC – Masterplan Final Review
March 2019	Masterplan Completed
April 2019	M&C Approve Masterplan

For further information please contact Jessie Lea, Senior Programme Manager – Catford Programme, Capital Programme Delivery: jessie.lea@lewisham.gov.uk

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Sustainable Development Select Committee		
Title	Work and Skills Strategy 2016 - 2018: update on Progress	
Contributor	Executive Director for Resources and Regeneration	Item 6
Class	Part 1 (open)	22 March 2018

1. Purpose of the Report

- 1.1 This report presents and updates the committee on the progress of implementing the Work and Skills Strategy: 2016-2018.

2. Recommendation

- 2.1 That the Committee note the progress to date on the Work and Skills Strategy 2016 - 2018.
- 2.2 That the Committee agree to receive a draft of a new strategy setting out the Council's priorities on inclusive growth / social regeneration and the actions that will be taken to deliver on the priorities

3. Policy Context

- 3.1 *Shaping our future*, Lewisham's Sustainable Community Strategy, sets out six priority outcomes that the Council and its strategic partners are working to achieve. The Work and Skills Strategy 2016-18 contributes to all the *Shaping our future* priorities but in particular to:
- Ambitious and achieving - where people are inspired and supported to fulfil their potential;
 - Dynamic and prosperous - where people are part of vibrant communities and town centres, well connected to London and beyond.
- 3.2 The Work and Skills Strategy supports the 14-24 NEET Reduction Strategy and contributes towards its aims:
- to reduce the number of Lewisham young people up to the age of 19, and of 20-24 year olds with learning difficulties, who are not in Education, Employment or Training, including preventing young people becoming NEET;
 - to contribute to the reduction of the high unemployment levels of 19-24 year olds.
- 3.3 This proposal also relates the Council's corporate priorities, as set out in the Council's Corporate Strategy. In particular, it relates to:
- Inspiring efficiency, effectiveness and equity
 - Ensuring efficiency and equity in the delivery of excellent services to meet the needs of the community.

3.4 This proposal supports the key theme of reducing inequality – narrowing the gap in outcomes for citizens.

4. Background

4.1 The original 2013 – 2015 Work and Skills Strategy was developed following the Work and Skills Summit Meeting held in April 2013 and agreed by Mayor and Cabinet on 8th June 2013. It was developed by officers in conjunction with partners including Jobcentre Plus, Work Programme providers, the Council, Lewisham Southwark College and the four main housing providers. The objectives of the strategy were:

- To enable more excluded residents to access and benefit from services;
- To enable more excluded residents into sustained employment;
- To increase opportunities for progression in employment;
- To derive greater value from existing employment-related expenditure and services.

4.2 The 2013 – 2015 Work and Skills Strategy – “Building Bridges to Work” was revised in the autumn of 2015. The refreshed Strategy, (2016-18) went to Sustainable Development Select Committee on 22nd October 2015.

4.3 The refreshed Work and Skills Strategy for 2016 – 2018 includes an update of the evidence provided in the 2013 – 15 strategy and a number of actions under the following 6 headings:

- Develop strong partnerships across all sectors
- Develop improved labour market intelligence
- Maximise social value opportunities with employers and enterprise
- Improving local skills training to equip adults for work opportunities
- Deliver employment support for those with the most complex needs
- Encourage residents in employment to progress

4.4 It is worth noting that when the Sustainable Development Select Committee discussed the draft 2016-18 Work and Skills Strategy in October 2015, the residents of Lewisham were starting to see signs of the economic recovery that was being reported across London following the economic recession of 2008 with 74.8% of Lewisham’s residents reported as in employment (i.e. those who have done some paid work in the reference week; those on government-supported training and employment programmes; and those doing unpaid family work in the period from January 2014 – December 2014. This had risen from 70.3% in the same period of 2012 and it was above the London average of 71.2% at the time.¹

4.6 The most recent employment figures available (September 2017) shows 79.9% of Lewisham residents reported as in employment, this is well above the London (73.3%) and Great Britain (74.5%). Looking back the employment rate of our economically active residents has gone up nearly 10% since we started our focus on work and skills with the 2013-15 strategy

¹ <https://www.nomisweb.co.uk/reports/lmp/la/1946157254/report.aspx?town=lewisham>

- 4.7 As confidence in the economy returns and the number of job opportunities across London continues to rise, Lewisham needs an appropriately skilled labour force to compete for these opportunities. We need to continue to target support for our most vulnerable residents to ensure that they are able to benefit from job growth and opportunities in Lewisham and across London.

5 Reflections of progress made during 2016 – 18

- 5.1 A great deal of progress has been made in implementing the actions set out in the Work and Skills Strategy Action Plan 2016-18. Our main activity over the last two years has been:
- Developing, commissioning and implementing the Pathways to Employment Programme,
 - Developing, commissioning and very recently launching of the Lewisham Construction Hub; and
 - the Commissioning of a number of discreet employability projects aimed at supporting our most vulnerable residents. This has been the Circle Collective, The For Jimmy Pilot for residents with disabilities and The Good People pilot.

Additional information about the above projects is included in Appendix A.

- 5.2 The Pathways to Employment programme is run jointly with London Boroughs of Lambeth and Southwark. Now in its second phase, the success of the first pilot and our continued work has meant that Pathways is now seen as the accepted model of good practice in providing employment support with individuals with complex needs. The Work and Pensions Select Committee's 2015 welfare-to-work report highlighted Pathways as a model of excellent practice, recommending its key principles be adopted on a national scale. The new Work and Health Programme which started across the country on 1st March is based on the principles of our Pathways to Employment programme.
- 5.3 Over the next five years we will continue to work on our long-term ambition of a joined up locally co-commissioned and co-designed employment, skills and welfare system. We will be working with DWP and Ingeus, (the provider for Work and Health Programme in Lewisham) to make sure that the Work and Health programme works for Lewisham residents.
- 5.4 We will also be working with the GLA to implement a devolved skills system on construction skills as well as pursuing new opportunities to join-up employment support and mental health.
- 5.5 The Partnership we have established through delivering the Lewisham Work and Skills Strategy 2016-18 with Jobcentre Plus, GLA, DWP, housing providers especially Phoenix and Lewisham Homes, employment support organisations, neighbouring boroughs and others gives us a solid foundation to tackle future challenges and a framework to take on devolved responsibilities.
- 5.6 A summary of the progress made against the specific actions in the Work and Skills Strategy 2016 – 18 Action Plan can be found attached as Appendix A.

6. Looking ahead to a new Strategy for 2018 and beyond

6.1 Work on a new Strategy (2018-2022) that aims to support our residents gain the skills and experience to enable them to access good quality jobs or progress into better jobs has started. The new Strategy will need to incorporate and reflect the new policy framework and a number of key initiatives that have been launched by the Government, the Mayor of London, or locally set priorities. These include

6.2 *The Industrial Strategy*

6.2.1 The Industrial Strategy White Paper published in November 2017 sets out the Government's long term plan to boost the productivity and earning power of people throughout the UK. It sets out what the Government aims to do to ensure Britain is fit for the future particularly how they will help businesses create better, higher-paying jobs in every part of the UK with investment in the skills, industries and infrastructure of the future. The White Paper sets out five foundations for how this will be achieved:-

- ideas: the world's most innovative economy
- people: good jobs and greater earning power for all
- infrastructure: a major upgrade to the UK's infrastructure
- business environment: the best place to start and grow a business
- places: prosperous communities across the UK

6.2.2 The White Paper includes a reference to "Local Industrial Strategies" that build on local strengths and deliver on economic opportunities and an indication that the first of these would be agreed in 2019/20 onwards. Officers are waiting for further guidance to be available on this Strategy and it will then be incorporated into existing work programme.

6.3 *Skills for Londoners Strategy*

6.3.1 The Mayor of London wants to make sure all Londoners have the skills they need to succeed economically and in wider society, and for businesses to have access to a pool of talent to compete in the global market. His draft strategy on skills and adult education outlines plans to create a post-16 technical and vocational education and skills system that meets the needs of Londoners and businesses. It also calls on London's businesses, of all sizes and sectors, to outline what they need and what they can contribute to build the workforce of the future. One of the key areas of the strategy is the "Digital Talent Programme" which provides funding for digital skills training in order to enable young people to access London's digital, tech and creative industries.

6.3.2 Consultation on the Skills for Londoners Strategy started on 24th November 2017 and ended on 2nd January 2018. We are waiting for the publication of the final Strategy.

Construction Academy Scheme

6.3.3 One thing that we in Lewisham are keeping a very close eye on is the proposal from the Mayor to launch a Construction Academy Scheme as part of Skills for

Londoners Strategy. This aims to increase the number of skilled construction workers in London to help meet housebuilding targets. The scheme will:

- Help ensure more people can access construction skills training
- Provide funding for new and improved learning spaces and equipment
- Support SME construction firms with vacancies to fill
- Share best practice among trainers
- Promote careers in construction

6.3.4 The Council launched its own Lewisham Construction Hub with exactly the same aims on 1st February 2018. The GLA have been closely following the development of our Construction Hub and we are in turn waiting in anticipation for their prospectus and call for expressions of interest to be a part of the Academy.

6.4 *Economic Development Strategy for London*

6.4.1 The Mayor of London launched his draft Economic Development strategy last December. The draft Strategy sets out his plans to grow London's economy, support businesses, boost innovation and create a city that works for all. The draft Economic Development strategy has three main goals:

- Opening-up opportunities – everyone should be able to benefit from all the City offers
- Growth – ensuring the London economy will continue to thrive and is open to business
- Innovation – to make London a world leader in technology and a hub of new ideas and creativity

6.4.2 Consultation on the draft Economic Development Strategy for London started on 13th December 2017 and is due to end on 13th March 2018. Lewisham Council have commented on the Economic Development Strategy directly to the GLA as well as through the joint response with CLF boroughs.

6.5 *Work and Health Programme – “Central London Works”*

6.5.1 The Work and Health Programme (WHP) officially started on 1st March 2018 and is the DWP's new contracted employment provision that will help people who have a disability, the long-term unemployed (LTU) and specified disadvantaged groups to find sustained work. The WHP will target those who are most likely to benefit from the additional support of the programme. The WHP will:

- provide additional support that is distinct and additional to that available through Jobcentre Plus;
- support current and future local plans for service integration for individuals who have multiple barriers to work and/or have a disability.

6.5.2 DWP agreed, through the Government's Devolution Deal and City Deal process, to work with a number of combined authorities/city regions to ensure local priorities influence the design and delivery of WHP by co-designing the programme with those areas. In London the commissioning of the Work and Health Programme was devolved to the sub-regional bodies. As Lewisham is one of the twelve Central London Forward boroughs, CLF is the Contracting Body for Work and Health Programme for Lewisham and the programme is called “Central London Works”.

6.5.3 Following a procurement process, Ingeus was awarded the contract for delivering Central London Works from 1st March 2018 for a period of five years. CLF will remunerate Ingeus on a Payment by Results (PbR) basis in order to drive sustained employment outcomes.

6.5.4 Ingeus is expected to:

- provide Participants with more tailored support than is available in their locality
- have strong links to national and local employers;
- link up with health and social care services and other local services; and
- take a holistic approach to tackling the barriers to employment faced by Participants.

6.5.5 The Council will work with Central London Forward to monitor the performance of Ingeus. The Council will also work with Maximus (provider in Bromley) and GLLaB (provider in Greenwich) as Lewisham residents signing on at Bromley JCP offices and at Woolwich JCP offices will be supported covered by the other providers

6.6 In Summary

6.6.1 All the above policy papers and the Work and Health Programme will inform the development of the new Strategy. The new Strategy will also be informed by priorities of the new administration following the local government elections in May 2018.

6.6.2 Welfare reform continues to have a transformative impact upon Lewisham residents. The borough is preparing for Universal Credit full service roll out in June 2018. The new Strategy will bring together the Council with its partner organisations, in particular the housing partners and Jobcentre Plus, to develop measures to support our residents through the changes.

6.6.3 Finally, in addition to setting out priorities around employment and skills, the new Strategy will also incorporate priorities to support Small and Medium sized Enterprises as well as work around our Inward Investment programme that's aimed at supporting growth sectors to create local jobs and thereby bringing opportunities for residents to gain skills and access to jobs.

6.6.4 It is therefore recommended that Committee agree to receive a draft of the new Council Strategy on our priorities for delivering Inclusive Growth (employment, skills, support for businesses) in the late summer or in the autumn of this year.

7. Legal Implications

7.1 Under S1 of the Localism Act 2011 the Council has a general power of competence to do anything which an individual may do unless it is expressly prohibited.

7.2 The Equality Act 2010 (the Act) introduced a public sector equality duty (the equality duty or the duty). It covers the following protected characteristics: age,

disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

7.3 In summary, the Council must, in the exercise of its functions, have due regard to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act.
- advance equality of opportunity between people who share a protected characteristic and those who do not.
- foster good relations between people who share a protected characteristic and those who do not.

7.4 It is not an absolute requirement to eliminate unlawful discrimination, harassment, victimisation or other prohibited conduct, or to promote equality of opportunity or foster good relations between persons who share a protected characteristic and those who do not. It is a duty to have due regard to the need to achieve the goals listed above.

7.5 The weight to be attached to the duty will be dependent on the nature of the decision and the circumstances in which it is made. This is a matter for the Mayor, bearing in mind the issues of relevance and proportionality. The Mayor must understand the impact or likely impact of the decision on those with protected characteristics who are potentially affected by the decision. The extent of the duty will necessarily vary from case to case and due regard is such regard as is appropriate in all the circumstances.

8. Financial Implications

8.1 The projects outlined in this report are being funded from the existing Revenue Budget or by the named partners.

8.2 Where appropriate and possible, additional funding will be sought from the Job Centre's Flexible Support Fund, Community Budget Fund or other grant funding sources to implement the aims of the strategy.

9. Crime and Disorder Implications

9.1 There are no direct crime and disorder implications arising from this report.

10. Environmental Implications

10.1 There are no immediate environmental implications arising from this report.

11. Equalities Implications

11.1 Our vision and ambition for our borough is that:

“Together we will make Lewisham the best place in London to live work and learn.”

This is underpinned by hard-edged principles for:

- **reducing inequality** – narrowing the gap in outcomes for citizens
- **delivering together efficiently, effectively and equitably** - ensuring that all citizens have appropriate access to and choice of high quality local services

11.2 The Council’s Comprehensive Equality Scheme (CES) for 2016-20 provides an overarching framework and focus for the Council's work on equalities and helps ensure compliance with the Equality Act 2010.

11.3 The Council equality objectives through the CES include:

- **tackle** victimisation, discrimination and harassment
- **improve** access to services
- **close** the gap in outcomes for all residents
- **increase** mutual understanding and respect within and between communities
- **increase** citizen participation and engagement

11.4 The strategy addresses the Council’s equality objectives as it includes measures to improve access to services for our most vulnerable residents particularly through the implementation of the Local Services Support Framework. The core aim of the strategy is to provide a framework for DWP/the Council and other partners to work to reduce the number of residents on the JSA register, this supports our equality objectives as increased number of residents will participating in work related activity.

12. Background Papers

Short Title of Document	Date	File Location	Contact Officer
Mayor’s Annual Report, 2013	20 th March 2013	Online at: http://councilmeetings.lewisham.gov.uk/documents/s23617/Work%20and%20Skills%20Strategy%20Appendix.pdf	Fenella Beckman
Sustainable Development Select Committee	22 nd October 2015	Online at: http://councilmeetings.lewisham.gov.uk/documents/s39194/03WorkAndSkillsCoverReport221015.pdf	Fenella Beckman
Mayor and Cabinet	09 th December 2015	Online at: http://councilmeetings.lewisham.gov.uk/documents/s40224/Works	Fenella Beckman

		%20and%20Skills%20Strategy.pdf	
Sustainable Development Select Committee	24 th January 2017	Online at:- http://councilmeetings.lewisham.gov.uk/ieListDocuments.aspx?Cld=136&MId=4175&Ver=4	Fenella Beckman

13 Further Information

13.1 If you would like further information on this report please contact Fenella Beckman, Head of Economy and Partnerships, on 020 314 8632.

Appendix A – Update on the Work and Skills Strategy 2016 – 2018 Action Plan

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Work and Skills Strategy 2016-2018 – Update March 2018

Priority 1: Develop strong partnerships across all sectors

No.	Action	Owner	Update on Progress
1	Work with Lambeth and Southwark to further develop a focused employment support offer for our residents.	LBL	<p>The Better Placed Partnership between Lambeth, Lewisham and Southwark Councils with Jobcentre Plus commission Pathways to Employment. Pathways offers personalised 1:1 employment support for residents with complex barriers to work – such as mental health, housing, debt issues and criminal records. Pathways to Employment (PtE) offers person centred employment support to Lambeth, Lewisham and Southwark residents to ensure that those with complex needs do not end becoming, or staying long-term unemployed and cycling in and out of different employment support programmes. Pathways has been delivered in two phases. Phase 1 was a pilot from October 2014 to October 2015. Phase 2 is an expansion of phase 1 and which started in May 2016 and will run for two years. The programme is delivered in partnership with Jobcentre Plus (JCP) and runs out of one Jobcentre in each of the three boroughs (Lewisham, Streatham and Peckham). The three boroughs with JCP have designed a triage tool which recognises that those with complex needs require support with a broad range of issues if they are to get back into work. Using the key worker model, the individual has a single point of contact who works with them to address the individual’s barriers to work, including acquiring new skills or upskilling, housing, debt, family, childcare as well as other more specific barriers to work, and set them on a pathway to employment. Participation on the programme is entirely voluntary.</p> <p>So far the programme has supported 335 residents into work across the three boroughs with 155 sustaining work for six months. Of which in Lewisham 114 residents have been supported into work and 61 have sustained work for six months.</p> <p>One of the objectives of the Tri-borough NHB/GLA funded Transforming Construction Skills project was to establish the Southwark Skills Centre. The centre, based on the Elephant Park regeneration site, commenced delivery in June 2016 and has supported residents, from all three boroughs through construction training. To date a total of 81 Lewisham residents have been through their pre-employability programme, 27 has secured jobs and 10 have started apprenticeships.</p>

No.	Action	Owner	Update on Progress
2	<p>Work with Lewisham and Southwark College, local colleges, local schools and all local training providers to further develop a work focused skills offer for our residents. This is particularly relevant for the Areas Based Review of post 16 provision.</p>	<p>LBL, Lewisham and Southwark College and local training providers</p>	<p>LBL has continued to work closely with Lewisham Southwark College on their curriculum design and we have continued to be involved in developing the offer from the College to residents for both 14-19 and post 19 provision.</p> <p>Lewisham was involved in the Area review of post 16 provision, both through the London wide review of Adult and Community learning and the Central London region area review process chaired by Cllr Peter John. The area review process was a DfE run process and focussed exclusively on the financial position of Colleges, recommending a number of mergers for Colleges across London and beyond. Lewisham Southwark College has now merged with the Newcastle College Group</p> <p>Following a procurement process, work to deliver some of the services provided by the Lewisham Construction Hub was awarded to a consortium led by the College. The Hub is physically located within the Deptford campus and accessible from the street. It is therefore easily accessible for our residents who can walk in to find out about apprenticeship, work experience and skills training opportunities on the developments taking place within the borough and more wider in the construction sector.</p>
3	<p>Build on existing links with Job Centre Plus to ensure support for local residents is aligned, opportunities are shared and any gaps are quickly identified and acted upon.</p>	<p>LBL and JCP</p>	<p>LBL and Jobcentre Plus have continued to work closely together to support residents gain skills and training and to access employment opportunities. The Economy and Partnerships Service and the Partnership Manager and senior officers at JCP continue to have discussions about priorities when commissioning or introducing new programmes. We both try to ensure that anything we commission directly is complimentary to the Pathways Programme and other existing programmes funded by JCP through Flexible Support Fund and does not replicate or detract from it. When gaps are identified, the E+P service has worked with JCP to secure funding mainly through Community Budgets or Flexible Support Funding for programmes eg, the homelessness trailblazer pilot, Circle Collective working with young people out of a shop unit in Lewisham Shopping centre and the For Jimmy Disability Pilot where young people with disabilities are trained in their Café and then supported into work.</p> <p>The Disability Confidence & Transition strategy group set up by Adult Learning Lewisham in partnership with the Economy and Partnerships service and JCP brings together services across the council to create pathways for residents with a learning disability, or health condition, into employment and away from social care or benefits. This strategy group proposed the creation of a role, funded initially by ALL (applying for funding elsewhere) to co-ordinate this project over the next two years. JCP have now appointed a Community Manager to take on this role. This work will be ongoing.</p>

No.	Action	Owner	Update on Progress
			<p>JCP continue to attend the half termly Participation and Engagement Strategy meeting and support the 14-19 Team to ensure that opportunities are shared to support Lewisham young people especially those who are in alternative education.</p> <p>The Council and JCP have continued to have mini pop up job fairs and events for employers with a number of vacancies. These now tend to be sector based and held within JCP or at external sites eg shopping centre, at the Green Man etc.</p> <p>Finally, JCP and the Local Labour and Business Scheme team (LLBS) have worked over the years to deliver training programmes to support residents gain specific skills needed for working in construction. In 2016, 23 participants (2 cohorts) successfully completed a portfolio of construction training including Level 1 H&S in the Construction, First Aid, Fire Marshal and Construction Plant Certification Scheme training. 23 completed work experience and were interviewed. 6 residents secured paid employment.</p> <p>In 2017, 9 programme participants successfully completed security training, obtaining a SIA Door Supervisor License. 8 went on to undertake the work experience stage with all 8 moving onto interview. 5 residents secured jobs. CIS Security partnered with us to deliver this programme. More recently the FIS Drylining training programme kicked off on 26th February 2018 with 11 participants on the programme. JCP work collaboratively with LLBS to recruit programme participants and support them through every stage of the training.</p>
4	Continue links with London Councils, Central London Forward and other pan-London agencies to ensure that Lewisham residents have access to the best possible opportunities around work and skills.	LBL	Lambeth, Lewisham and Southwark Councils through the Better Placed partnership have worked closely with Central London Forward to develop the Work and Health Programme, which went live on the 1 st March 2018. Learning from the three boroughs' Pathways to Employment programme has shaped the design of the Work and Health Programme. The boroughs regularly share learning with agencies and partners to shape the sector.
5	Strengthen links with the Skills Funding Agency and other national bodies to ensure we are at the forefront of changes and funding opportunities.	LBL	Lewisham has been a part of two significant changes to Skills in London: the recommendations of the Area Review, and the Devolution of skills to the GLA. Over the past 12 months LBL staff have sat on the Central London steering group for the Area Reviews. Lewisham is in a position to influence the Devolution agenda through links within Central London Forward, and through participation in the GLA Vision Events.

No.	Action	Owner	Update on Progress
6	Develop links with Housing Partners to ensure there is a co-ordinated approach to Work and Skills in the Borough.	LBL and Housing Partners	<p>The Council works closely with the community development and employment support teams for all housing partners operating in the borough on the delivery of a range of employability support for our residents/tenants. The Council is represented on the Phoenix Employment Board and on the Lewisham Homes Community Development Officer Group and we work through these strategic multi agency groups to develop initiatives such as the Barnados Future Place centre in Bellingham, working to create apprenticeship and work experience opportunities with housing partners and within their supply chain as well as creating traineeships for looked after children.</p> <p>Lewisham Homes are working on a funding bid in collaboration with Phoenix and LBL to improve the digital skills of those looking for work. Lewisham Homes is also continuing to develop links with Family Mosaic, and are collaborating with community groups to develop localised support/ signposting.</p> <p>Finally, both Lewisham Homes and Phoenix Community Housing refer tenants to Love London Working. "Love London Working" is an ESF three year London wide programme led by the Clarion Housing Group in partnership with 15 other housing associations. Hyde Housing are the lead for the Love London Working programme in Lewisham. So far 222 Lewisham residents have been supported. From the supported we have 91 positive hard outcomes: 28 people into training; 24 people moving closer to the jobs market (job search outcome by third party); 4 individuals gaining accreditation; 35 securing jobs. Love Lewisham Working can be accessed from Forest Hill JCP, Lewisham Library, Phoenix Housing</p>
7	Strengthen links with employment support providers and work programme providers.	LBL	<p>The Council facilitates the "Lewisham Service Providers Forum" (LSPF) which brings together employment support providers. The Forum will be re-launched early in 2018/19 and will include the Ingeus – the Work and Health provider and their supply chain. The Council has a page on the website promoting the LSPF and the key services that residents can access from each provider across the borough. Providers get an opportunity to receive information about new policy developments from DWP (through JCP), funding opportunities from GLA, National Lottery and others as well as keeping up to date on Council and DWP priorities on work and skills.</p> <p>The Council works closely with other big pre-employment support providers such as G4S and others on programmes such as the ESF Families with Multiple Disadvantage, ESF Looked After Children and so on.</p>

No.	Action	Owner	Update on Progress
8	Work with LB Lewisham to provide specialist NEET advice with the Youth Service.	JCP	Following the changes to the Youth Service, the Council's Baseline Service work closely with JCP to ensure specialist advice is offered to NEETs or young people at risk of being NEET. The services take part in case conferencing meetings in addition to liaison meetings held between young people advisors from JCP and staff at Baseline.
9	Develop links with the National Careers Service to support work with residents aged 50 and over.	JCP	<p>Jobcentre Plus now work with Renaisi who have a contract with them to support Fifty Plus residents get back to work. This work is on-going.</p> <p>In addition Pathways to Employment programme has helped 143 clients who are 50+ in Lewisham out of a total cohort of 365. Therefore, 39% of the cohort are 50+. The programme as a whole (across the three boroughs) has worked with 365 residents who are 50+ out of a total cohort of 1007. Therefore, 36% of the cohort are 50+ across the three boroughs.</p>
10	Work closely with Pathways to Employment to ensure vulnerable residents are receiving appropriate support.	JCP	At the heart of the Pathways programme is the aim to ensure vulnerable residents through their key worker can access a range of support and that the support is integrated. The team at JCP has been working closely with Lewisham (and the other two) Councils to ensure that support on a range of issues – such as housing – from both the Council and wider partners including the voluntary and community sector is joined up and Pathways keyworkers are able aware of the support available and are able to access it. In addition, JCP have regular meetings with the Better Placed Programme Manager, this is because the individual remains a client of JCP whilst they are with Pathways.
11	Develop links with Adult Learning Lewisham to deliver ESOL provision.	JCP	<p>Through its Flexible Support Fund JCP and the Economy and Partnerships Service continued to support the Understanding The Language of Work programme delivered by ALL (connecting ESOL with work, and coming off JSA/ESA).</p> <p>In addition the adult learning service offers the full range of learning from Pre-entry to level 2 in ESOL and is also offering support classes for learners who wish to progress into childcare including portfolio development. The adult learning service is also piloting for 2017-18:- Preparation for British citizenship – GESE [sic] exam Preparation for ISE I exam for private hire drivers</p> <p>JCP work with a range of providers including Adult learning, Lewisham and Southwark College, Twin and Elevate (through Groundwork) to provide a variety of programmes to support ESOL.</p>

Priority 2: Develop improved labour market intelligence

No.	Action	Owner	Update on Progress
12	Working with partners in Job Centre Plus and across central government to ensure Lewisham are offering the best possible support to residents who are going to be affected by continuing Welfare Reform.	LBL and JCP	<p>JCP, the Council and housing partners work closely together on initiatives to support residents who are affected by Welfare Reform – Benefit Capped and those receiving DHP. The kind of initiatives include:-</p> <ul style="list-style-type: none"> • Holding job fairs where employers with vacancies are able meet with these residents • JCP continue to provide work coaches to the supported families programmes • Working with JCP to provide training and advice sessions for organisations supporting our residents on the changes that are coming on stream especially the introduction of Universal Credit. There will be more of this in the coming months (May-June 2018) as we prepare for full service • JCP is working with the local authority benefits services on the Universal Credit live service, and supporting the preparations for the transition to Full service in July 2018. <p>Lewisham Council have been funded by the MHCLG as part of the national Trailblazer Programme to devise and validate early upstream interventions to prevent homelessness, informed by the use of data. Work on developing the programme started during 2017, the programme is now in its first year and will run until 2019. It aims to:</p> <ul style="list-style-type: none"> • Embed homeless prevention across council services and external partners • Develop a deeper understanding of the triggers and early signs of housing need • Use cross departmental data to identify households at risk of homelessness • Target a range of homeless prevention support interventions to households at risk of homelessness an earlier point • Refine future homeless prevention interventions based on feedback, learning and experience <p>As part of the Trailblazer the borough is working with DWP, who are jointly funding with the Trailblazer 2 x Employment Advisers for a 12 month pilot. It is envisaged that the Employment Advisers will undertake the following activities:</p> <ul style="list-style-type: none"> • An initial assessment including target setting and further meetings as required. • Production of tailored support plan around getting back into work/increasing employment opportunities, drawn up in conjunction with the Council's Housing Options service and/or Housing Benefit Support Team. • Careers advice. • Support to access relevant vocational training schemes.

No.	Action	Owner	Update on Progress
			<ul style="list-style-type: none"> • Support with writing & updating CV's. • Support around accessing childcare & employment benefits. • Interview skills and building confidence in order to access the jobs market. <p>The clients will fall into 2 categories – 60 who are benefit capped and living in the private rented sector or in temporary accommodation with a view to coming off DHP. An additional 300 who are homeless or threatened with homelessness whereby gaining appropriate employment or undertaking the steps to gain employment will result in an increase in the housing options available.</p> <p>The KPIs are as follows:</p> <ul style="list-style-type: none"> • 360 clients over the course of one year to receive information advice & guidance around employment & further education. • 40 benefit capped clients to secure an employment contract leading to coming off DHP. • 20 benefit capped clients to participate in vocational or upskilling training that will lead to employment. • 150 clients (out of the 300) to gain employment or increase employment hours and earnings as an outcome of their employment plan • 160 (not on DHP) into courses/work experience/placements
13	Lewisham Housing Association Group (LEWHAG) to lead on information sharing across the Housing Partnership.	Lewisham Housing Association Group (LEWHAG)	The Council continues to engage housing partners directly on the initiatives that we are delivering or where we are seeking input from them as partners. This will also continue to be facilitated through the Lewisham Services Providers Forum when that is refreshed in 18/19.
14	Transforming Construction Skills (TCS) – Develop an intelligence product – prediction of labour demand on sites, and the requisite skills needs as part of the command centre capable of providing construction related skills demand and training delivery data on an on-going basis.	LBL	<p>Using the London Development Database, the LBL Strategic Housing Land Availability Assessment along with feedback from housing partners and development partners, a development/construction activity forecast was produced in 2015. This data was then entered into the CITB labour forecasting tool. The output forecasted an anticipated development investment into the borough of almost £2bn to 2025. The labour forecast indicated that the top 3 in demand trades would be wood trades and interior fit-out, bricklaying and external envelope.</p> <p>The Lewisham Construction Hub (command centre) commenced delivery in earnest in October 2017. A revised labour forecast exercise will commence in 2018/19.</p>

No.	Action	Owner	Update on Progress
15	Provide at least annual updates on business data and intelligence in Lewisham and London wide	LBL	The Council has continued with ongoing engagement with start-ups and SMEs in general for on the ground intelligence and to share insights they may require to identify opportunities for growth. This has been, and will be, supplemented with the commissioning of sector-specific (e.g. Creative & Digital Industry), local businesses, and local economic assessment; in order to provide robust evidence-base and refresh business data or economic intelligence, as and when required. This will be alongside, London wide business data and intelligence provided via GLA.
16	Maintain business directory of local companies employing over five employees.	LBL	<p>The Economy & Partnerships team currently maintains a business directory of all local companies in Lewisham. This intelligence is used to support funding bids for regeneration and business investments in specific locations, engaging with specific sectors on business growth initiatives, sharing information on current support services.</p> <p>As both the current business directory and the NNDR (Business Rates) list are limited in terms of ability to contact businesses the Economy & Partnerships service are looking at options for purchasing an 'independent' business directory that will enable us to contact Lewisham businesses for other purposes such as sectoral analysis, business and workforce surveys and to alert businesses directly of events and workshops that they may be interested in attending.</p> <p>Officers have received presentations about:</p> <ul style="list-style-type: none"> • Fame database at the City Business Library at the Guildhall (17/01/18) • Bank Search & Dedicated to Growth online presentation (26/01/18) • Mint UK presentation scheduled 09/03/18 <p>A decision as to the most appropriate and cost effective database will follow this.</p>
17	Develop and refine the job alerts system that targets residents and partners.	LBL	<p>There are two Local Labour and Business Scheme job alert registers. One which targets those residents and partners which have an interest in work and training in the construction industry and the other which features jobs in all other non-construction related sectors. Over the three years, 2015-2018, an average of 239 jobs per year have been advertised via the LLBS job alert system. The number of jobs advertised have increased significantly due to the large pan-London infrastructure projects commencing in this period, such as Thames Tideway and Crossrail.</p> <p>Now that the Lewisham Construction Hub (LCH) is up and running, the construction based LLBS job alert system will be incorporated into the LCH Jobs Portal. The portal will give LBL the ability to track Lewisham residents into construction jobs whether within or outside the borough boundaries.</p>

No.	Action	Owner	Update on Progress
18	Sharing and promoting quality job opportunities in partner organisations with residents.	Housing Associations	<p>As outlined above, quality job opportunities are shared and promoted through the Lewisham Service Provider Forum and through the Council and LLBS job alerts board. In addition, the Council works with partners to identify apprenticeship opportunities for our residents and these opportunities are promoted through JCPs, through Job Fairs, and new media eg Tweets.</p> <p>Phoenix Community Housing hosted a Job Fair in July with Clarion Housing Group and Hyde 140. More recently JCP, LBL and Phoenix held a job fair targeted at residents who are interested in working in Care Sector on 28th February at the Green Man. The outcomes from the Fair are being analysed.</p> <p>Following the publication of the final report of the Lewisham Poverty Commission, the Anchor Organisations are working together to develop a "Lewisham Deal" which will include a commitment for job vacancies across the anchor organisations to be proactively promoted on all platforms to a wide audience.</p>
19	Work with the FE colleges to share labour market intelligence, and destination data to better shape curricula.	Lewisham & Southwark College and other local FE providers	We share labour market intelligence with Lewisham Southwark College on a regular basis, and have been involved in the past in curriculum design at the College. However more recently there have been changes at the senior management level at the College which has slowed progress on this. We hope to continue this work once the new management team are in place.

Priority 3: Further develop supporting links to employers and enterprise

No.	Action	Owner	Update on Progress
20	Continue to use the procurement supply chain and the opportunities on offer through the enterprise hub to leverage employment and apprenticeship opportunities.	LBL and Housing Associations	<p>LLBS provided input into a number of procurement exercises undertaken by other Council services. This included proposing method statement questions and social value targets on things like apprenticeships and engaging local businesses. These targets were then embedded in the contract procurement documents for contracts that included;</p> <ol style="list-style-type: none"> 1. Highways term maintenance 2. Highways and Footway Resurfacing 3. Coulgate Street 4. Dacre Park 5. Woodvale

No.	Action	Owner	Update on Progress
			<ol style="list-style-type: none"> 6. Addey and Stanhope 7. Ashmead 8. Schools Catering 9. Corporate FM 10. Security 11. Cleaning 12. Fusion Lifestyle <p>Although not captured during procurement or embedded in contract, we have worked closely with the schools PFI partner to secure apprenticeship opportunities for our residents.</p> <p>Social value is a core part of all procurement in the Council. The Council has produced a Best Practice Social Review Report that makes further recommendations to improve the application, monitoring and promotion of Social Value to leverage local good employment and apprenticeship. The Council is leading a partnership with other anchor public sector organisations in Lewisham as part of “Leading Places” to leverage their collective procurement power to maximise opportunities for employment and apprenticeships . The Council is looking to include Social value in all contracts over £50,000 to become a leading place. This work builds on the Lewisham Poverty Commission recommendations for partnership work.</p> <p>The Council continue to encourage SMEs via our support programmes, investment bids, and events to provide good local jobs (offering London Living Wage) and apprenticeship opportunities.</p>
21	Work with the Local Labour and Business Scheme to develop links with employers across all sectors – particularly in the construction industry.	LBL	<p>Through the many development projects and using S106 obligations as a tool the LLBS is and continues to work with key developers/employers in the borough to deliver benefits to local residents. Our partners include those with projects both in and outside the borough;</p> <ol style="list-style-type: none"> 1. Sisk 2. Anthology 3. Muse 4. VolkerFitzpatrick 5. Ardmore 6. Keepmoat 7. Family Mosaic 8. L&Q 9. Hill Partnership

No.	Action	Owner	Update on Progress
			<p>10. Babcocks/Kier 11. Bellway 12. Crest Nicholson 13. Beamridge 14. Oak 15. JB Riney 16. Elm 17. Mid Group 18. Kier 19. CIS Security 20. Barratt London 21. Thames Tideway 22. Crossrail 23. JBT 24. HSS Hire</p> <p>We have advertised jobs to local residents and employment and training partners on behalf of employers. 717 partner jobs have been advertised since April 2015.</p> <p>No of jobs advertised through the LBL Webpage LLBS Job Alert</p> <p>2015/2016 137 2016/2017 326 2017/2018 254</p> <p>The vast majority of the jobs advertised were in the construction sector from entry level eg general labourer, trade apprenticeships to professional eg quantity surveyors along with many trade roles. Support roles in the construction environment eg document controller and administrators were also advertised.</p> <p>From 2016 – 2018 Chartwell, LBLs schools catering service provider, advertised 11 roles through LLBS and CIS Security advertised 2.</p>

No.	Action	Owner	Update on Progress
22	Provide local small businesses with access to tailored professional business support for growth and establish a network of Enterprise Hubs to support growth amongst small businesses.	LBL	<p>The Enterprise Hub (Dek) opened in August 2016.</p> <p>The 4th floor of the Old Town Hall is fully occupied with creative businesses, whilst the 5th floor is building up with entrepreneurs looking for flexible work space. The Dek office space in Place/Ladywell is fully let:</p> <ul style="list-style-type: none"> • Old Town Hall, 4th floor – 36 units occupied (100%) • Old Town Hall, 5th floor – 2 offices occupied (100%) • Old Town Hall, 30 Desk spaces at least at 67% occupancy, aiming for 100% by end of March • Place Ladywell – 8 offices occupied (100%) <p>There are regular business workshops being ran for members, as well as, Lewisham businesses on how to gain skills in order to grow and expand their business. Alongside bespoke and tailor support offering via 1:1 mentoring and growth advisers.</p> <p>We currently have 78 existing businesses going through our ERDF-funded deK Business growth programme; with a target of 311 by March 2020.</p> <p>The Council is bidding for inward investment funding and providing guidance to developers thorough their master planning exercise to expand the network of Enterprise Hubs and affordable commercial spaces in key Town Centres.</p>
23	Provide tailored support for local residents who wish to start up in business or become self-employed.	LBL / JCP	<p>The Council is continuing to provide a tailored Business Advice Service (BAS) for residents who are interested in setting up businesses and need support or advice through our Enterprise Hub; and via promotion of regional/national support operating in Lewisham, e.g. Virgin Start-up and JP Morgan funded Get Set for Growth Programme.</p> <p>The Council Business Advice Service provided the following support against its current contract:</p> <ul style="list-style-type: none"> • Businesses supported = 208 – 111% of target • Businesses supported with 6 hours = 70 - 60% of target • New business started = 55 – 65% of target. The service is predicting getting up to 90% on the above targets

No.	Action	Owner	Update on Progress
			<ul style="list-style-type: none"> Jobs created (by a previously unemployed resident) = 30 – 30% of target; they are predicting getting up to 50% on jobs targets by end March. Rationale - the majority of start-ups are very micro lifestyle businesses that are created by residents who are already employed. <p>New Enterprise Allowance is co-financed by the Department for Work & Pensions in partnership with the European Union Social Fund. Ixion is the biggest single organisation in the UK in the DWP/JCP NEA programme (Ixion has helped c 12,000 unemployed people start up their business). If a person receives Jobseekers Allowance (JSA) or perhaps is on Universal Credit and has a viable business idea or want it to grow, they can apply for New Enterprise Allowance support for the period until they start earning income from the start up.</p>
24	Ensure Social Value targets, including jobs, skills and business support, are embedded in all LBL procurement processes and monitor the Social Value Outcomes.	LBL	See comment for action point 20 above
25	Supporting enterprise, entrepreneurship and self-employment opportunities through our enterprise hubs and other initiatives.	LBL	<p>Adult Learning Lewisham (ALL) learners have established a number of Arts groups (Quaggy Printers, Quirky Jewellers, Brockley Potters, Q-Glass) aimed at selling the works of learners and tutors – these have had successful sales at exhibitions, festivals and stalls across the borough. At least one tutor is leasing a studio in the Old Town Hall Studio/DEK space.</p> <p>ALL are exploring the possibility of developing a bespoke gallery/exhibition space within which students could develop their entrepreneurial skills. This is part of the second phase of ALL's accommodation strategy.</p> <p>The adult learning service has an extensive range of entrepreneurial/ self-employment based courses in the Arts. This has expanded into the Supported learning department for the academic year 2017-18. This is to support learners who may wish to become self- employed is a priority focus for ALL as these learners are often the hardest to reach.</p> <p>In addition, the Council has continued with ongoing engagement with enterprise and the self-employed to gain on the ground intelligence, share insights and promote support through our enterprise hubs, Meanwhile Space, Lewisham Means Business event, and at the London LEP Stakeholder Engagement Event.</p>

No.	Action	Owner	Update on Progress
			<p>The Council is undertaking a Small Business Survey to understand the current barriers and support needs for business that are starting up, wanting to become sustainable and grow. The findings will feed into future support provision. Key findings from respondents include:-</p> <ul style="list-style-type: none"> • Substantial growth in the number of Lewisham business registered at Companies House since 2010, an increase of c.62% from 6140 to 9975 in 2017 • Lewisham's has a strong 'entrepreneurial culture' that should be nurtured • Lewisham has the 2nd highest proportions of small micro businesses (<5 staff) of any local authority area in England • Business currently use a wide range of agencies and people to provide advice and support • Proximity and fast transport to Central London a key positive for Lewisham businesses • Two-thirds of businesses surveyed are looking to grow and expand • Lewisham is regarded as competitive compared with Central London and Canary Wharf... but... • Pressure for residential development on employment land and workspace is an ongoing issue with very little vacant workspace • Broadband and Wi-Fi capability and capacity is 'patchy' • A need to improve business sustainability beyond the critical 2 and 5 year time periods • The Council (and major organisations in Lewisham) should do more to outsource to local service suppliers
26	Work with key partners to deliver the community investment programme.	Lewisham Homes	Lewisham Homes continues to work with a range of stakeholders/ partners to signpost and promote services available to them in Lewisham. We support a variety of community programmes, and work with partners to deliver this. They include Wide Horizons, London Fire Brigade, Albany, Phoenix, LBL amongst others.
27	Providing funding through Phoenix Community Chest to organisations that deliver employability/training programmes.	Phoenix Community Housing	Centre for Leadership and Management Development were given £11k funding from the Phoenix Community Chest to support 24 Phoenix Residents with training. This programme is ongoing.

No.	Action	Owner	Update on Progress
28	Use planning intelligence to establish relationships with end user employers to develop and offer bespoke training programmes to enable unemployed residents to access new job opportunities.	LBL	<p>The Construction Skills Network forecast 2017 -2022 shows that woodtrades and interior fitout annual recruitment needs is one of the highest in construction. In response, LBL worked with FIS to develop the Drylining Training Programme. The programme is currently underway; a full assessment on progression into work will be carried out on completion.</p> <p>The Council continues to work with end user employers to develop bespoke training programmes targeted at our unemployed residents. The jobs at Hazelhurst Court in Bellingham, which include apprenticeships in the restaurant, are an example of the work taking place on this.</p>
29	Continue to work with employers to develop a skills training offer in line with labour market requirements.	Adult Learning Lewisham	<p>Adult Learning Lewisham remains focussed on filling gaps in the labour market for childcare providers in Lewisham. ALL is running vocational qualifications, at different levels, in this area in partnership with childcare providers across the borough. Accredited courses in English, Maths and ESOL (including the Understanding the Language of Work course) boost essential work-place skills for Lewisham's employers.</p> <p>ALL ran a successful partnership with Lewisham Homes, delivering literacy skills to its staff, although this has now come to an end. ALL is delivering successful Childcare courses, in partnership with local schools, and is running a new accredited course in Social Care.</p> <p>The Adult Learning Lewisham pilot offering a qualification in Adult Social Care Level 1 is developing links with potential employers and exploring opportunities if successful to deliver at level 2.</p> <p>In ESOL we are piloting the Preparation for ISE I exam for private hire drivers which is a key employment area and clearly links with national requirements.</p> <p>In addition, the Council through the Construction Hub as well as through its partnership with JCP will work with employers to develop a skills training offer in line with labour market requirements. This will continue to be a priority going forward.</p>

Priority 4: Improving local skills training to equip adults for work opportunities

No.	Action	Owner	Update on Progress
30	Work with local colleges to develop their curricula and training offer to ensure it fits with the needs of the local labour market.	LBL and Local Further Education Colleges	See comment on action 19 above in relation to Lewisham Southwark. This continues to be a priority going forward for the work we do with all training providers. A new area for 2018/19 is the work the Council will be doing to develop the training offer to staff from providers through the use of the Apprenticeship Levy.
31	Identify skills training gaps and work to fill these through targeted spending and joint funding opportunities such as the Understanding the Language of Work pilot and the Building Lives Construction Skills Centre.	LBL	<p>There were two cohorts of the Understanding the Language of Work programme – with funding coming from the Flexible Support Fund (previously it was a project funded by ESF). The project was run in partnership with JCP and all twenty five participants were unemployed, and 64% of these achieved a positive outcome, as defined in the project (no longer claiming benefits, moving into work or further learning). This project has now come to an end.</p> <p>In addition ALL has developed its own Job Club Plus courses (training unemployed residents in employability skills), it delivered a partnership Job Club with a local Grove Park charity (ChART), and has recently agreed a two year partnership agreement with SLaM to host job coaching for unemployed adults who are managing mental ill health.</p>
32	Expand the apprenticeship training offer to include opportunities for the over 25s.	LBL	From Cohort 8, which began recruitment in April 2016, apprenticeship roles through the Lewisham Apprenticeship Programme have been opened to applications from Lewisham residents aged 16 and up to 64. To date we have advertised 110 positions in areas such as Data Analyst, Project Management, Horticulture, Housing Management, Adult Social Care, Youth Work and Procurement. Applications from candidates over the age of 25 account for 45% of applications received and account for 35% of successful candidates which equates to 26 starts
33	Use individual profiles in schools to deliver targeted support to Lewisham Young people who will transition into work or further/higher education.	LBL	This is ongoing activity through the Participation service in the Council. Support for young people who are transitioning to Further and higher education is provided through Baseline Lewisham. The Team support targeted young people to enable them to progress at post-16. A range of providers attend Baseline and provide a range of information, advice and guidance to young people. Lewisham NEET Figures are very low as a result of this support.
34	Devise a Digital Skills & Inclusion Strategy for tenants to provide access, build confidence and ignite	Phoenix Community Housing	Since June 2016 Phoenix Community Housing have delivered a weekly drop-in session that invites community to improve their basic digital skills. Over 600 visits were made in 2017-18 YTD. The Green Man is now an Online Centre offering all users of the building now can access to free online resource to improve basic digital literacy. Phoenix community centre Langthorne

No.	Action	Owner	Update on Progress
	an interest in emerging technologies.		<p>Court hosts weekly IT training providing European Drivers' License for unemployed Lewisham residents funded via ESF (Twin Group).</p> <p>Digital Together – This is a new programme currently being implemented by Phoenix Community Housing to transform their processes and channel access.</p>
35	Supporting residents to close identified skills gaps through bespoke 1:1 training and mentoring.	Lewisham Homes /LBL	<p>The Council has procured a number of specific services that aim to identify skills gaps through bespoke 1:1 training and mentoring. They include:-</p> <ul style="list-style-type: none"> • The Pathways to Employment service (run in partnership with Lambeth and Southwark Councils with Jobcentre Plus) which provides person centred 1:1 employment support, mentoring and training for vulnerable residents. • The Lewisham Construction Hub's training, employment and apprenticeship contract includes obligations to deliver a construction careers specific information advice and guidance offer for residents. The IAG service commenced in January 2018 • Personalised support for young people who are transitioning to Further and higher education is provided through Baseline Lewisham. The Team support targeted young people to enable them to progress at post-16. A range of providers attend Baseline and provide a range of information, advice and guidance to young people. • The Homelessness Trailblazer pilot is going to include two keyworkers who will identify the skills gaps of service users (mainly DHP clients and residents who are at risk of benefit caps) and signpost them to training provision that address their skills gaps • The Circle Collective and the For Jimmy Disability Pilot aim to provide 1:1 training and mentoring to young people to address their barriers, give them work experience and broker employment opportunities for clients • Lewisham Homes and Phoenix are both working with Hyde Housing to identify tenants to refer to the Love London Working programme which provides 1:1 coaching and support for residents.
36	Providing support for the Building Lives Academy Careership programme.	Phoenix Community Housing and LBL	<p>June 2016 Building Lives Lewisham closed after losing funding.</p> <p>Building Hope a Barnado's led programme supported by Barking & Dagenham College and St Gobain is due to open in April 2018 to train 16-24 care leavers from 5 south London Boroughs.</p> <p>The Academy staff have been recruited (a team of four) and the refurbishment work is underway. The Barnardo's team at the Academy, have worked with the Lewisham Careers</p>

No.	Action	Owner	Update on Progress
			<p>services which is part of the Looked After / Care leaving team to promote the project to looked after children and to care leavers.</p> <p>21 care leavers expressed an interest in attending the academy, and as a result, a few taster days were set up to give the young people a bit of an idea of what the programme would be like.</p> <p>The first taster day was on the 19th February, this was attended by 7 care leavers, of which 5 signed up to the programme. Two more taster days have been planned in March, the 8th and the 20th. The first cohort of care leavers for the traineeship programme is scheduled to commence on the 9th April and the aim is to have 15 young people per cohort.</p>

Priority 5: Deliver employment support for those with the most complex needs

No.	Action	Owner	Progress since November 2015
37	Work with Lambeth and Southwark to deliver the expanded Pathways to Employment programme to deliver employment support to those with the most complex needs.	LBL	Pathways to Employment phase 2 is supporting residents with complex barriers to employment across Lewisham, Lambeth and Southwark. The programme started in May 2016 and will conclude in autumn 2018. It builds on the learning from the first phase Pathways pilot and is a bigger programme. Across the three boroughs 1,305 residents have attached to the programme, 457 of which are Lewisham residents. In Lewisham 114 residents have been supported into work and 61 have sustained work for six months.
38	Through the Troubled Families Programme we will deliver, in partnership with the JCP, employment support to those who meet the Troubled Families Criteria.	LBL and JCP	<p>LBL and Job Centre Plus continue to remain committed in delivering employment support to those who meet the Support for Families Criteria. The Support for Families programme currently has two officers that have been seconded from Job Centre Plus and are working with Early Intervention providers to provide dedicated support to local families who wish to enter employment, progress towards employment or receive advice on education, training and employment opportunities. They also assist the Support for Families Data Analysts in accessing and processing vital employment and benefits related data.</p> <p>We are achieving delivery by maintaining a strong partnership with JCP and by monitoring JCP performance in relation to the programme. This enables us to make more informed decisions regarding best practice, change and transformation.</p>

No.	Action	Owner	Progress since November 2015
			<p>Phoenix Community Housing host a 'Troubled families' adviser at the Job Club in the Green Man and provide monthly referrals.</p> <p>As at January 2018, the Support for Families programme has 123 employment outcomes. From this number, 43 individuals have entered into employment and 80 have progressed towards employment. This has generated £98,400 for the council.</p>
39	Maximise the support on offer through the European Social Fund to deliver employment support to vulnerable residents – with a focus on ESOL provision and support around Mental Health.	LBL	<p>The Government, the GLA and London Councils have commissioned a huge plethora of ESF programmes aimed at delivering employment support to vulnerable residents. The programmes target specific priority groups eg Looked After Children, NEETs, young people, Over 50's or specific issues eg families with multiple disadvantage or mental health.</p> <p>The Council and its partners work closely with JCP and the different providers to market all the different programmes to residents and to facilitate referrals.</p> <p>In addition to the Work and Health Programme, "Work Well" is a new South London and Maudsley NHS Foundation (SLaM) project that helps people with mental health problems find paid work. They provide one-to-one career coaching, which includes CV writing, interview skills, support with benefits, housing or debt problems, to help people find a job that is right for them. The project is run by SLaM's Career Management Service and is funded by the Big Lottery Fund and European Social Fund. They help people who are; looking for paid work, experiencing mental health difficulties, aged 25 or over, living in Southwark, Lambeth or Lewisham</p>
40	Explore the introduction of work placements for residents.	Lewisham Homes / Partners	Phoenix Community Housing 'Roots into Work' participants regularly complete short term work experience placements. In addition over the last year Lewisham Homes have provided work placements to 19 tenants with a further 10 currently on work placements.
41	Continue to provide basic skills training for residents and explore the introduction of tenancy statements to get residents to commit to employment.	Phoenix Community Housing	This action is no longer being progressed.

Priority 6: Encourage residents in employment to progress

No.	Action	Owner	Update on Progress
42	Work with local businesses to support London Living Wage employment.	LBL	<p>The Council continues to promote the London Living Wage, one way in which we do this is by offering support to newly accredited businesses. We have introduced a business rates reduction for newly accredited businesses; which so far has seen £8250 worth of reductions being accessed. In the last three years we have seen an increase in the number of LLW accredited businesses in the borough from high street banks to cleaning companies – Lewisham now has 54 LLW accredited businesses which is an increase of 45 over the last three years. We are continuing to promote the scheme including recently hosting a joint event with the Living Wage Foundation, Lambeth and Southwark Council to celebrate all the positives paying a decent wage can bring. The Council is beginning to explore becoming a Friendly Funder borough to assist the third sector organisations we fund towards becoming LLW accredited organisations. This would see us join other local authorities in London including; Islington, Croydon, Southwark, Lambeth and Brent.</p>
43	Explore with partners how to widen access to upskilling opportunities.	LBL and Partners	<p>We have identified that this needs to continue to be the focus on work we do going forward. We have worked with partners this years to understand the changing nature to the Lewisham labour market, and the wider London Labour market, and have identified people cycling in and out of work, those with low skills and unable to progress, and the increasing precarious nature of work with part-time work increasing and zero hour contracts. This is a structural change to the labour market and we are exploring what actions we can take to improve this position.</p> <p>The move to all age apprenticeships at the Council has been an important first step in this issue- allowing post 24s to retrain and gain different experience. Going forward, the work the anchor organisations will do to commission training to upskill their workforce through the apprenticeship levy will ensure that Lewisham residents employed within levied organisations will have the opportunity to upskill.</p>
44	Explore how to identify residents who would benefit from support with progression and working with providers to commission and provide this support.	All Partners	<p>Tackling low pay and helping residents progress is a key challenge for the borough. The introduction of Universal Credit, is a significant benefit change and will require residents who are in work but on low pay (and therefore claiming Universal Credit) to come into the Jobcentre. This makes a focus on helping residents progress in work even more important. The three boroughs are supporting a new in work pilot across Lambeth, Lewisham and Southwark with Jobcentre Plus. This will support 300 residents across the boroughs with personalised 1:1 support on career progression and skills. It will build on the learning from Pathways to Employment.</p>

Sustainable Development Select Committee		
Title	Home Energy Conservation Act 2017 Update	
Contributor	Climate Resilience Manager; Sustainability Manager	Item 7
Class	Part 1 (open)	22 March 2018

1. Purpose

- 1.1 This report provides an update to the Sustainable Development Select Committee on Lewisham’s Home Energy Conservation Act (HECA) report.

2. Recommendations

- 2.1 The Committee is asked to note the contents of this report and raise any comments or queries with officers.

3. Policy Context

- 3.1 The Home Energy Conservation Act (1995), as amended by 2012 guidance, sets a statutory obligation on local authorities to publish plans to improve energy efficiency in housing in their local area. Authorities are required to produce reports every two years. Lewisham Council published HECA reports in 2013 and 2015 and 2017. This report provides the Sustainable Development Select Committee with an update on this work.
- 3.2 The Climate Change Act 2008 sets a legally binding commitment of an 80% reduction in greenhouse gases for the year 2050 from a 1990 baseline with an interim milestone of 34% by 2020.
- 3.3 In November 2016, the UK Government ratified the Paris Agreement, part of the United Nations Framework Convention on Climate Change. The Agreement commits countries to take action to prevent the global average temperature increasing 2°C above pre-industrial levels. In 2017 the Government published its Clean Growth Strategy setting out its approach to delivering on its greenhouse gas emission targets.
- 3.4 The Government’s Fuel Poverty Strategy published in 2015 sets targets for minimum energy standards for fuel poor households with milestones identified for 2020, 2025 and 2030.
- 3.5 In 2017, the Mayor of London published a draft Poverty Action Plan, with the final version expected later in 2018. The Action Plan is part of the Mayor’s wider Environment Strategy which includes £10m for energy efficiency over the next 4 years. In early 2018 the GLA launched a £500,000 Fuel Poverty Support Fund and a £2.5m Warmer Homes Fund.

3.6 Lewisham's Sustainable Community Strategy includes the strategic priority 'Clean, green and liveable': where people live in affordable, high quality and adaptable housing, have access to green spaces and take responsibility for their impact on the environment.

3.7 In 2012, Lewisham Council published an action plan setting a new borough-wide carbon reduction target of a 44% reduction in CO₂ emissions by 2020 from a 2005 baseline.

4. Summary of activity against action areas identified in the Lewisham HECA report 2017

4.1 This update is based on the Lewisham HECA report published in March 2017, which is included in full as an Annex. The update provides information about the Council's key priorities for domestic energy efficiency and fuel poverty:

(i) Local energy efficiency ambitions and priorities

4.2 The Council's key priorities in 2017/18 for domestic energy efficiency and fuel poverty have been to:

- Develop collaborative partnerships with organisations within the borough, south-east London and further afield.
- Create opportunities to bring funding into the borough and generate income.
- Maintain the Council's Warm Homes Healthy People fuel poverty advice and referral network.
- Progress negotiations with Veolia for a heat network from South East London Combined Heat & Power (SELCHP) facility.

4.3 In 2012, Lewisham Council set a target for a 44% reduction in carbon emissions across the borough by 2020 from a 2005 baseline. The latest Government data, shown below in Table 1, was published in June 2017 and covers the period to 2015. This data shows a reduction of carbon emissions in Lewisham of 30.7%, which equates to 70% of the overall target in 66% of the time to 2020.

Year	Lewisham carbon emissions	% change	London carbon emissions	% change
2005	1,178.70	0.00%	47,083.40	0.00%
2006	1,165.20	-1.15%	48,212.30	2.40%
2007	1,136.80	-3.55%	46,873.80	-0.45%
2008	1,087.00	-7.78%	46,843.50	-0.51%
2009	996.2	-15.48%	42,497.50	-9.74%
2010	1,037.90	-11.95%	44,726.90	-5.00%
2011	943	-20.00%	40,124.50	-14.78%
2012	983	-16.60%	43,018.30	-8.63%
2013	944.5	-19.87%	41,332.70	-12.21%
2014	831.4	-29.46%	35,773.90	-24.02%
2015	816.3	-30.75%	33,326.60	-29.22%

Table 1: Government local authority carbon emissions data

<https://www.gov.uk/government/statistics/uk-local-authority-and-regional-carbon-dioxide-emissions-national-statistics-2005-2015>

- 4.4 Latest Government data on fuel poverty estimates that 2.50m households in England are in fuel poverty, up 0.4% since 2014. In Lewisham 12,045 households (10.2%) are estimated as being in fuel poverty.
- 4.5 Energy Company Obligations (ECO) have been the Government's main way of providing funding targeted directly at fuel poor households. London has received disproportionately lower funding than it should compared to elsewhere in England, shown in Table 2. England has also received lower levels of ECO funding that Scotland and Wales where separate public funding has attracted more of the energy company spend.

	Rank by h/h in fuel poverty	rank by % ECO measures delivered in England	h/h in fp	% ECO measures in England
North West	1	1	362,486	22.63%
South East	2	4	346,392	10.41%
London	3	6	335,205	8.23%
West Midlands	4	2	315,987	14.40%
Yorkshire and The Humber	5	3	278,953	14.14%
South West	6	9	269,887	7.13%
East Midlands	7	5	246,838	8.24%
East	8	7	194,527	7.45%
North East	9	8	151,942	7.38%

Table 2: Numbers of households in fuel poverty and % ECO measures delivered in England split by region.

Data: 2017 Sub regional fuel poverty data; 2017 Household Energy Efficiency National Statistics

(ii) Current activity

Energy Company Obligation and Flexible Eligibility

- 4.6 The ECO is the main funding in England targeted at households vulnerable to the cold. ECO funding is provided through the energy suppliers for heating and insulation measures and has an estimated value of £640m for 3 years. Eligibility for ECO is regulated through Ofgem, with the criteria for households based primarily on means-tested benefits.
- 4.7 The current model of ECO introduced the opportunity for local authorities to declare households as eligible under a new Flexible Eligibility arrangement. In order to make a declaration a local authority must publish a Statement of Intent setting out its approach to identifying eligible households. The authority can then make declarations that individual households are eligible for ECO funding. This satisfies Ofgem's eligibility requirements allowing vulnerable households that may otherwise not qualify to receive heating and insulation improvements.
- 4.8 Lewisham published its Statement of Intent in June 2017, with an updated version in October 2017. As of March 2018, eighteen London boroughs have published a Statement of Intent.
- 4.9 Four other London boroughs: Bexley; Croydon; Merton; and the Royal Borough of Greenwich; have published Statement of Intents delegating responsibility for declarations to Lewisham Council.
- 4.10 Lewisham Council has issued 31 declarations covering 82 properties, including 68 from Lewisham, 4 from Greenwich and 10 from Bexley.
- 4.11 Lewisham Council is currently working on a pilot with South East London Community Energy (SELCE) to target and engage with households who could benefit from the current energy company obligation. The pilot tests the viability of a self-sustaining local resource which identifies local households that are likely to be eligible for ECO funding thereby making it easier for this funding to reach Lewisham residents. Officers are currently reviewing the first 6 months of the pilot with a view to extending delivery into 2018.

Warm Homes Healthy People and the South East London Fuel Poverty partnership

- 4.12 Warm Homes Healthy People has run in Lewisham since 2011/12 assisting over 2,000 homes in that time.
- 4.13 The Warm Homes Healthy People project delivers home visits to households at risk of fuel poverty or living in a cold home. The visits offer:
- practical advice on how to stay warm in the home
 - access to the £140 warm homes discount
 - assistance with debt on energy bills
 - advice on switching tariff
 - draught-proofing and other energy saving measures

- a free winter warming pack (blanket, gloves, mug, thermometer card)
- referrals on to other sources of help

4.14 In January 2018, Lewisham was awarded £80,000 from the Greater London Authority (GLA) London Fuel Poverty Support Fund to extend the existing Warm Homes Healthy People programme to Greenwich, Bexley, Bromley and Southwark. A collaborative partnership has been established to develop the approach to delivery across the five borough area. Working on a sub-regional basis is expected to offer benefits of scale including a better alignment with partners such as the NHS that already operate on a wider geographical basis.

GLA Warmer Homes Funding

4.15 In January 2018, the GLA launched a new £2.5m Warmer Homes Fund. The funding provides vulnerable owner occupiers in London with heating, insulation, double glazing and other improvements to help heat homes in a more efficient and affordable way. The funding of up to £4,000 from the GLA combined with ECO funding and any other sources allows a whole house approach to retrofit that can make a significant difference even to properties that are expensive to improve. The Funding is available to qualifying households on a first come first served basis.

4.16 The Council's partnership with SELCE, our approach to ECO Flexible Eligibility and our new fuel poverty partnership for south east London have put Lewisham in a strong position to benefit from this funding and we have been able to refer our pipeline of households for this opportunity.

Energy efficiency supply chain

4.17 In March 2016, the Council established a revolving loan fund with the aim of supporting small and medium sized enterprises to benefit from new opportunities to be part of the supply chain for energy efficiency improvements. The fund was managed by the London Small Business Centre. However it proved difficult to deliver the revolving fund in the way envisaged, and in November 2017 Mayor and Cabinet agreed to redeploy £105,000 of remaining funds to start a new Community Energy Fund.

Community Energy Fund

4.18 Following the decision by Mayor and Cabinet in November 2017 officers are currently developing proposals for a new Community Energy Fund. The fund, which is planned to start in autumn 2018, will support the community in overcoming challenges associated with implementing energy related projects in the borough. Individual grants between £1,000 and £15,000 will be awarded to organisations to:

- Empower and enable the community to improve their quality of life through improved energy efficiency and generation.
- Reduce borough-wide carbon emissions of households, community facilities and businesses through reduced energy use and increased uptake of cleaner renewable sources of energy.

- Find new ways to support delivery of help to residents in fuel poverty.
- 4.19 Following an initial phase the Community Energy Fund could be linked to a new Carbon Offset Fund for the borough to deliver wider benefits on carbon reduction, energy efficiency and fuel poverty.

Heat Networks

- 4.20 The South East London Combined Heat and Power (SELCHP) plant run by Veolia in Lewisham has potential for up to 18MW of heat that could be supplied to local homes and businesses through a heat network. Two feasibility studies have been completed and identified a commercially viable network in the north of the borough. Lewisham is working with Veolia to establish a Memorandum of Understanding, and is being supported by the Greater London Authority in progressing plans for a heat network. Officers are looking to bid from the next round of central government Heat Networks Investment Project Funding expected to be released in late 2018.

Strategic housing

- 4.21 The Energy Efficiency Regulations 2015 establish a minimum level of energy efficiency for privately rented property. From April 2018, landlords of privately rented domestic and non-domestic property must ensure that their properties reach at least an Energy Performance Certificate (EPC) rating of E before granting a new tenancy to new or existing tenants. There is no legal enforcement available at this time, however the Council attempts to enforce through the courts as part of a suite of landlord breaches as appropriate.
- 4.22 The Council will look to integrate energy efficiency and environmental considerations into the delivery of our local target for new Council homes. It will endeavour to embed energy efficiency and environmental considerations into the delivery of the Council's programme of specialised housing for older people.
- 4.23 The Council will also look to integrate energy costs and efficiency into the long term asset management strategy for the borough's housing stock, seeking to take a whole estate approach and develop a strategic focus to improving energy efficiency across all of its homes.

Priorities for 2018/19

- 4.24 Key priorities for 2018/19 are:
- Develop the business case for the Council's role on a heat network and bid for central government funding to kick start delivery of the infrastructure.
 - Embed and extend a sub-regional approach to fuel poverty advice and referral networks.
 - Launch a new Community Energy Fund.
 - Enable Lewisham's Carbon Offset Funds to support delivery of wider fuel poverty and carbon reduction priorities.

- Create opportunities to bring funding into the borough and generate income.

5. Financial implications

5.1 There are no direct financial implications arising as a result of this report.

6. Legal implications

6.1 The Home Energy Conservation Act (1995) was updated by Government in July 2012 to require all English local authorities with responsibility for housing to publish a report that outlines measures the local authority 'considered practical, cost-effective, and likely to significantly improve the energy efficiency of residential accommodation in its area'.

6.2 On the 14 November 2012 Mayor and Cabinet agreed that the Executive Director for Resources and Regeneration would sign off reports relating to the Home Energy Conservation Act.

7. Crime and disorder implications

7.1 There are no specific crime and disorder implications arising from this report.

8. Equalities implications

8.1 There are no direct equalities implications arising from this report however fuel poverty work helps vulnerable households and is likely to have positive equalities implications.

9. Environmental implications

9.1 There are no specific environmental implications arising from this report however national, regional and local targets for carbon reduction depend in part on the delivery of domestic energy efficiency measures which these proposals seek to facilitate and support.

If there are any queries on this report please contact **Martin O'Brien, Climate Resilience Manager**, 020 8314 6605.

Background Documents

Lewisham Home Energy Conservation Act report (2017)

<https://www.lewisham.gov.uk/getinvolved/environment/energyefficiency/taking-the-lead/Documents/LewishamHECARReport2017.pdf>

Government Home Energy Conservation Act guidance (January 2017)

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/581598/HECA_Guidance_2017.pdf

Lewisham Council Statement of Intent (Version 2 October 2017)

<https://www.lewisham.gov.uk/getinvolved/environment/energyefficiency/taking-the-lead/Documents/LewishamStatementOfIntentV.2.pdf>

Report to the Sustainable Development Select Committee (March 2016)

<http://councilmeetings.lewisham.gov.uk/documents/s41764/05SustainabilityConsultancyProposalSDSC080316.pdf>

Report to Mayor and Cabinet on Climate Local and the Home Energy Conservation Act (14 November 2012)

<http://councilmeetings.lewisham.gov.uk/documents/s18666/Climate%20Local%20-%20Carbon%20Reduction%20and%20Climate%20change%20Strategy.pdf>



LEWISHAM HOME ENERGY CONSERVATION ACT REPORT

March 2017

This report sets out a summary of Lewisham Council's priorities, targets and plans for action to improve the energy efficiency of housing in the borough. The report is intended to fulfil the requirement for reporting under the Home Energy Conservation Act (1995) as amended by what was then the Department of Energy and Climate Change in 2012. The report uses the term 'local energy officer' to denote activity by Lewisham Council to improve energy efficiency in housing, although this does not correspond to a specific full time equivalent post.

(i) Local energy efficiency ambitions and priorities

Lewisham Council has set a stretching target for reducing carbon emissions in the borough and delivered a range of successful projects supporting vulnerable households and improving energy efficiency. Our work on climate change and fuel poverty supports the achievement of Lewisham’s Sustainable Community Strategy policy objective ‘*Clean, green and liveable: where people live in affordable, high quality and adaptable housing, have access to green spaces and take responsibility for their impact on the environment*’.

Government figures identify housing as the borough’s largest source of carbon emissions (49% of Lewisham’s total). Reducing carbon emissions from existing and new build housing sectors is therefore a key focus in achieving delivery of the borough’s targets.

Local authorities face significant financial pressures on statutory service delivery and it is increasingly challenging to find the resources to participate in home energy conservation, fuel poverty and energy efficiency activity. Since the 2015 Home Energy Conservation Act report Lewisham Council has sought to do this by taking on income generating projects alongside local energy officer work. This has been achieved through a range of activity including delivery of support to other local authority areas, taking on ‘consultancy’ work to deliver research projects and securing grant funded projects. A flexible and outward-looking outlook will continue to be central to the Council’s approach to carbon reduction and home energy.

Funding for local energy efficiency initiatives is constrained and London as a region has failed to attract its share of funding through Government programmes such as the energy company obligation. Lewisham Council’s priority has been to try and maximise the resources brought into the borough to help vulnerable households and improve the energy efficiency of housing stock across Lewisham.

Lewisham Council welcomes the proposals in the Energy Company Obligation from April 2017 which recognise local authority expertise in delivering outcomes on energy efficiency and fuel poverty. Local knowledge and robust data is increasingly important, particularly where vulnerable households are dispersed geographically and lower cost retrofit measures increasingly difficult to find. Improved access to relevant information and greater standardisation and support for local authorities in ensuing compliance with data protection and the requirements of the Information Commissioner’s Office would be welcomed since there is a variety of practice which in some circumstances limits opportunities to connect vulnerable households to sources of assistance.

ACTION

Local Authority targets	In December 2013 Lewisham set a new carbon reduction target of a 44% reduction in borough-wide CO ₂ emissions by 2020 from a 2005 baseline. Lewisham Council signed up to Climate Local in published our Climate Local Action Plan in December 2013 - http://www.lewisham.gov.uk/getinvolved/environment/energyefficiency/taking-the-lead/Documents/ClimateLocalActionPlan.pdf
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Borough-wide CO ₂ emissions	<p>Based on the government CO₂ emissions dataset (2005-2014) total carbon emissions in Lewisham in 2014 – the most recent year for which there are records - were 825.1 tonnes. This is a reduction of 29.4% over the 10 years this data has been collected, or two-thirds of the way to the overall target of 44% in two-thirds of the timeframe.</p> <p>Source: UK local authority and regional carbon dioxide emissions national statistics https://www.gov.uk/government/statistics/uk-local-authority-and-regional-carbon-dioxide-emissions-national-statistics-2005-2014</p>
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(ii) The measures that take advantage of financial assistance and other benefits offered from central Government initiatives, such as the Green Deal, ECO and RHI or any other initiatives, to help result in significant energy efficiency improvements of residential accommodation

ACTION		TIMING
Energy Company Obligation	<p>The new phase of ECO launches on 1 April 2017 and is scheduled to run until September 2018.</p> <p>Lewisham Council welcomes the introduction of the new flexible eligibility criterion and hopes it will offer meaningful opportunities benefiting residents. Recent energy company obligation funding has been limited by the withdrawal of funding by suppliers either closing schemes early or only part funding measures.</p> <p>Lewisham Council is engaging with ECO providers to explore opportunities to bring ECO funding into the borough.</p>	Ongoing
Fuel Poverty	<p>Based on BEIS data on fuel poverty levels, (source: https://www.gov.uk/government/collections/fuel-poverty-sub-regional-statistics) using the latest definition of low income households with high energy costs, 10.5% of households in Lewisham are in fuel poverty, which equates to over 12,000 households in the borough.</p> <p><i>Does the Authority have dedicated resource to tackle fuel poverty?</i></p> <p>There is no dedicated officer within the Council to address fuel poverty. The fuel poverty scheme, Warm Homes Healthy People, has been running in Lewisham since 2011/12 but is currently being managed and delivered by an external provider, with oversight by a member of staff. This is a result of a reduction in overall staff numbers generally within the Council which has had a direct impact on resources for fuel poverty.</p> <p><i>Does the Authority have a dedicated fuel poverty strategy?</i></p>	Ongoing

	<p>No.</p> <p><i>Does the Authority have any fuel poverty or energy efficiency schemes, or does the Authority engage with national schemes such as ECO?</i></p> <p>Lewisham Council has run 'Warm Homes Healthy People' since 2011/12, delivering support to over 2,000 households in the borough. The project is currently funded until August 2017.</p> <p>The Council hopes to be able to access ECO funding, subject to availability under the new phase of ECO starting on 1 April 2017.</p> <p>The Council is exploring proposals for fuel poverty and energy efficiency work that could be delivered using funding from the carbon offset fund delivered through planning obligations.</p>	
	<p><i>Please provide details - including how fuel poor households are targeted under these schemes and plans for evaluation</i></p> <p>Lewisham's 'Warm Homes, Healthy People' project targets fuel poor households through front-line workers in health, social care, housing and third sector functions working with vulnerable households.</p>	Ongoing
Boilers & heat pumps	<p><i>Any information on boiler replacements/first time installation, including things that are not linked to existing government schemes.</i></p> <p>All boiler installations have to be installed by a Gas Safe installer. The work is carried out under the Competent Persons Scheme with installers expected to notify the Council electronically at the end of each month.</p>	Ongoing
	<p><i>How are Authorities ensuring Building Control is fit for purpose and how are they ensuring boiler installations meet building regulations.</i></p> <p>During monthly team meetings technical issues are covered as a standard item. This is designed to ensure that Building Control officers are able to stay up to date with changing requirements and to provide a consistent service.</p>	Ongoing
	<p><i>Where Authorities are working on projects with more novel technologies, e.g. heat pumps, how are they ensuring the right technology for the right property and assuring the quality of those installations?</i></p>	Ongoing

	Heat pumps and other more novel technologies remain quite rare. Building Control is not able to advise residents on their choice of technology.	
Smart Meters	<p><i>How Authorities are or are planning to engage and support their residents (including the most vulnerable and those with pre-payment metering) and work with local/ community groups, Smart Energy GB under their Partnership Programme and energy suppliers to promote the take up of smart metering and achieve associated benefits (e.g. ability to control energy use, identification of more appropriate tariffs to save money etc);</i></p> <p>Lewisham Council delivered engagement activity funded through the Smart Energy GB Partnership Programme. This delivered 306 home visits across in Lewisham and Greenwich, as well as training for front-line staff and community events. The Council will assess available resources in determining future engagement and awareness raising activity on smart meters.</p>	Ongoing
	<p><i>How Authorities are planning to integrate their approaches to delivering energy efficiency improvements in residential accommodation with the opportunities presented by the installation of smart meters, drawing upon materials from the Smart Meter Energy Efficiency Materials Project;</i></p> <p>The Council is keen to ensure residents benefit from the roll out of smart meters. To date energy companies have been unable to provide information on their smart meter roll-out plans. Once details are available the Council will seek to link in with this work.</p>	Ongoing
	<p><i>Any plans Authorities have or plan to develop to make use of smart metering data from residents of wider communities (subject to appropriate consent) to:</i></p> <ul style="list-style-type: none"> <i>(i) increase the uptake of energy efficiency measures;</i> <i>(ii) make energy efficiency interventions designed to change household behaviours (e.g. through the use of normative feedback);</i> <i>(iii) deliver energy services (e.g. identifying residents under heating/ not heating their homes and addressing this upstream prior to the onset of health problems that lead to more expensive NHS care downstream), including through the use of additional sensors or in-home devices.</i> <p>Getting a greater understanding of energy consumption would be helpful in terms of increasing the level of detail available on energy and carbon in the borough. The Council has purchased EPC data and having free access to EPC data would be beneficial.</p> <p>Until the Council has a clearer understanding of the scale of ECO funding there are limits on what is possible in terms of increasing the uptake of measures, making energy efficiency interventions or delivering energy services.</p>	Ongoing

<p>Minimum energy standards in the privately rented sector</p>	<p><i>How Authorities are planning for enforcement of the minimum standards in the private rented sector?</i></p> <p>The Council is planning a publicity campaign aimed at Landlords and Tenants making them aware of the new regulations specifically around the requirement for an EPC in their properties. In conjunction with this all landlords will be asked to provide an up to date EPC at a minimum rating level of E whenever officers visit any Private rented residential property. On-line applications for licenses for Homes in Multiple Occupation require disclosure of an EPC rating – there is no legal enforcement available on this element at this time, however the Council will include this information and will attempt to enforce through the courts as part of a suite of landlord breaches as appropriate.</p> <p>The Council’s housing grants procedures require any installations to private dwellings of windows, boilers, loft and cavity wall insulation and gas central heating systems to meet minimum energy requirements. Grant will not be provided unless minimum ratings are reached.</p>	<p>Ongoing</p>
	<p><i>Whether Authorities have dedicated resource to enforce the minimum standards?</i></p> <p>There is currently no dedicated post for enforcement of the energy efficiency standards, it is envisaged that this work will be covered by the current team.</p>	<p>Ongoing</p>
	<p><i>Are there plans to integrate enforcement of the minimum standards with other enforcement activity in the private rented sector?</i></p> <p>The Council is looking at how to dovetail enforcement with our Licensing procedure for HMOs. This includes looking at how HHSRS inspections may be used to enforce this requirement.</p>	<p>Ongoing</p>
<p>Green Deal</p>	<p>Lewisham Council was the lead for a Green Deal Communities Fund project, which also operated across Bexley and Bromley. The scheme provided a subsidy towards energy efficiency measures, particularly around solid wall insulation and saw take-up in 175 homes across all housing tenures and across the three boroughs.</p> <p>The response to the offer suggests there is a willingness from some residents to invest in home retrofit, although take up of the Green Deal element was very limited. In the absence of any national incentives or promotion of home retrofit for ‘able to pay’ markets there is limited scope for Council activity in this area.</p>	<p>Ongoing</p>

Increase the energy efficiency supply chain	Lewisham Council has set up RevoLewisham – an interest free loan to support local SMEs in developing their capacity to engage in the energy efficiency supply chain. The loan fund is set up to recycle repayments and enable further businesses to be helped. The Council is seeking further opportunities to deliver training and employment working with Lewisham College and other partners.	Ongoing
Feed in tariffs and Renewable Heat Incentive	In 2015/16 the Council helped facilitate a community solar PV initiative run by South East London Community Energy. The Council will continue to seek opportunities to support delivery of renewables and the renewable heat incentive including with voluntary and community sector organisations.	Ongoing
Zero carbon homes	Lewisham Council introduced guidance on carbon offsetting which has been adopted as part of the Planning Obligations Supplementary Planning Document. The cost of carbon is £104/tonne over 30 years for all major developments. From October 2016 The London Plan requires major residential developments to meet the zero-carbon homes standards. Carbon offsetting is therefore a potential source of funding energy efficiency and carbon reduction schemes in Lewisham.	Ongoing
Heat Networks	Lewisham Council is developing an evidence base for the technical and financial viability of heat networks going from South East London Combined Heat & Power (SELCHP) plant to new and existing sites in the north of the borough. The first study looked at a network from SELCHP to Goldsmiths and new and existing developments along the route. A second study starts from a point on the route to Goldsmiths and explores further opportunities going off in a different direction to development sites in the north of the borough. Development of this work is ongoing, in partnership with BEIS, the GLA, SELCHP and developers.	Ongoing

(iii) The measures which an authority has developed to implement energy efficiency improvements cost-effectively in residential accommodation by using area based/street by street roll out involving local communities and partnerships

- Lewisham Council has:
- Purchased and analysed EPC data which covers over 60,000 properties across the borough, providing an evidence base for energy efficiency opportunities.
 - A strong track-record of area-based delivery, including the award winning Low Carbon Zone and other projects which have brought together a number of sources of funding.
 - Worked in partnership with a wide range of organisations locally, regionally and nationally to deliver targeted projects and increase local capacity.

	<ul style="list-style-type: none"> Worked with the health sector through the Warm Homes, Healthy People schemes to support residents and has helped reduce pressure on other parts of the public sector as a result. 	
	ACTION	TIMING
Partnerships and collaborative delivery	The Council will seek to identify further opportunities for cross-borough working following successful solid wall insulation project with Bromley and Bexley and a Smart Meters initiative with Greenwich.	2017-19
	In 2016/17 the Council completed a grant funded research project 'Health of the Nation: analysis of the cost effectiveness and success factors in health-related fuel poverty schemes'. This project was delivered in partnership with consultancy SE2 with funding from the EAGA Trust. The Council will look for further opportunities to draw in funding to deliver projects such as these, which supports development of the evidence base for project delivery and policy development.	2017-19
	The Council will continue to work closely with social housing providers to deliver area or borough-wide energy efficiency programmes or link into planned maintenance schemes.	2017-19
	Delivery of Lewisham's award-winning 'Warm Homes Healthy People' project is reliant on local partnership working across health, housing, social care and community service providers. A key focus going forward will be to establish the long-term future of work on fuel poverty by strengthening links to the local Joint Strategic Needs Assessment and implementing National Institute for Health and Care Excellence recommendations on Excess Winter Deaths.	2017-19
Strategic role on housing	The Council will look to integrate energy efficiency and environmental considerations into delivery of our local target for 500 new Council homes by 2018.	74 units – 2017 426 units – 2018
	The Council will look to integrate energy efficiency and environmental considerations into the delivery of the Council's programme of specialised housing for older people.	2018
	The Council will look to integrate energy costs and efficiency into the long term asset management strategy for the borough's housing stock, looking to take a whole estate approach and develop a strategic focus to improving energy efficiency across all of its homes.	2018

(iv) A timeframe for delivery and national and local partners

Lewisham Council works with a wide range of partners, locally, regionally and nationally delivering climate change and fuel poverty projects in the borough and, as set out above, will be seeking to develop these further.

ACTION	TIMING
Lewisham’s priorities over the next two years are to: <ul style="list-style-type: none">▪ Maximise the benefits of external funding to the borough, including ECO where available, to ensure that Lewisham receives a fair share of funding given the level of need in the borough▪ Maintain and refocus delivery of fuel poverty work to strengthen health impacts and respond to local need▪ Support the development and delivery of plans for a heat network from SELCHP to new and existing sites in the north of the borough▪ Explore partnerships and new ways of working that respond to our low carbon aspirations for the borough and offer opportunities to support an ongoing local energy officer role.	By 2019

Lewisham 2017 HECA report signed off by:

.....
Janet Senior, Executive Director for Regeneration and Resources

Date:

Internal review date: 31 March 2018

Date of next progress report: 31 March 2019

For further information please contact:

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Sustainable Development Select Committee		
Title	Select Committee work programme	
Contributor	Scrutiny Manager	Item 8
Class	Part 1 (open)	22 March 2018

1. Purpose

- 1.1. To provide Members of the Select Committee with an overview of the work programme.

2. Summary

- 2.1. At the beginning of the municipal year each select committee is required to draw up a work programme for submission to the Overview and Scrutiny Business Panel. The Panel considers the suggested work programmes and coordinates activities between select committees in order to maximise the use of scrutiny resources and avoid duplication.
- 2.2. The meeting on 22 March is the last scheduled meeting of the Sustainable Development Select Committee in the 2017-18 municipal year, as well as the last meeting of the 2014-18 Council administration. An end of administration report has been prepared (attached at **appendix A**). It provides an overview of the Committee's work in the 2014-18 administration and as such, it provides the background for the development of the 2018-19 Committee work programme.

3. Recommendations

- 3.1. The Select Committee is asked to:
 - note the completed work programme attached at **appendix B**;
 - consider the contents of the end of administration report;
 - put forward ideas and suggestions for Members of the Committee to consider for the development of their work programme in 2018-19 - and into the next administration.

4. Planning for the next administration

- 4.1. A work programme report will be put forward at the first Sustainable Development Select Committee meeting of 2018-19. The report will take account of the committee's previous work, and will draw on a range of sources for ideas and suggestions.
- 4.2. The Committee has already indicated that there are matters it feels should be considered for further scrutiny, these include:
 - Preserving local pubs;

- The delivery of the cycling and air quality strategies
- The regeneration of Catford town centre.

4.3. As with the development of all new work programmes, suggestions will also be incorporated by drawing on:

- items suggested by the Committee in the course of the previous year- and at the last meeting of the previous municipal year.
- items suggested by Council officers
- issues arising as a result of previous scrutiny
- those items that the select committee is required to consider by virtue of its terms of reference
- monitoring of the recommendations of recent reviews

4.4. The Committee will also need to give consideration to:

- issues of importance to Local Assemblies
- decisions due to be made by Mayor and Cabinet.

4.5. The end of administration report includes a summary of the Committee's scrutiny over the last four years, however key issues for the Committee have included:

- High streets, roads and cycling;
- The Catford regeneration programme;
- Air quality;
- Planning obligations and planning policy

5. The Lewisham Future Programme

5.1. The Council is in the process of delivering a decade long programme of savings. It is expected that in the in the years to 2020-21 the Council will need to find an additional £35m of savings, bringing the total amount since 2010 to almost £200m. The Committee has been closely involved in the scrutiny of each year of the Lewisham Future Programme. It is overseen by senior council officers on the Lewisham Future Programme board, who have identified these areas for the delivery of savings:

- Smarter and deeper integration if social care and health
- Supporting people
- Efficiency review
- Asset rationalisation
- Management and corporate overheads
- School effectiveness
- Drugs and alcohol
- Culture and community services
- Strategic housing
- Environmental services
- Public services
- Planning and economic development
- Early intervention and safeguarding.

5.2. All select committees have a role to play in ensuring that the Council is making effective use of its resources. However, it should be noted that the 'environment strand' of the programme is currently under delivering in terms of the savings that

have been identified. In the upcoming administration, the Committee may decide to allocated further time and resources to ensuring that it is scrutinising the effective delivery of savings in this area.

6. Financial Implications

- 6.1. There are no financial implications arising from the implementation of the recommendations in this report. However, there will be implications arising from the work carried out by the Committee and these will need to be considered at the appropriate time.

7. Legal Implications

- 7.1. In accordance with the Council's Constitution, all scrutiny select committees must devise and submit a work programme to the Business Panel at the start of each municipal year.

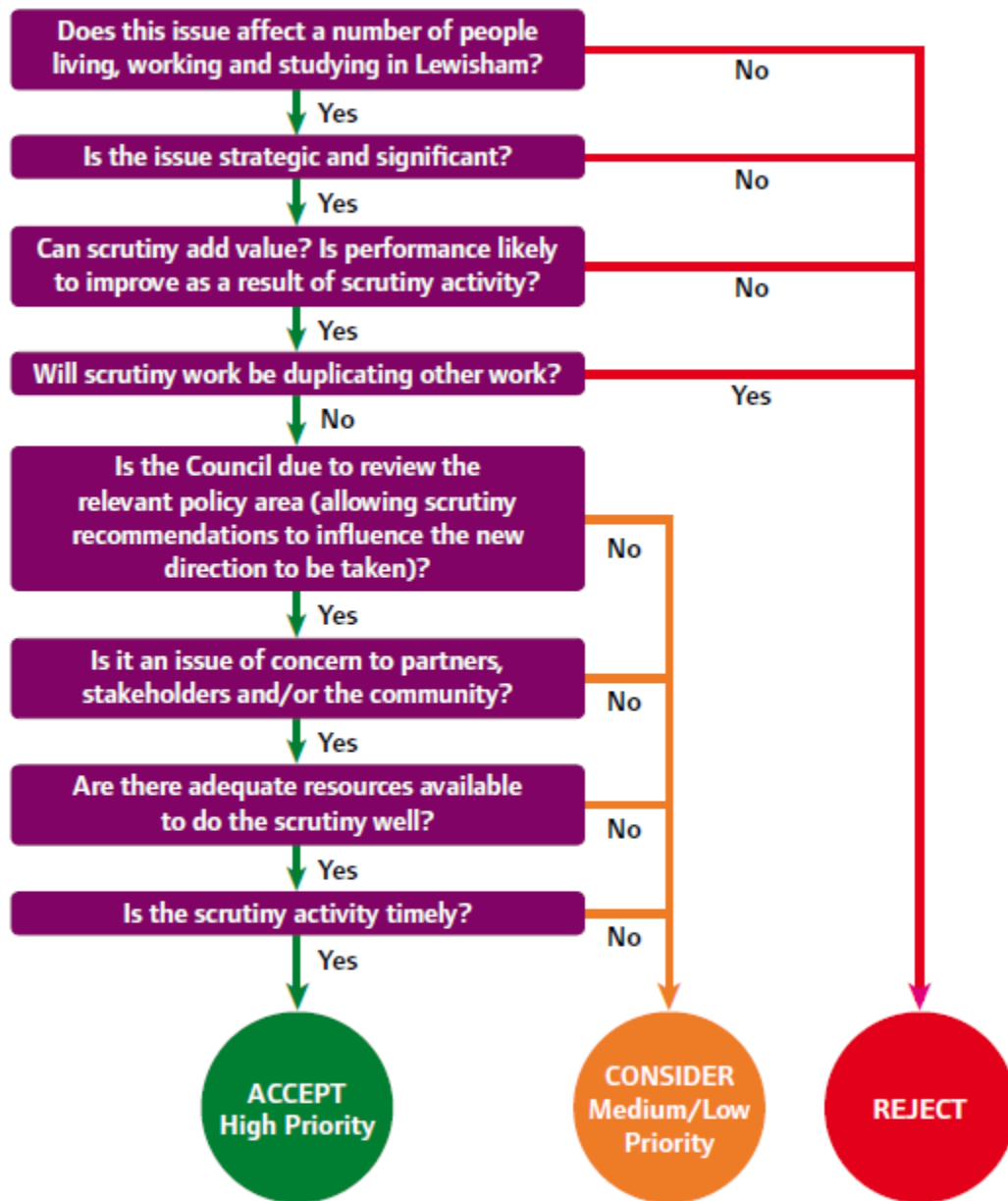
8. Equalities Implications

- 8.1. The Equality Act 2010 (the Act) introduced a public sector equality duty (the equality duty or the duty). It covers the following protected characteristics: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 8.2. In summary, the Council must, in the exercise of its functions, have due regard to the need to:
- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act.
 - advance equality of opportunity between people who share a protected characteristic and those who do not.
 - foster good relations between people who share a protected characteristic and those who do not.
- 8.3. It is not an absolute requirement to eliminate unlawful discrimination, harassment, victimisation or other prohibited conduct, or to promote equality of opportunity or foster good relations between persons who share a protected characteristic and those who do not. It is a duty to have due regard to the need to achieve the goals listed above.
- 8.4. There are no direct equalities implications arising from the implementation of the recommendations in this report. However, there may be equalities implications arising from items on the work programme and all activities undertaken by the Committee will need to give these due consideration.

Background Documents

Lewisham Council's Constitution

Scrutiny work programme – prioritisation process



Overview and Scrutiny

Sustainable Development Select Committee end of administration report

Spring 2018

Membership of the Sustainable Development Select Committee 2014-18:

2014-15

Councillor Liam Curran (Chair)
Councillor James-J Walsh (Vice-Chair)
Councillor Obajimi Adefiranye
Councillor Bill Brown
Councillor Suzannah Clarke
Councillor Amanda De Ryk
Councillor Mark Ingleby
Councillor Stella Jeffrey
Councillor Helen Klier
Councillor Paul Upex

2015-16

Councillor Liam Curran (Chair)
Councillor James-J Walsh (Vice-Chair)
Councillor Bill Brown
Councillor Suzannah Clarke
Councillor Amanda De Ryk
Councillor Carl Handley
Councillor Mark Ingleby
Councillor Olurotimi Ogunbadewa
Councillor Eva Stamirowski
Councillor Paul Upex

2016-17

Councillor Liam Curran (Chair)
Councillor Suzannah Clarke (Vice-Chair)
Councillor Bill Brown
Councillor Amanda De Ryk
Councillor James-J Walsh
Councillor Mark Ingleby
Councillor Pauline Morrison
Councillor Eva Stamirowski
Councillor Pat Raven
Councillor Paul Upex

2017-18

Councillor Liam Curran (Chair)
Councillor Mark Ingleby (Vice-Chair)
Councillor Abdeslam Amrani
Councillor Andre Bourne
Councillor Suzannah Clarke
Councillor Amanda De Ryk
Councillor Sophie McGeevor
Councillor Eva Stamirowski
Councillor Paul Upex
Councillor James-J Walsh

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Chair's Introduction



Councillor Liam Curran
Chair of the Sustainable Development Select Committee (2014-2018)

1. Introduction

- 1.1. Lewisham has 54 Councillors, representing 18 wards. Lewisham also has an executive mayor, who is elected by the whole borough.
- 1.2. Nine of Lewisham's Councillors are chosen by the Mayor to form his Cabinet.
- 1.3. 45 non-executive councillors are all members of the Overview and Scrutiny Committee. The Committee usually met four times in each year of this administration to consider cross cutting issues of strategic importance. Members of the Overview and Scrutiny Committee also form six select committees, which take on the responsibilities of the Overview and Scrutiny Committee for specific areas of work. In this administration, there have been six standing select committees, each has usually met eight times a year:
 - Children and Young People Select Committee
 - Healthier Communities Select Committee
 - Housing Select Committee
 - Public Accounts Select Committee
 - Safer Stronger Communities Select Committee
 - Sustainable Development Select Committee
- 1.4. This report provides a short summary the activities and achievements of the Sustainable Development Select Committee in the 2014-18 administration.
- 1.5. The Sustainable Development Select Committee has a responsibility for reviewing and developing policy in relation to environmental issues and infrastructure, as well as holding decision makers to account and monitoring the Council's performance. Throughout the course of this administration, the Committee has allocated time to respond to emerging issues and to review issues in depth. Each of the sections below sets out how the Committee has fulfilled its responsibilities over the past four years.
- 1.6. Over the course of the administration, the Committee has asked hundreds of questions of Council officers, guests and decision makers. It also has a formal option to send its views to the Council's executive Mayor and Cabinet through the use of referrals – to which the Executive is obliged to provide a written response. A summary of these referrals is included as an appendix to this report.



2. Overview

2.1. Meetings

- The Committee met six times in 2014-15.
- It met eight times in 15-16, 16-17 and 17-18. It also held a joint meeting with members of the housing select committee to discuss the Council's progress with the housing action zones in Catford and New Bermondsey.
- In all there were 31 Committee meetings in 2014-18.
- The Committee has considered more than 200 reports totalling more than 4000 pages. The average length of an agenda was 150 pages.
- The Committee made more than 30 referrals to Mayor and Cabinet.

2.2. Terms of reference

2.3. Sustainable Development Select Committee's terms of reference are to exercise all the functions and roles of the overview and scrutiny committee in relation to the following matters:

- to examine issues relating to the protection of the environment including 'green' issues such as the conservation of natural resources, energy efficiency and conservation and/or the reduction of all types of pollution and make recommendations to the Mayor and Cabinet as appropriate;
- to comment and consult on and make recommendations to the Mayor and Cabinet in relation to the following:
 - i. sustainable development, economic development, business support, employment and training;
 - ii. the formulation of the Council's planning policies, (including the preparation of the Council's Local Development Framework and other local plans for the use and development of land, but excluding planning control and building control functions);
 - iii. highways, parking, traffic and transport, and urban regeneration;
 - iv. the environment including waste disposal, environmental health, street and market trading (but not the granting of licences and related matters);
 - v. public protection, refuse collection and disposal, street cleaning, consumer protection, cemeteries and crematoria;
 - vi. generally to examine the performance of the Mayor and Cabinet in relation to these matters.
- the review and scrutiny of the exercise by risk management authorities of flood risk management and coastal erosion risk management affecting the area.

2.4. Leadership

2.5. Councillor Liam Curran (Sydenham ward) has been the Chair of the Select Committee for the past four years. There have been three Vice Chairs: Councillor James-J Walsh, Councillor Suzannah Clarke and Councillor Mark Ingleby.

2.6. Deciding on the work programme

2.7. At the beginning of each year of the administration, the Committee considered a range of topics for its upcoming work programme. This was comprised of:

- items the Committee was required to consider by virtue of its terms of reference;
- issues of importance to residents;
- the capacity for adding items to each meeting;
- suggestions already put forward by Members;
- issues arising from previous scrutiny;
- follow up to Committee referrals and reviews.

2.8. The Committee considered, discussed and prioritised the work programme using:

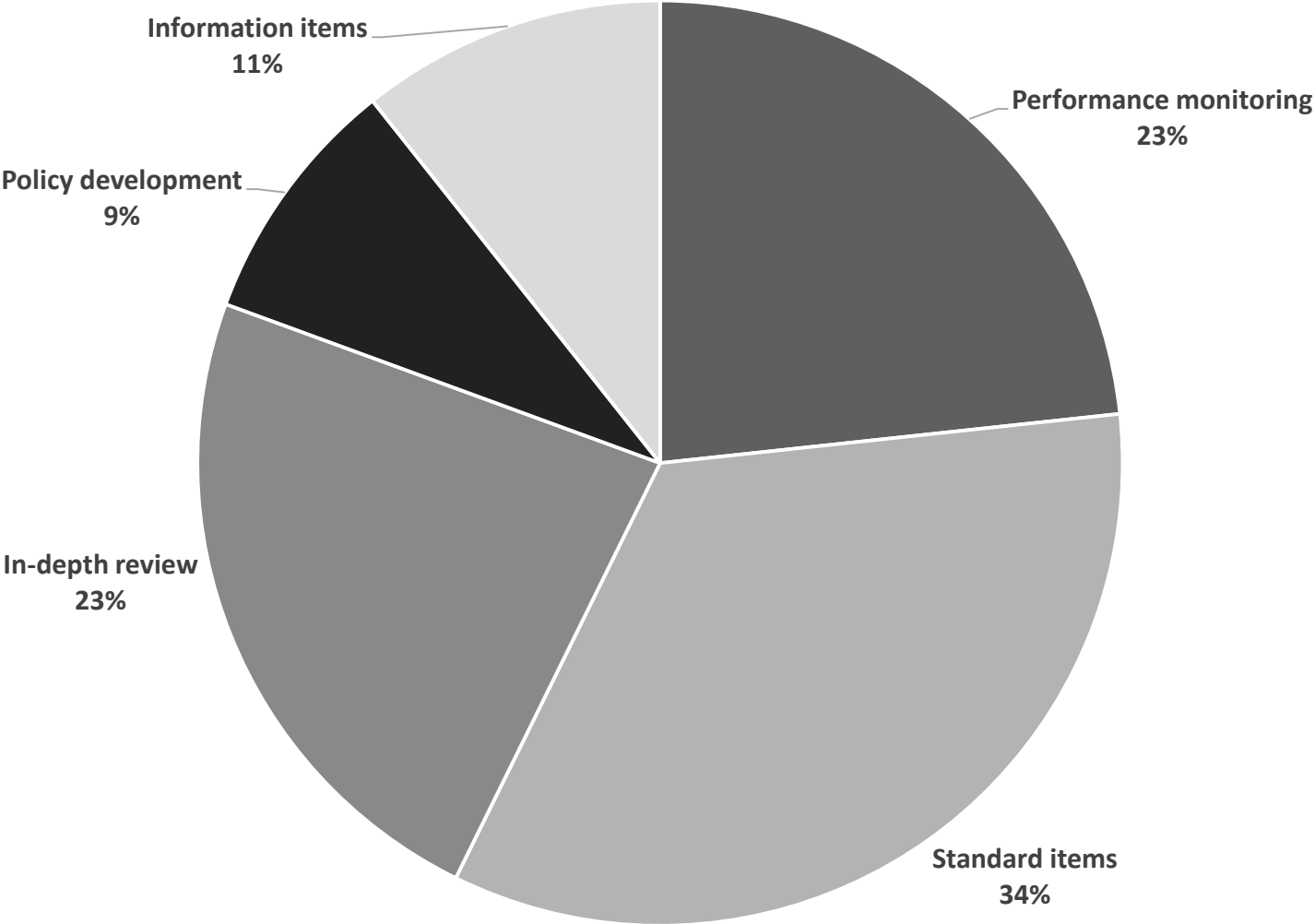
- the context for setting the work programme and advice from officers;
- criteria for selecting and prioritising topics developed from best practice.

2.9. At the end of each meeting the Committee reviewed the programme for upcoming meetings and decided on how the topics it had identified should be scrutinised. The Committee agreed at each meeting which items just required an information report to be provided to the Committee and which others required performance monitoring data or analysis to be presented. Typically, the majority of items took the form of single meeting items, where members:

- (a) agreed what information and analysis they wished to receive in order to achieve their desired outcomes;
- (b) received a report presenting that information and analysis;
- (c) asked questions of the presenting officer or guest;
- (d) agreed, following discussion of the report, whether the Committee would make recommendations or receive further information or analysis before summarising its views.

2.10. The chart below provides a breakdown of the different types of scrutiny the Committee has carried out in this administration. It is based on the number of agenda items that have been allocated to each of the different categories for each of the five types.

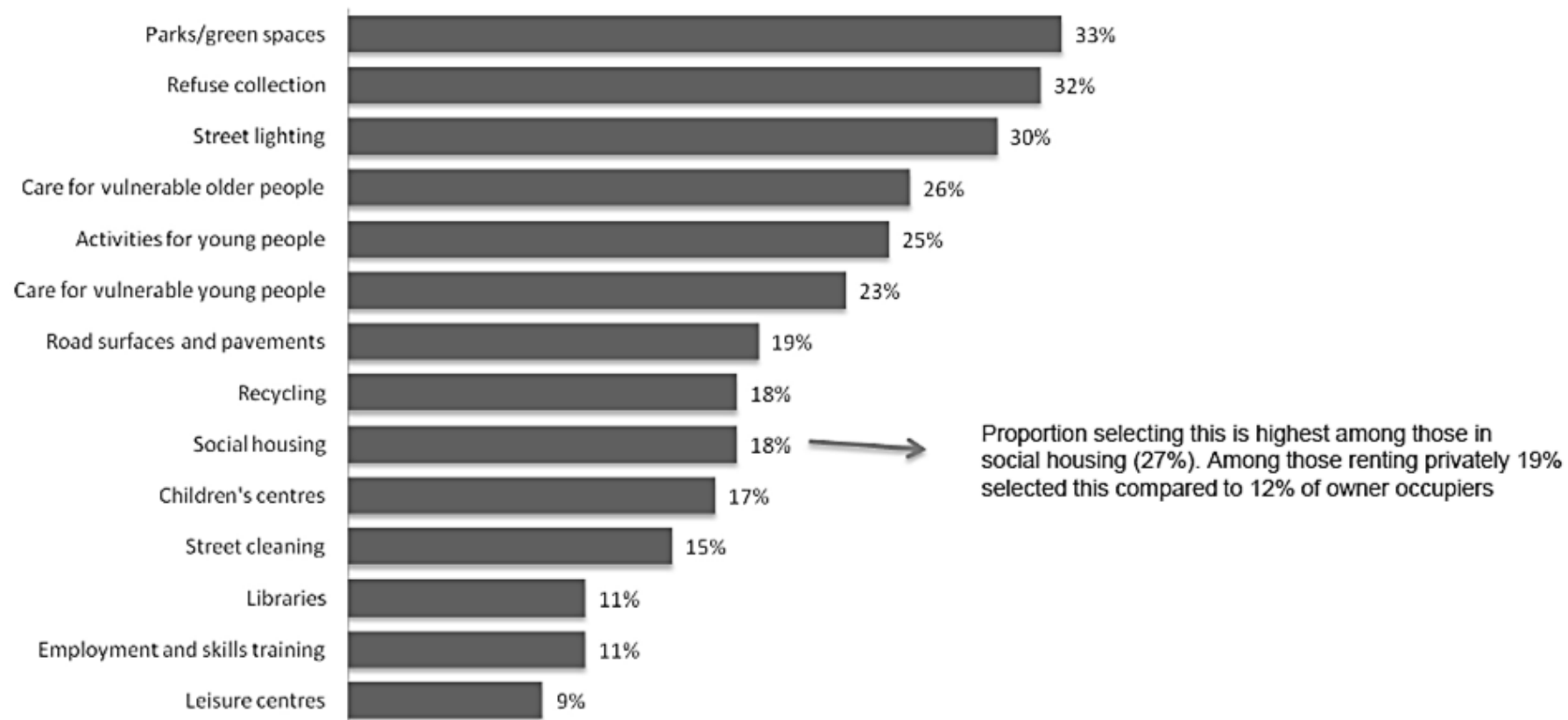
Different types of scrutiny 2014-18



2.11. Issues of importance to residents:

2.12. Councillors have substantial knowledge of the issues of importance in their wards. They are also closely involved in their local assembly meetings and local groups. Each year, when deciding on its work programme, Committee members drew on their local knowledge to inform the development of the work plan for the year. Also, it is worth noting that Lewisham's 2015 residents survey¹ identified that the top three services of importance to residents are within the Committee's remit:

Thinking about what you expect from Lewisham Council, which three services do you think it is MOST important for Lewisham Council to provide? (all responses)



¹ Residents survey 2015, online at: <http://tinyurl.com/yd4dydbo>

2.13. Guests at Committee meetings

2.14. There have been more than 25 guests, experts and witnesses for reviews at the Committee's meetings in this administration. They attended to give their views on issues of importance, or to provide the Committee with information or analysis about a specific topic. In the case of Cabinet Members and the Mayor, they may also have been at the meeting to answer questions about the overarching vision for a policy - or to answer questions about the delivery of a service.

Date	Name	Organisation	Item attended in relation to
20-Jan-15	Jeremy Leach	'20s Plenty For Us'	Modern Roads Review
20-Jan-15	Tom Platt	Living Streets	Modern Roads Review
20-Jan-15	Symon Knightswood	Living Streets (Lewisham)	Modern Roads Review
20-Jan-15	Stephen Hedley	London Air Quality Network	Modern Roads Review
20-Jan-15	Jane Davis	Lewisham Cyclists	Modern Roads Review
26-Nov-15	Anthony Benson	Allies and Morrison Urban Practitioners	Catford Regeneration Programme Review
26-Nov-15	Julian Kingston	The Lenox Project Community Interest Company	Build The Lenox
26-Nov-15	Helena Russell	The Lenox Project Community Interest Company	Build The Lenox
26-Nov-15	Sue Lawes	The Lenox Project Community Interest Company	Build The Lenox
26-Nov-15	David Aylward	The Lenox Project Community Interest Company	Build The Lenox
26-Nov-15	Rachel Onikosi	Cabinet Member for the Public Realm	Waste & Recycling Service consultation
14-Jan-16	Ian Chalk	Ian Chalk Architects	Catford Regeneration Programme Review
14-Jan-16	Tim Thomas	Transport for London	Catford Regeneration Programme Review
14-Jan-16	Carole Hope	Public	Beckenham Place Park Petition
14-Jan-16	Andrew Tonge	Public	Beckenham Place Park Petition
14-Jan-16	Jenny Kay	Public	Beckenham Place Park Petition
08-Mar-16	Edward Melconian	THCO	Asset Register Demonstration
29-Jun-16	Stewart Whitworth	Lewisham Cyclists	Lewisham Cyclist Cycling Strategy
14-Sep-16	Mayor Steve Bullock	Lewisham Council	Catford Regeneration Programme Review
08-Mar-17	Mole Meade	Communication Workers Union	Post Office changes
08-Mar-17	Peter Neech	Communication Workers Union	Post Office changes
14-Jun-17	Anne Crane	Transport for London Planning	Catford Town Centre Programme Review
20-Jul-17	Jereme McKaskill	Project Centre	Implementation of the Cycling Strategy
20-Jul-17	Lewisham cyclists	Lewisham Cyclists	Implementation of the Cycling Strategy

3. Policy development and pre-decision scrutiny

3.1. One of the Committee's important functions is to lead on the development of emerging Council policy and to make recommendations to Mayor and Cabinet with Committee views, recommendations, concerns and endorsements. The Committee has scrutinised the development of a broad range of Council policies and strategies over the past four years, some notable examples include:

3.2. Delivery of the Lewisham cycling strategy

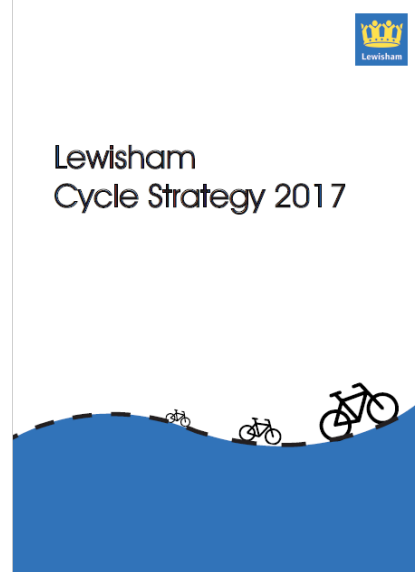
3.3. The Committee is extremely supportive of plans to improve cycling in Lewisham. The Council's cycling champion is a member of the Sustainable Development Select Committee and he is able to link the strategic work being undertaken by the Council to the work that is taking place at a grassroots level in the community.

3.4. The Committee ensures that cycling provision is given careful consideration during the scrutiny of other issues on the work programme. In discussions about the future plans for the redevelopment of Catford the Committee has been consistent and clear that there should be high quality pedestrian and cycling infrastructure. The Committee's scrutiny of the air quality action plans and the delivery of Lewisham's 20mph speed limit have also provided opportunities for the Committee to voice its support for cycling.

3.5. On a number of occasions, the Committee has welcomed representatives of Lewisham cyclists to address the meeting. The group works to improve the uptake of cycling in the borough and to lobby for the development of quality cycling infrastructure. The group has developed a close relationship with Lewisham's cycling champion and the Committee has benefitted from their shared enthusiasm: <https://lewishamcyclists.co.uk/at-last-a-cycling-champion-for-lewisham/>

3.6. In its 2015 'modern roads' review the Committee identified cycling as of prime importance for the health and vitality of Lewisham's communities. Seven of the Committee's ten recommendations to Lewisham's Mayor and Cabinet related to the importance of cycling in the borough. The Committee's recommendations were agreed by Mayor and Cabinet – and they have led to the development of a range of important improvements for cyclists in Lewisham².

3.7. The joint efforts of the Lewisham Cyclists and the Cycling Champion led to the development of a new cycling strategy for Lewisham. The Committee has been instrumental in reviewing the progress of the strategy and holding officers to account for its ongoing improvement and submission to Mayor and Cabinet.



² See update to the Select Committee, March 2017 online here: <https://tinyurl.com/ybvm8mav>

3.8. Development of the air quality action plan

3.9. The Mayor of London's focus on improving air quality at regional level has been welcomed by the Committee. The Committee recognises that the Council needs to collaborate with partners in order to achieve its air quality objectives. It has also highlighted the role of political leadership in creating partnerships and developing coordinated responses to the issue of air quality. The appointment of an air quality champion by Mayor and Cabinet to sit on the Committee has been welcomed.

3.10. The Committee recognises that issues of air quality also relate to its work on transport and fuel poverty as well as the built and natural environment. Through its 'modern roads' review the Committee supported the provision of high quality cycling and pedestrian infrastructure as a means to improve air quality.

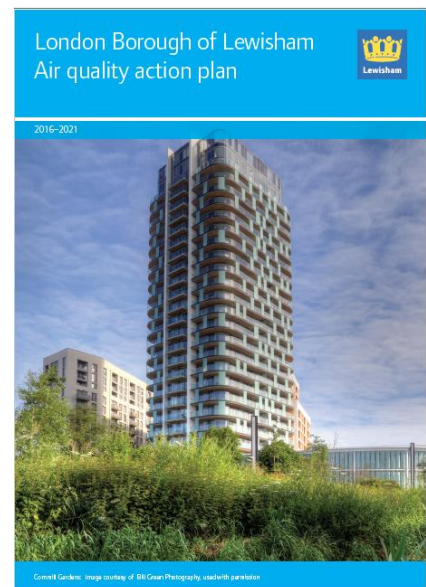
3.11. In December 2016, Mayor and Cabinet agreed a new air quality action plan³. Additions suggested by the Sustainable Development Select Committee on political leadership, electric vehicle charging points and an anti-idling campaign were incorporated into the action plan.

3.12. Ongoing improvements to planning policy

3.13. In each year of the administration the Committee has scrutinised the development of planning policy. A key issue in this administration has been the use of section 106 monies and the community infrastructure levy. The Committee has challenged officers to improve the process for allocating funding so that it is transparent and equitable. Officers have responded to this challenge by reviewing the process and developing new mechanisms for spending these funds.

3.14. The Committee has insisted that Councillors be closely involved in future plan making exercises in order to shape the vision for Lewisham. Correspondingly, officers have committed to regularly providing key dates for engagement and review of future planning policy.

3.15. The Committee has also used its influence to encourage the planning department to review the transparency of the viability assessment process for new developments. The Committee used examples from other London boroughs to argue that Lewisham's processes could be more open to scrutiny and that there should be a regular accounting of funds that had been reclaimed from developers following a reassessment of their planning liabilities.



³ London Borough of Lewisham- air quality action plan: <https://tinyurl.com/ybd7a43n>

4. Holding decision makers to account

4.1. The Committee allocated a quarter of its work programme in this administration to performance monitoring. The Committee's performance monitoring scrutiny takes a number of different forms. It might include challenging decision makers on the decisions they have taken or it might relate more closely to the development of policy and include scrutiny of the Council's delivery of services in a particular area. Some examples are:

4.2. Protecting pubs

4.3. The Committee recognises the importance of pubs as locations for the community to come together, to meet and to celebrate. It also acknowledges that there is important heritage value in pub buildings.

4.4. Nationally, pubs are facing a difficult operating environment. Changes in lifestyles and shopping habits as well as the demand for new development in combination with pub business models have resulted in the closure of many pubs.



4.5. The Committee's 2012 review led to comprehensive changes in the Council's approach to protecting pubs and other assets of community value and at the Committee's insistence, a stronger policy for protecting pubs was developed in order to avoid the loss of any viable businesses to development.

4.6. The Committee has kept its focus on the importance of pubs in this administration and it has received annual updates on the success of Lewisham's 'pubs planning policy', each time emphasising the importance of preserving local pubs. The most recent review of the policy⁴ by Lewisham's planning department indicated the policy was still 'robust and relevant'. This is an issue that the Committee is likely to revisit in the next administration.

4.7. The Catford town centre redevelopment;

4.8. The Council has ambitious plans to regenerate the town centre of Catford. These plans are intended to deliver major improvements to Catford's pedestrian and transport infrastructure while creating opportunities for new homes, shops and other amenities. In October 2015 the Sustainable Development Select Committee decided to carry out an in-depth review of the regeneration programme.

⁴ Pubs in Lewisham 2017: policy review - <https://tinyurl.com/ybrzpj2y>

4.9. During the course of its review, the Committee has received evidence from Council officers, officers from Transport for London, and local stakeholders. The Committee hoped to add further value to the ongoing process of decision-making and development in Catford by acting as a critical friend and challenging the approach taken by decision makers.



4.10. In the course of evidence gathering for the review, the Committee recognised that it would need to continue to monitor the performance of the programme over a longer period and as such, it resolved to receive quarterly updates on progress with the scheme. To date the Committee has made more than 30 recommendations in seven referrals to Mayor and Cabinet advising on the Committee's concerns and commenting on the overall progress with the scheme.

Sustainable Development Select Committee		
Title	Catford review end of year report	
Contributor	Secretary Manager	Appendix G
Class	Part 1 (open)	20 April 2017
1. Purpose		
1.1	To assess the Committee's scrutiny of the Catford programme in the 2016-17 year.	
2. Recommendation		
2.1	It is recommended that the Committee:	
	<ul style="list-style-type: none"> • Notes the content of the report; • Decides how it wants to scrutinise the Catford programme in 2017-18. 	
3. Summary		
3.1	London has significant demand for new homes and supporting infrastructure. The city's town centres, with their great quality transport links and local high streets are of primary importance to the future growth and vitality of London as a whole.	
3.2	Catford is a busy town centre in the heart of the London Borough of Lewisham. Its history as a hub of activity and a destination for entertainment was enhanced by good transport links with neighbouring areas and central London, as well as its supply of good homes and quality open spaces.	
3.3	Catford retains its fundamental strengths. Its connections to neighbouring areas and to central London still provide efficient ways to get in and out of the town centre and its homes and open spaces continue to provide choice and quality. Its diverse community is home to people from all across the world and it houses a significant proportion of South East London's workforce. However, the shopping experience and entertainment offer in the town centre have fallen behind many of London's other town centres.	
3.4	The centre of Catford is dominated by a 1960s shopping precinct, which incorporates an expansive multi-story carpark. Millford towers (the residential block above the precinct) is no longer considered to be fit for purpose. There are a number of vacant or underused spaces in the centre that have the potential to provide new homes for Lewisham's growing population, or new premises for Lewisham's businesses. The south circular (A205), which runs across the edge of the town centre provides access to other parts of South London and beyond but its layout makes travelling through the town centre difficult and time consuming as well as unpleasant and often dangerous for pedestrians and cyclists.	

4.11. The Committee has a particular interest in the quality and vibrancy of the public space in the newly developed Catford town centre. It has regularly reiterated its support for the development of a public square in the centre of Catford, which would frame the Broadway theatre as a centrepiece in the renewed town centre as well as providing a space for the community to come together.

4.12. The quality of public space is of principal importance to the Committee. Members have a vision of a town centre that is on a human scale – that provides opportunities for people not only to work and live, but also to relax. Currently, Catford town centre is dominated by the shopping centre, which it is agreed is no longer fit for purpose for businesses or for housing.

4.13. The town centre is also divided by the busy south circular, which is often congested and difficult to cross on foot. There is a lack of cycling routes across the town centre, which diminishes the potential for Catford to act as an accessible transport interchange for the surrounding areas. Accordingly, a specific focus for the Committee has been the options for the relocation of the south circular. The Committee repeatedly pushed for the decision about the relocation to be accelerated. It kept pressure on officers and decision makers to ensure that progress was being made⁵.

4.14. In July 2017, with the endorsement of the Committee, the Mayor made a decision to relocate the road to the south, thereby opening up the potential for public space and

⁵ See the Catford review summary report 2016/17: <https://tinyurl.com/ycqv65ov>

improved infrastructure in the town centre. Since then, the Committee has been closely involved in the development of the masterplanning process. In autumn 2017, members contributed towards the sustainability brief for the evolving masterplan.

4.15. The Committee plans to continue to engage with the local community, stakeholders and Council officers to drive the programme forward. It will also carry out further work to the end of the administration and in the next in order to assure the quality and community focus of the masterplanning process.

4.16. The redevelopment of Beckenham Place Park

4.17. The Council has embarked on a major programme of redevelopment and regeneration of the park – which is the largest green space in Lewisham. It was previously dominated by a golf course and under used by the community in its immediate vicinity.



4.18. The Committee has taken a close interest in the redevelopment and members have engaged closely with the community to understand how the park is being used as it reopens to local people.

4.19. Whilst the Committee is supportive of the redevelopment, it has also been consistent and purposeful in its scrutiny of the delivery programme. The Committee has sought assurances about the phasing of the redevelopment and, in particular, it has asked the Executive to assure itself that the programme has sufficient financial controls in place and that work is being done now to ensure that future operating costs for the park are being taken into consideration.

4.20. The Committee has also examined the decision making process that led to the choice to delay the work on the Mansion House. The Committee was concerned that delays in renovating the House would mean that there would be an ongoing delay in the opening of this heritage asset to the community. Officers appeared before the Committee to justify their decision making and to provide reassurances that creative interim uses had been developed for the use of the buildings in the park. Given its high profile and the scale of the development programme, this is likely to be an issue that the Committee will return to in the next administration.

5. Performance monitoring

5.1. Scrutiny regularly uses performance information and data to examine the effectiveness of services. In this administration there have been a number of issues that required the Committee to review initial proposals as well as results of consultation (where appropriate) before a change was implemented- and then to review the implementation of a scheme once it a decision had been taken.

5.2. Waste strategy

5.3. In 2017/8 the Council commenced the implementation of a new waste strategy. The Committee scrutinised the proposals for the delivery of the new waste and recycling service and it commented on the communications that were carried out to make residents aware of the change in services.

5.4. Through engagement with local communities -as well as casework and local assembly meetings- councillors received first hand feedback from residents about the delivery of the new service. Officers presented an update on the implementation of the new services at the Committee's meeting in January 2018. The Committee heard that there had been some initial problems with the implementation of the new service in a small number of cases. The Committee was assured that officers had received and responded to its concerns about the implementation of the new service as well as the management and handling of complaints and casework.

5.5. One of the principal aims of the service is to improve recycling rates. Once data becomes available the Committee will consider whether the Council is achieving its objectives.

5.6. Implementation of the borough wide 20mph zone

5.7. As part of its modern roads review the committee considered the programme for the implementation of the borough wide 20mph zone. Evidence for the review was received from road safety campaigners and Council officers. The Committee made a number of recommendations about the delivery of the scheme in order to ensure that it started successfully in September 2016 and remained so in the first year of its operation.

Programme timetable	Start	Finish
Planning/inception stage		
Data collection and analysis	May 2014	June 2015
Key stakeholder consultation	June 2015	Sep 2015
Review design guidelines, sign audits and design	Sep 2015	Mar 2016
Consultation and campaign messages	Jan 2015	Mar 2018
Delivery stage		
Traffic order applications	Mar 2016	July 2016
Implementation	Sep 2016	
Monitoring	Sep 2016	Mar 2018
Design options for roads with low compliance	Oct 2016	Oct 2017
Implementation of remedial measures	Jan 2017	Mar 2018

5.8. The Committee believes that Lewisham's roads should be safe and healthy for all residents. It is keen to ensure that cycling and pedestrian provision are considered in all new developments. The Committee continues to oversee the implementation of 20mph zones in the borough through to the implementation of adjustments and compliance measures in 2018.

6. Responding to emerging issues

6.1. Bakerloo line

6.2. The Committee is highly supportive of the plans for the extension of the Bakerloo line. Following from its consideration of options for the extension of the line in the last administration, it considered regular updates from officers and Transport for London about the development of the plans for the extension of the line to Lewisham and beyond. The Committee is supportive of the potential of the extension to bring benefits to the whole borough and to unlock new development in key locations.

6.3. The Committee has recommended that Mayor and Cabinet make it a priority to lobby the Mayor of London and Transport for London for the extension to continue to Catford town centre and onwards to Hayes (the current proposal is that the service would take over the operation of the national rail line beyond Catford). The Committee believes that the significant level of housing growth planned for Catford requires sufficient infrastructure to support it. The extension of the Bakerloo line would provide a sustainable means for the increased population of Catford to travel into central London for education, training and employment opportunities.

6.4. Changes to street lighting

6.5. The Committee was concerned about the limitations of the trial carried out to assess the impact of a streetlight dimming and trimming policy. Following from the joint private finance initiative with Croydon Council to provide new street lighting in both boroughs, an option became available through the use of new technology to reduce the brightness of individual street lights and to reduce lighting for set periods of time. As part of the drive for efficiency a new policy was developed to manage the process of reductions in lighting overnight.

6.6. The Committee reviewed the consultation exercise for the new policy. It was concerned that there would be a cumulative impact of dimming across an area. Accordingly, it requested that before a decision about the new policy was made, additional dimming trials should be carried out. The Committee's intervention ensured that there was a wider consideration of the potential issues arising from the timing and implementation of the programme before the Mayor was asked to make a decision about the implementation of the policy.

6.7. Fire safety in tall buildings

- 6.8. Following the devastating fire at Grenfell tower, which resulted in appalling loss of life and the destruction of the homes of an entire community, many councils commenced a programme of checking their tall buildings for hazardous cladding. In Lewisham officers moved quickly to assure residents that fire safety procedures were in place and that safety checks were up to date.
- 6.9. Following guidance from the Government, the Council assessed all buildings for dangerous cladding and where it was found, measures were put in place to keep residents safe.
- 6.10. The Housing, Overview and Scrutiny and the Sustainable Development Select Committee considered a detailed report from officers on the fire safety work taking place in the borough. The Committee welcomed the report – but it sought to ensure that additional information was made available about the Council's responsibility for building control.
- 6.11. As a result of the Committee's scrutiny, officers have provided additional information about the work of the Council's building control functions as well as further updates on the work that has been carried out to assess the compliance of tall buildings in the borough. The Committee is concerned about the lack of information available in relation to some privately owned buildings as well as those managed by registered social landlords. The Committee has asked the Housing Committee to consider whether there are options open to the Council to encourage private landlords and registered providers to share information with the Council.

7. Future challenges

- 7.1. The Council has been on a decade long programme of reductions in resources as a result of ongoing government austerity. In order to deliver the scale of the savings required, and to give consideration to the broader implications of changes in services, the Council established the Lewisham Future Programme. The programme board has led on the identification and delivery of cross-cutting and thematic reviews to achieve the savings required. Since 2010, the Council has delivered savings of £160.6m whilst reorganising services and meeting increased demand.
- 7.2. An additional £4.8m of savings are proposed for 2018/9 and in the years to 2020 it is estimated that further savings of £35m will be required, which will bring savings over the decade since 2010 to almost £200m. However, savings are becoming more difficult to achieve and the Council's reserves have been used to balance the budget for the past four years.
- 7.3. Despite the level of savings already delivered and the Lewisham Future Programme's systematic approach to identifying and delivering savings from cross cutting areas of activity, the Council's progress with delivering savings has slowed. This has been combined with directorate overspends for a number of Council services. Projections for the end of the 2017/18 financial year are that the budget will be overspent by £13m, with more than half of this amount relating to savings that have been agreed but not delivered.

- 7.4. The medium term financial outlook for local government is one of uncertainty. In the summer of 2017 the Public Accounts Select Committee considered the Council's medium term financial strategy, which identified a number of areas of uncertainty and risk in the years to 2022. The Committee noted that the likelihood and impact of these risks remained uncertain:
- Government policy and funding changes;
 - Development and changes for London via the London devolution agenda;
 - Employment and business prospects impacting on the local tax take; and
 - Demographic change and the wider social implications resulting from the above.
- 7.5. Officers project that into the next decade, beyond 2020, approximately £10m per year of savings will be required in order to balance the Council's budget. As scrutiny committees consider their programmes of work for the 2018-22 administration, they will need to give close consideration to the areas of Council spending which fall within their remit, for the Sustainable Development Select Committee this includes asset management and environmental services, both of which were identified by the Lewisham Future Programme as the potential source of significant savings.
- 7.6. Over the course of the administration the Committee has heard that there are potential savings to be generated from the use of the Council's assets, as well as potential sources of income. The Committee was insistent on the completion and publication of the Council's register of assets. In the next administration the Committee might consider taking this work further and exploring new ways for the Council can maximise the use of its assets.
- 7.7. Scrutiny will continue to play an important role in the future of the Council's waste and recycling services. The Committee has recognised that as the Council's agreement with the South East London Combined Heat and Power plant for the incineration of waste is renegotiated the reduction and reuse of waste will become increasingly important. The Committee has a role to act as an advocate between Lewisham's communities and the Council. The decisive use of this role in the new administration will be vital.

Appendix:

Appendix A – scrutiny committee terms of reference

Appendix B – committee referrals and responses from Mayor and Cabinet 2014-18

Appendix A

The following roles are common to all select committees:

(a) General functions

To review and scrutinise decisions made and actions taken in relation to executive and non-executive functions

To make reports and recommendations to the Council or the executive, arising out of such review and scrutiny in relation to any executive or non-executive function

To make reports or recommendations to the Council and/or Executive in relation to matters affecting the area or its residents

The right to require the attendance of members and officers to answer questions includes a right to require a member to attend to answer questions on up and coming decisions

(b) Policy development

To assist the executive in matters of policy development by in depth analysis of strategic policy issues facing the Council for report and/or recommendation to the Executive or Council or committee as appropriate

To conduct research, community and/or other consultation in the analysis of policy options available to the Council

To liaise with other public organisations operating in the borough – both national, regional and local, to ensure that the interests of local people are enhanced by collaborative working in policy development wherever possible

(c) Scrutiny

To scrutinise the decisions made by and the performance of the Executive and other committees and Council officers both in relation to individual decisions made and over time

To scrutinise previous performance of the Council in relation to its policy objectives/performance targets and/or particular service areas

To question members of the Executive or appropriate committees and executive directors personally about decisions

To question members of the Executive or appropriate committees and executive directors in relation to previous performance whether generally in comparison with service plans and targets over time or in relation to particular initiatives which have been implemented

To scrutinise the performance of other public bodies in the borough and to invite them to make reports to and/or address the select committee/Business Panel and local people about their activities and performance

To question and gather evidence from any person outside the Council (with their consent)

To make recommendations to the Executive or appropriate committee and/or Council arising from the outcome of the scrutiny process

(d) Community representation

To promote and put into effect closer links between overview and scrutiny members and the local community

To encourage and stimulate an enhanced community representative role for overview and scrutiny members including enhanced methods of consultation with local people

To liaise with the Council's ward assemblies so that the local community might participate in the democratic process and where it considers it appropriate to seek the views of the ward assemblies on matters that affect or are likely to affect the local areas, including accepting items for the agenda of the appropriate select committee from ward assemblies.

To keep the Council's local ward assemblies under review and to make recommendations to the Executive and/or Council as to how participation in the democratic process by local people can be enhanced

To receive petitions, deputations and representations from local people and other stakeholders about areas of concern within their overview and scrutiny remit, to refer them to the Executive, appropriate committee or officer for action, with a recommendation or report if the committee considers that necessary

To consider any referral within their remit referred to it by a member under the Councillor Call for Action, and if they consider it appropriate to scrutinise decisions and/or actions taken in relation to that matter, and/or make recommendations/report to the Executive (for executive matters) or the Council (non-executive matters)

(e) Finance

To exercise overall responsibility for finances made available to it for use in the performance of its overview and scrutiny function.

(f) Work programme

As far as possible to draw up a draft annual work programme in each municipal year for consideration by the overview and scrutiny Business Panel. Once approved by the Business Panel, the relevant select committee will implement the programme during that municipal year. Nothing in this arrangement inhibits the right of every member of a select committee (or the Business Panel) to place an item on the agenda of that select committee (or Business Panel respectively) for discussion.

The Council and the Executive will also be able to request that the overview and scrutiny select committee research and/or report on matters of concern and the select committee will consider whether the work can be carried out as requested. If it can be accommodated, the select committee will perform it. If the committee has reservations about performing the requested work, it will refer the matter to the Business Panel for decision.

The Sustainable Development Select Committee has these specific terms of reference:

- (a) To exercise all the functions and roles of the overview and scrutiny committee in relation to the following matters:
- to examine issues relating to the protection of the environment including 'green' issues such as the conservation of natural resources, energy efficiency and conservation and/or the reduction of all types of pollution and make recommendations to the Mayor and Cabinet as appropriate;

- to comment and consult on and make recommendations to the Mayor and Cabinet in relation to the following:
 - i. sustainable development, economic development, business support, employment and training;
 - ii. the formulation of the Council's planning policies, (including the preparation of the Council's Local Development Framework and other local plans for the use and development of land, but excluding planning control and building control functions);
 - iii. highways, parking, traffic and transport, and urban regeneration;
 - iv. the environment including waste disposal, environmental health, street and market trading (but not the granting of licences and related matters);
 - v. public protection, refuse collection and disposal, street cleaning, consumer protection, cemeteries and crematoria;
 - vi generally to examine the performance of the Mayor and Cabinet in relation to these matters.
- the review and scrutiny of the exercise by risk management authorities of flood risk management and coastal erosion risk management affecting the area.

Sustainable Development Select Committee work programme 2017-18

Programme of work

Work Item	Type of item	Priority	Strategic Priority	Delivery deadline	20-Apr	14-Jun	20-Jul	13-Sep	08-Nov	11-Dec	18-Jan	22-Mar
Lewisham Future Programme	Performance monitoring	High	CP10	Ongoing					Savings			
Election of the Chair and Vice-Chair	Constitutional requirement	High	CP6	Apr								
Select Committee work programme 2017/18	Constitutional requirement	High	CP6	Ongoing								
Asset Management System (AMS) and asset register update	Performance monitoring	Medium	CP10	Apr								
Beckenham Place park update	Standard item	High	CP3	Apr								
Implementation of the air quality action plan	Performance monitoring	Medium	CP3	Jun								
Catford Town Centre Regeneration	In-depth review	High	CP3, CP10	Ongoing								
Implementation of the cycling strategy	Performance monitoring	Medium	CP3	Ongoing								
Waste strategy implementation and performance monitoring	Performance monitoring	High	CP3	Ongoing								
Bakerloo line extension update	Policy development	High	CP3/CP5	Jul								
Fire safety in tall buildings	Performance monitoring	High	CP3/CP6	Jul								
Planning key policies and procedures	Policy development	Low	CP10	Dec								
Flood risk management update	Information Item	Medium	CP3	Dec								
Mayor of London's draft environment strategy response	Information Item	Low	CP3	Nov								
Section 106 and CIL	Standard item	Medium	CP6	Dec								
Planning service annual monitoring report	Information Item	High	CP3, CP 5	Dec								
Broadway theatre	Standard item	High	CP10	Jan								
Annual parking report	Performance monitoring	Low	CP 3, CP5	Jan								
A vision for rail	Policy development	High	CP 3, CP5	Mar								
Work and skills strategy implementation	Performance monitoring	Medium	CP5	Mar								
Markets	Standard item	Low	CP3	Mar								
Home energy conservation	Standard item	High	CP 3	Mar								

	Item completed
	Item ongoing
	Item outstanding
	Proposed
	Item added

Meeting Dates:			
1) Thu	20-Apr	5) Wed	08-Nov
2) Wed	14-Jun	6) Mon	11-Dec
3) Wed	20-Jul	7) Thu	18-Jan
4) Wed	13-Sep	8) Thu	22-Mar

Shaping Our Future: Lewisham's Sustainable Community Strategy 2008-2020		
	Priority	
1	Ambitious and achieving	SCS 1
2	Safer	SCS 2
3	Empowered and responsible	SCS 3
4	Clean, green and liveable	SCS 4
5	Healthy, active and enjoyable	SCS 5
6	Dynamic and prosperous	SCS 6

Corporate Priorities		
	Priority	
1	Community Leadership	CP 1
2	Young people's achievement and involvement	CP 2
3	Clean, green and liveable	CP 3
4	Safety, security and a visible presence	CP 4
5	Strengthening the local economy	CP 5
6	Decent homes for all	CP 6
7	Protection of children	CP 7
8	Caring for adults and older people	CP 8
9	Active, healthy citizens	CP 9
10	Inspiring efficiency, effectiveness and equity	CP 10